

# Joint Scrutiny Committee Agenda



Listening Learning Leading



Contact: Susan Harbour, Democratic Services Team Leader  
Telephone 01235 422525

Email: [susan.harbour@southandvale.gov.uk](mailto:susan.harbour@southandvale.gov.uk)

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[www.southoxon.gov.uk](http://www.southoxon.gov.uk)

[www.whitehorsedc.gov.uk](http://www.whitehorsedc.gov.uk)

A meeting of the

## Joint Scrutiny Committee

will be held on Thursday, 9 March 2017 at 6.30 pm

Meeting Room 1, 135 Eastern Avenue, Milton Park, Milton OX14 4SB

### Members of the Committee:

#### Councillors

#### South

Richard Pullen (co chair)

David Dodds

Toby Newman

John Walsh

Ian White

#### Vale

Debby Hallett (co chair)

Alice Badcock

Mohinder Kainth

Ben Mabbett

Chris Palmer

#### Substitutes

#### South

Pat Dawe

Sue Lawson

Jeanette Matelot

Bill Service

Alan Thompson

#### Vale

Every political group may appoint all or some or its members who are not voting members to serve as substitute members, provided that they are not members of the Cabinet

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Margaret Reed, Head of Legal and Democratic Services

# Agenda

## Open to the Public including the Press

### 1. Apologies for absence

To record apologies for absence and the attendance of substitute members.

### 2. Minutes

(Pages 4 - 8)

To adopt and sign as a correct record the Joint Scrutiny Committee minutes of the meeting held on 30 January 2017 (attached).

### 3. Declarations of interest

To receive any declarations of disclosable pecuniary interests in respect of items on the agenda for this meeting.

### 4. Urgent business and chairman's announcements

To receive notification of any matters which the chairman determines should be considered as urgent business and the special circumstances which have made the matters urgent, and to receive any announcements from the chairman.

### 5. Public participation

To receive any questions or statements from members of the public that have registered to speak.

### 6. Work schedule and dates for all South and Vale scrutiny meetings

(Pages 9 - 13)

To review the scrutiny work schedule (attached). Please note, although the dates are confirmed, the items under consideration are subject to being withdrawn, added to or rearranged without further notice.

### 7. South and Vale Community Safety Partnership – performance report

(Pages 14 - 54)

To receive the report of the head of legal and democratic services.

### 8. Use of Affordable Housing Commuted Sums

(Pages 55 - 59)

To receive the report of the Head of Development and Housing



# Minutes

of a meeting of the

## Joint Scrutiny Committee

held on Monday, 30 January 2017 at 6.30 pm

at the Meeting Room 1, 135 Eastern Avenue, Milton Park, Milton OX14 4SB

**Open to the public, including the press**

### Present:

Members:

**South Oxfordshire District Councillors:** Richard Pullen (Co-Chair), Toby Newman, John Walsh, Ian White.

**Vale of White Horse District Councillors:** Debby Hallett (Co-Chair, in the Chair), Alice Badcock, Debby Hallett, Mohinder Kainth, Ben Mabbett, Chris Palmer.

Officers: Andrew Down, Susan Harbour and Suzanne Malcolm

Also present: South Oxfordshire District Councillor Lynn Lloyd, Councillor Mike Murray and Councillor Robert Sharp

### **Sc.38 Notifications of substitutes and apologies for absence**

South Oxfordshire District Councillor David Dodds gave his apologies for the meeting.

### **Sc.39 Minutes and actions arising**

The minutes of the meetings held on 31 and 15 November 2016 were agreed as accurate records and were signed by the Chair as such.

### **Sc.40 Declarations of interest**

South Oxfordshire District Councillor Ian White declared a conflict of interest in the Five Councils Partnership item as his partner is the Cabinet member who was in attendance at the committee. He stepped down from the committee for this item.

### **Sc.41 Urgent business and chair's announcements**

None notified.

## **Sc.42 Statements, petitions, questions from the public relating to matters affecting the scrutiny committee**

None.

## **Sc.43 Five Councils partnership update**

South Oxfordshire District Councillor Ian White stood down from the committee for this item.

The Cabinet members, Lynn Lloyd (South) and Robert Sharp (Vale) were in attendance, together with Andrew Down, head of HR, IT and technical services. They introduced the report on the Five Councils partnership update and answered questions from the committee. The committee were invited to note the contents of the report.

The committee discussed this item.

Concern was raised about the recommendation that the committee “note” the contents of this report. Members felt that more specific questions should be asked of the report. However, the joint scrutiny committee does not have any role in the formal governance of the contract: this is the remit of the Five Councils Partnership Scrutiny Committee.

The services of the councils were still in the transition phase and many services were still running as they were previously. HR and IT were the most advanced in the transformation process.

Following the first six months of operation, the Interim Chief Operating Officer is working on reviewing the effectiveness of the five council’s partnership governance and confirming boundaries of responsibility between retained services, joint client team and contractors.

Final reports back from the contractors were due by the end of January on three specific performance issues:

- Delay in payment of councillors expenses in December: more detail was needed regarding what measures had been put into place to prevent a recurrence.
- Agresso reporting issues: further information was required from Capita.
- IT network failure: a detailed interim report had been received, but more work needed to be done.

“What we expect from our suppliers and what our suppliers expect from us” is a dynamic which is still being developed and the Cabinet members are confident that this is going in a positive direction.

The Cabinet members reported that officers were undertaking a lot of hard work to ensure the effectiveness of the relationships with the contractors and the success of the contract.

Work undertaken by officers of the council, on matters which are the contractors’ responsibility, is recharged to the contractor at full cost as appropriate.

There are some transition and snagging issues which are being addressed.

Where new IT systems are being implemented, such as the successor to Agresso; Windows 10 and other systems, rigorous user acceptance testing will be taking place. These systems are also being used elsewhere.

Capita had issued two profit warnings in 2016. Scrutiny members wanted to know if there was a back up plan if Capita were to fail. The Cabinet members would investigate and respond to the joint Scrutiny committee.

There are robust governance arrangements in place to manage the contracts. A senior management board of the chief executive officers from the partnership councils have regular formal and informal meetings. There are quarterly meetings of the Five Councils' Partnership Joint Committee and there will also be meetings at least once a year of a Five Council's Partnership Joint Scrutiny Committee.

The committee asked what the benefits were of being the first councils in the contract to "go live", where we have the role of smoothing out the path for the other partners. There were no specific benefits of going first other than the savings benefit of a longer partnership.

Most changes to IT and phones are a case of transferring existing systems across to a new network and servers. If there are any risks with changing the accounting system, these will be flagged and implementation will be delayed if the councils are not satisfied that the new systems are demonstrably ready to go live.

Some councillors were unclear on the boundaries of responsibility and asked for clear guidance. All members were asked to use the formal escalation process through the customer services client team for all of the different types of services which are being provided. If the escalation process is not used, then the matter may well not get logged and patterns will be missed.

What is the feedback from the retained staff on how they feel about the effect of the contract?

Frustration over the quality of the HR service and the IT network. There is currently no systematic method of measurement of impact on retained staff.

Why were the issues, raised in paragraph 9 of page 12, of boundaries not resolved in the Heads of Terms agreement? There are different understandings of the agreements; it is also the case that things are sometimes different in operation to how they were envisaged.

The Councils have retained responsibility for setting fees and charges, including car parking charges.

## RECOMMENDATIONS

### **Issues for the Five Councils' Joint Committee or Five Council's Joint Scrutiny These to be addressed in the report to the 5CP scrutiny**

- Review of the implementation progress against plan
- KPI tracking and monitoring, what's the development process for these... do they give us the information that we need? How do we develop these
- Financial savings against plan
- Lots 1 and 2, how they could deliver savings in the future.
- Clarification of the details of the boundaries of responsibility between the contractors, the client team acting for all five councils and retained services within each of the partners.
- Address the frequency of meetings of Scrutiny 5CP and determine what is appropriate.
- Scrutiny training for members of the 5CP.

## **Cabinets**

- How is the impact on retained staff of the Five Councils Partnership being monitored?
- What is the plan if one of the contractors was to fail as company?

## **Sc.44 Broadband**

The Cabinet member for Vale, Councillor Mike Murray was in attendance, together with Suzanne Malcolm economic development manager. They introduced the report on Broadband.

The committee were invited to:

- comment upon the roll-out of superfast broadband in the districts
- make recommendations to the relevant cabinet member in terms of any further intervention.

The project has broadly been successful, aided by government money. Now looking for what is the scope of what needs to be done to address remaining gaps in coverage. How many premises will still not be served by broadband across South and Vale and what the cost is to deliver to these premises (may depend on location and topography). Average cost per premise in phase one was £844 and in phase two was £2,418. There is a need for cost benefit analysis in addressing the remaining premises, particularly if aiming for 100 per cent connectivity. There may be some more complex solutions for the final premises. BT are currently modelling the remaining premises and these are being modelled in different bands of intervention level and cost per premise.

Point of clarification on the report. Paragraph 10... a further £5.58 million (not £2 million) reflected in appendix one, Oxford LEP added £2 million to the programme. The overall total added in December 2015 was £5.58 million.

A total of £10.68 million investment was made in phase two, following the £25 million investment in phase one to raise the connectivity.

The local economy has a heavy reliance on small and medium sized enterprises many of which are home based and reliant on good broadband speeds. The purpose of this project is to enable these enterprises to work efficiently and effectively and to grow locally.

The project has been delivered by the "Better Broadband" team at Oxfordshire County Council with whom officers have worked closely to ensure effective spend of the councils' investment.

The committee discussed this item.

- disappointment was expressed that the Cabinet member for South, or a substitute was not present
- inclusion of 5G and other types of future proofing
- a question was raised as to whether putting the additional public money in has increased the speed at which BT would have enabled the work to be done. The response was that BT only put the money in because the other partners were at the table, it wouldn't have been commercially viable for them otherwise
- before Phase 2 is launched, the project officers were aware of which areas BT and other providers were planning to service commercially in the following three years
- there has been a take up in excess of 40 per cent in Oxfordshire, which is double the national average. This will entitle Oxfordshire County Council and the district councils to clawback some funds under the gainshare scheme agreed with BT.

- the purpose of the project is about enabling premises with superfast broadband to support operation and growth of the small and medium sized enterprises sector in the rural economy.
- users have to upgrade their current packages and pay additional costs to their service providers to get the superfast packages.
- the project operates on an open infrastructure which is owned by Openreach but is accessible and can be used by anyone. Openreach also take on the maintenance.
- cashback from any savings from the councils' investment in phase two will come back to the district councils.

There were no further recommendations from Scrutiny on this item.

#### **Sc.45 Work schedule and dates for all South and Vale scrutiny meetings**

The clerk outlined the upcoming work programme

#### **RESOLVED**

- To include a new column explaining what was required for each report.
- To re-instate the action log for all scrutiny meetings.
- To write to the relevant Cabinet members before each Scrutiny committee, on behalf of the Chairman, requesting that they attend the meeting.

The meeting closed at 8.30 pm



## Schedule for Scrutiny Committees 2017/18

(further items to be added to schedule as required)

Meeting date	Council	Agenda items	Purpose of Report	Cabinet members	Lead Officer	Head of Service
Thurs 30 March	<b>Vale</b>	LPP2 Consultation	To provide an overview of the Local Plan 2031: Part 2 'Preferred Options' Document, its scope and purpose. To provide an overview of the document, its scope and purpose.	Roger Cox	Andrew Maxted	Adrian Duffield
Tues 4 April	<b>South</b>	South Local Plan Preferred Options 2	To discuss the emerging South Local Plan to provide a steer for the next stage of plan making.	John Cotton	Holly Jones	Adrian Duffield
		Policy for individual councillors' grant decisions	To consider and comment on the draft individual councillor grant policy	Elizabeth Gillespie	Jayne Bolton	Clare Kingston
Thurs 13 April (provisional date)	<b>Vale</b>	<i>Didcot Garden Town</i>	<i>To consider the objectives of programme and the draft delivery plan</i>	<i>Mike Murray</i>	<i>Gerry Brough</i>	<i>Gerry Brough</i>
Tues 23 May	<b>SCP</b>	Review of the contracts	To receive updates on the contracts	Lynn Lloyd/Robert Sharp	?	Andrew Down

Tues 23 May	<b>South</b>					
Thurs 25 May	<b>Joint (proposed new date)</b>	Annual Performance Reviews of Biffa and Sodexo	To consider the 2016 performance of Biffa and Sodexo and to make comments to the Cabinet Members for Waste and Parks to enable them to make a final assessment on performance for 2016	Tony Harbour/Charlotte Dickson	Ian Matten	Clare Kingston
		Joint Housing Strategy	To consider the draft strategy and comment on/make recommendations to Cabinet	Elizabeth Gillespie/Roger Cox	Helen Novelle	Gerry Brough
		Temporary Accommodation Strategy	To consider the draft strategy and comment on/make recommendations to Cabinet	Elizabeth Gillespie/Roger Cox	Helen Novelle	Gerry Brough
Tues 6 June	<b>Vale (proposed new date)</b>	Council Tax Reduction Scheme Review	Annual review of the effect of the scheme on council taxpayers.	Robert Sharp	Paul Howden	William Jacobs
Tues 25 July	<b>South</b>	Corporate Delivery Plan	To review the draft Corporate Delivery Plan, scrutinise progress and make recommendations for	Will Hall	Sally Truman	Andrew Down

			changes to Cabinet			
Thurs 27 July	<b>Vale</b>	Corporate Delivery Plan	To review the draft Corporate Delivery Plan, scrutinise progress and make recommendations for changes to Cabinet	Matt Barber	Sally Truman	Andrew Down
Tues 12 Sept	<b>Joint</b>	Annual Performance Review of GLL	To consider the 2016 performance of GLL and to make comments to the Cabinet Members for leisure to enable them to make a final assessment on performance for 2016	Anna Badcock/ Charlotte Dickson	Chris Webb	Clare Kingston
Page 11 Tues 26 Sept	<b>South</b>	Financial Outturn 2016/17	To consider the overall outturn position of the council as well as the outturn of individual service areas	Jane Murphy	Simon Hewings	William Jacobs
Thurs 28 Sept	<b>Vale</b>	The Beacon, Annual Review	To consider the performance of The Beacon during 2016 and to make comments to the Cabinet Member for leisure on future improvements	Charlotte Dickson	Jo Paterson	Clare Kingston
		Financial Outturn 2016/17	To consider the overall outturn position of the council as well as the outturn	Robert Sharp	Simon Hewings	William Jacobs

			of individual service areas			
Tues 28 Nov	<b>South</b>	Corporate Delivery Plan – progress review	To scrutinise progress against the Corporate Delivery Plan	Will Hall	Sally Truman	Andrew Down
Thurs 30 Nov	<b>Vale</b>	Corporate Delivery Plan – progress review	To scrutinise progress against the Corporate Delivery Plan	Matthew Barber	Sally Truman	Andrew Down
Tues 5 Dec	<b>Joint</b>					
Tues 23 Jan	<b>South</b>					
Thurs 25 Jan	<b>Vale</b>					
Tues 6 Feb	<b>South</b>	Review of Final Draft Budget	To consider and comment on the draft budget prior to its consideration by Council	Jane Murphy	William Jacobs	William Jacobs
Thurs 8 Feb	<b>Vale</b>	Review of Final Draft Budget	To consider and comment on the draft budget prior to its consideration by Council	Robert Sharp	William Jacobs	William Jacobs
Tues 6 March	<b>Joint</b>	Community Safety Partnership Annual Report	To update the committee on the progress that the South and Vale Community Safety Partnership (CSP) is making to reduce crime and the fear of crime	Anna Badcock/Eric Batts	Liz Hayden	Margaret Reed
Tues 27 March	<b>South</b>					
Thurs 29 March	<b>Vale</b>					

**Item for future Scrutiny Committees (date to be determined)**

**Vale**

Consultation (*may be Joint*)

The Cabinet work programmes can be accessed via the following links:

South

<http://democratic.southoxon.gov.uk/mgListPlans.aspx?RPId=121&RD=0>

Vale

<http://democratic.whitehorsedc.gov.uk/mgListPlans.aspx?RPId=507&RD=0>

**Meeting Start times:** Joint: 6:30; South: 6:30; Vale: 7.00; 5CP: tbc

# Joint Scrutiny Committee



Report of Head of Legal and Democratic Services

Author: Liz Hayden (Legal, Licensing and Community Safety Manager) and Karen Brown (Community Safety Team Leader, Partnership and Projects)

Telephone number: Liz Hayden 01235 422554  
Karen Brown 01235 422592

Email:

[Liz.hayden@southandvale.gov.uk](mailto:Liz.hayden@southandvale.gov.uk) or [karen.brown@southandvale.gov.uk](mailto:karen.brown@southandvale.gov.uk)

Cabinet members responsible:

South Oxfordshire – Cllr Anna Badcock

Tel: 07733 111 554

E-mail: [anna.badcock@southoxon.gov.uk](mailto:anna.badcock@southoxon.gov.uk)

Vale of White Horse – Cllr Eric Batts

Tel: 07590 497798

E-mail: [eric.batts@whitehorsedc.gov.uk](mailto:eric.batts@whitehorsedc.gov.uk)

To: Joint Scrutiny Committee

DATE: 9 March 2017

## South and Vale Community Safety Partnership – performance report

### Recommendations

- (a) To note the progress that the South and Vale Community Safety Partnership (CSP) has made so far in 2016/17 in delivering its priorities and statutory functions
- (b) To support the CSP's view that the 2017/18 plan will focus on the protection of vulnerable people, prevention and early intervention, reducing re-offending and serious organised crime and terrorism

## **Purpose of Report**

The main purpose of this report is to update the scrutiny committee on the progress that the South and Vale Community Safety Partnership (CSP) is making to reduce crime and the fear of crime, focusing on the benefits it generates for residents, businesses and partner agencies in the two districts. The summary of the work the CSP has been delivering since April 2016 to achieve its priorities is supplemented by the CSP quarter three (Q3) performance report, attached as Appendix A.

## **Background**

### **PURPOSE AND STRUCTURE OF THE CSP**

1. The CSP was formed in April 2011, bringing together the two existing district CSPs that were created in accordance with the requirements of the Crime and Disorder Act 1998. This was done so that the partnership was coterminous with the newly formed local police area and mirrored the shared working across the district councils.
2. Under the umbrella of the CSP, a wide variety of local agencies work together to maintain low levels of crime and anti-social behaviour in both districts and ensure that residents feel safe and stay safe.
3. The CSP involves the community safety portfolio holders from both district councils and officers representing:
  - South Oxfordshire District Council
  - Vale of White Horse District Council
  - NHS Oxfordshire
  - Oxfordshire County Council (OCC)
  - Thames Valley Police (TVP)
  - Community Rehabilitation Company
  - National Probation Service Thames Valley
  - Sovereign Housing Association
  - Soha Housing
  - Oxfordshire Public Health
  - Oxfordshire County Council Fire & Rescue Service

4. The CSP has a statutory duty to develop and publish a plan which sets out its priorities, actions and measures. The 2016/17 plan is attached as Appendix B. When drafting the current plan and to meet our statutory duties, we reviewed information from the Oxfordshire Strategic Intelligence Assessment along with the Thames Valley Police and Crime Commissioner's (PCC) plan and consulted with numerous agencies.
5. The CSP has a statutory duty to monitor the effectiveness of its plan which it does through its quarterly performance reports that are reviewed at its quarterly meetings.

#### RESOURCES TO SUPPORT THE DELIVERY OF CSP PRIORITIES

6. To help the CSP deliver its priorities and statutory duties, it receives funding from the Police and Crime Commissioner (PCC). This income stream is not secure and is agreed on an annual basis. The CSP's 2016/17 grant funding from the PCC is £117,111.
7. The CSP uses some of its grant to directly fund a part time Anti-Social Behaviour Assistant employed by Thames Valley Police. The Community Relations Officer and Crime Reduction Advisor posts previously funded by the CSP and employed by Thames Valley Police have been cut. This work is now being co-ordinated by the districts' community safety team. For example, domestic abuse referrals, installation of guardcams, 'Hotel Watch' and the co-ordination of 'Hate Crime Champions'.
8. The CSP also uses its funding to support local capital and revenue projects that it believes will help it to deliver its priorities. Managed by the districts' community safety team, this involves overseeing the CSP grant application process, drafting Service Level Agreements (SLAs), monitoring contract compliance and running the CSP budget group to ensure accountability and proper governance. In 2016/17, the community safety team is managing SLAs on behalf of the CSP for a range of projects, including a dedicated outreach service for victims of domestic abuse in South and Vale, diversionary projects for young people who are vulnerable and displaying 'risky behaviour' and the small repairs scheme run by Mears.
9. The CSP financial summary for 2015/16 and 2016/17 (quarter three) can be found in Appendix C.



## DELIVERING THE COMMUNITY SAFETY PARTNERSHIP'S PRIORITIES AND STATUTORY DUTIES – SUMMARY OF KEY AREAS OF WORK IN 2016/17

### To cut crimes that are of most concern to the public and reduce reoffending

#### TACKLING ANTI-SOCIAL BEHAVIOUR

10. There are a number of statutory functions relating to anti-social behaviour (ASB) that the district council funded ASB Co-ordinator is responsible for delivering:

Statutory responsibility	Relevant legislation
Consulting on and introducing Public Spaces Protection Orders (replacing Designated Public Place Orders (currently in Thame, Abingdon and Henley) to tackle anti-social behaviour. see paragraph 21	Anti-social Behaviour, Crime and Policing Act 2014
On behalf of the CSP, managing the Community Trigger process see paragraph 16	Anti-Social Behaviour, Crime and Policing Act 2014
Managing the process for the issuing Community Protection Notices (non noise related) see paragraph 17	
Supporting police applications for Closure Orders see paragraph 35	

11. The CSP funded ASB Assistant who works for Thames Valley Police monitors action taken by neighbourhood officers to tackle cases of ASB reported to the police. This involves helping to draw up Acceptable Behaviour Contracts, Criminal Behaviour Orders (CBO) and other police led ASB interventions as well as running regular neighbourhood ASB case meetings.

12. If residents don't feel able to report ASB directly to the police, they can contact the district council's community safety team by phone, email, website report form or in person to report the incident. The issues reported to the team are varied and range from neighbour disputes to racist abuse and harassment. We investigate and risk assess cases, working in partnership with relevant agencies and providing updates to the complainant until the issue has been resolved. This service provides residents who are unable or unwilling to report ASB to the police with an effective alternative reporting option. Victims/witnesses have a single point of contact for their case and feel actively supported by the councils. Acting

as a 'critical friend', the community safety team ensures that appropriate and joined up action is taken by agencies to resolve cases.

13. In addition, the CSP helps to fund local community based projects that aim to improve young people's resilience and divert them away from committing ASB.

#### **Outcomes from a CSP funded ASB diversionary project in Henley**

From September 2015 to August 2016, the CSP funded Nomad to run a project in Henley to help divert vulnerable young people known to be at risk of anti-social behaviour, substance misuse, disadvantage and other negative behaviours. Activities included:

- weekly after school club 1 - outreach provision held at the YMCA hall in Henley
- weekly after school club 2 - targeted peer groups held at D:two
- 2 x weekly football sessions
- holiday activities – paintballing, trampolining, art and crafts, family fun days in local parks, BBQ's.
- parent support – one to one support
- substance misuse support for young people

Nomad made 1817 interventions with young people and 373 interventions with their parents attending group sessions. A breakdown of these interventions show the following:

- 560 one to one parent interventions
- 886 one to one young people interventions (aged between 10 and 21 years)

Of these 882 had been identified as having a substance misuse issue.

NB: Nomad worked intensely with a total of 80 young people and 44 parents. They make and receive referrals, linking closely with Oxfordshire Multi-Agency Safeguarding Hub (MASH), Connections Floating Support, Turning Point, Gillotts School, Badgemore School, Social Care and Child and Adolescent Mental Health Service (CAMHS).

A Case study from the project (Names have been changed)

Jack, Jill and Julie are all very individual young people aged 15 years and studying in the same school year. Their lives are very different but the one thing that unites them is that they all live with a parent who is struggling with alcohol and or drug addiction.

The impact of their parents drinking is hugely damaging to their learning and development and leaves them at high risk of repeating the cycle. There is some evidence to suggest that it is already happening.

Nomad have supported these families for at least two years and provide mentoring support for Jack, Jill and Julie. They carry the shame of their parents' addictions and are reluctant to expose their situations. Nomad are working with the school and other agencies to set up a support group outside of school to provide a safe place for them to come to, to offer support and engage in some fun positive activities.

For Jack, Jill and Julie, their lives continue to follow a pattern of good days and really bad days depending on the state of their addict parent.

14. The community safety team is responsible for running Joint Agency Tasking (JATAC), a sub group of the CSP which tackles community safety issues that due to their scale, complexity or potential impact, need a multi-agency approach. Officers from Thames Valley Police, community safety, children's social care, environmental health, housing, Soha, Sovereign Vale, Mental Health, Fire & Rescue and other agencies share resources, knowledge and data on a monthly basis to support:

- repeat victims of ASB
- medium/high risk ASB victims
- families in need of intervention to avoid ASB
- domestic abuse victims
- prolific offenders
- vulnerable individuals (e.g. homeless individuals, repeat missing young persons, individuals at risk of radicalisation, concerns of child sexual exploitation)

15. JATAC provides a framework for holding responsible agencies to account for the actions they've taken to support vulnerable residents and identifying any further action needed.

Once a fortnight, the South and Vale Local Police Area Commander chairs a police meeting called Tactical Tasking and Co-ordination Group (TT&CG). This meeting gives the police the opportunity to agree/review their tactical response to key crime priorities impacting the two districts.

In summer 2016, the community safety team and the police worked together to consider how they could better streamline these two separate operational tasking processes to maximise partnership working and make best use of resources and data sharing: the outcome was a proposal to the CSP to run a six month pilot project where JATAC and TT&CG meetings would be combined.

The pilot project began in October 2016 and is due to end in March 2017, when the community safety team will carry out an evaluation with partner agencies to review the effectiveness of combining the tasking mechanisms. The team will take their findings and recommended next steps to the CSP in summer 2017.

#### JATAC case study

The CSP received complaints of a neighbour whose behaviour was cause for concern. When investigated, initial concerns were around fire safety and reassurance was provided to neighbouring residents. However, the case review identified other concerns including mental health issues and criminal acts of theft. The offender did not respond to police interventions and advice to seek help from GP and was issued with a criminal behaviour order (CBO) which they breached several times and therefore received a custodial sentence.

Prior to their release and as a result of discussions at a JATAC/TT&CG meeting, preventative and supportive steps were taken by several organisations to properly support the individual. Fire and Rescue installed fire sensors into the property that are linked to Community Voice, who access the response if activated. Due to the vulnerability of the individual concerned, mental health services have provided a carer who visits the property twice daily. Thames Valley Police continue to offer support through VERA (Vulnerable Elderly Risk assessment) and the person receives regular contact from a Police Community Support Officer (PCSO).

16. The CSP has a legal duty to provide a Community Trigger, in accordance with the Anti-social Behaviour, Crime and Policing Act 2014. This mechanism gives victims and communities the right to require agencies to review cases of persistent anti-social behaviour if they feel the issues have not been properly addressed already. The trigger could be activated by a member of the public, a community or a business. Rather than set up a new panel, the CSP use JATAC as the ASB case review panel for the statutory Community Trigger process which maximises resources and ensures that information is properly shared across a broad range of agencies. The Community Trigger process is managed by the community safety team and we have received one trigger so far this year which is now closed.
17. The community safety team have also issued one Community Protection Notice (CPN) in the Vale in relation to a female causing anti-social behaviour towards her neighbours. They have also issued ten Community Protection warnings (one in South and nine in the Vale). A Community Protection warning is issued when an individual's behaviour is having a detrimental impact on the local community. The team issue a warning prior to serving a notice. Should the individual breach that notice a fixed penalty notice of £100 will be issued. To date, no-one has breached therefore the notice to curtail individual behaviour is working.

## Community Protection Notice (warnings)

Location	Summary	Update
South	Complaints received from residents in flats regarding another resident and her partner. Smells of marijuana, shouting/arguing, guests entering the property, waste being deposited unlawfully and causing nuisance.	Police Closure Order issued, CPN closed.
Vale	Reports of burning waste, anti-social behaviour, depositing waste, fires.	Nine community protection warning letters issued.

## TACKLING DRUGS AND ALCOHOL

18. The community safety team runs Nightsafe, a multi-agency sub group of the CSP which delivers initiatives to help reduce late night violence and associated crime and disorder. Resources, knowledge and data from TVP, licensing, community safety, Public Health and Fire & Rescue are pooled to tackle premises of concern and key events (e.g. running joint test purchase operations to prevent the sale of alcohol to underage people). Five test purchase operations have been held to date:

Date	Location	Operation	Number of premises visited	Number passed	Number failed	Outcome
April	Wantage and Grove	Fake ID / Challenge 25 – off licences	15	11	4 - All premises challenged age but accepted ID	Fake ID training delivered to all off licensed premises
June	Henley and surrounding villages	Test Purchase	8	8		
August	Wallingford and Didcot	Test Purchase  Two operations	11 and 13	7 and 12	4  1	Fixed Penalty Notices (FPN's) issued to staff members who sold alcohol. Training delivered to staff on how to refuse a sale.
December	Wallingford and Didcot	Test Purchase	5	4	1	FPN issued to member of staff who sold alcohol, training provided on the use of a refusal book.

19. The community safety team and licensing team piloted a Nightsafe award scheme in Henley which aims to reward best practice and promote safe licensed venues. Licensing officers use a matrix to assess and rate licensed venues which are awarded a bronze, silver or gold Nightsafe standard, depending upon which criteria the premises meets. The premises receive a certificate and window sticker to display the achieved bronze, silver or gold Nightsafe standard. The Nightsafe group aim to roll the programme out across South and Vale however, it is currently on hold whilst the licensing transition to Capita is work in progress.

20. A Community Alcohol Partnership (CAP) made up of voluntary and statutory organisations was launched in Wantage and Grove in August 2015, to tackle underage drinking and associated anti-social behaviour. This is the first CAP in Oxfordshire and we are currently reviewing the effectiveness of the project with the intention of introducing a second CAP in our area. The chair of the CAP, Nigel Watt, Wantage and Grove Street Pastors Coordinator has been recognised as a 'CAP Ambassador' by Community Alcohol Partnerships in recognition of his contribution to the project.

The project officer is also working with the local secondary school on action days for young people which will feature presentations from the police on fake ID's, Kingfisher on Child Sexual Exploitation, Aquarius (young peoples service) and School Nurse on drugs and alcohol and how to stay safe and a hard hitting presentation from a young man who sadly lost his brother to alcohol abuse.

21. Abingdon is currently covered by a Designated Public Places Order (DPPO) which was put in place by the district council in 2009 to tackle anti-social behaviour relating to alcohol consumption in the town. Under the Order, a police officer has the power to confiscate alcohol from somebody who is behaving (or is likely to behave) anti socially and refuses to stop drinking when asked to do so. If the person refuses to hand over the alcohol the Police officer can issue them with a fixed penalty notice (FPN).

If we take no action, by October 2017 all DPPOs will automatically convert to Public Spaces Protection Orders (PSPOs). This is a legal requirement as set out in the Anti-Social Behaviour, Crime and Policing Act 2014 and is the responsibility of the district council to manage the process locally.

The new Public Spaces Protection Order is similar to a DPPO. However, in addition to alcohol related anti-social behaviour, it can also include a wider range of offences to help address other local anti-social behaviour issues that are persistent and having a significant, detrimental impact on the community.

Working in partnership with relevant key stakeholders the community safety team is preparing to replace the Abingdon DPPO with a PSPO. This work includes considering if a) the alcohol related restriction from the DPPO is still required and b) if additional requirements are needed on the new PSPO to address other relevant ASB issues. We have carried out a public consultation and will be taking feedback into account when we finalise the Order and take it to Cabinet for approval. Once approved a similar process

will be followed to convert the existing Henley and Thame DPPOs before October 2017.

## TACKLING DOMESTIC BURGLARY, RURAL CRIME AND MANAGING OFFENDERS

22. The CSP continue to provide support to victims of domestic abuse by funding a small repairs/target hardening service to help vulnerable victims of crime stay and feel safe in their own homes. Referrals are relatively low this year as they were previously dealt with by a specialist TVP Crime Reduction Adviser and this post has been cut. The CSP is funding crime reduction training during quarter four of 2016/17 in order to create 'partnership champions'. Once trained the champions will be able to offer advice to vulnerable people and victims of crime on how to keep their property safe. We expect referrals to increase during 2017/18 as a result of this training.
23. In addition, the community safety team supports Thames Valley Police by promoting rural crime initiatives, such as 'Smartwater' and providing crime prevention advice to rural communities. Smartwater is a colourless liquid solution that can be applied to the surfaces of belongings and valuables. It contains a unique chemical 'code' which is registered to an individual person. Smartwater cannot be viewed with the naked eye, only under UV light, and is practically impossible to remove which helps to conclusively prove ownership of stolen items when they are recovered by the police. There are six Smartwater villages in South and Vale and each village has more than 80 per cent of homes covered.
24. The CSP helps offenders during their transition between offending and stability by providing funding to Compass Housing who manage ex-offender's housing needs after they have been released from prison. Further information is included in the attached Q3 CSP performance report which can be found in Appendix A.

## Protecting Vulnerable People

### TACKLING HUMAN EXPLOITATION (INCLUDING CHILD SEXUAL EXPLOITATION AND MODERN SLAVERY) AND DOMESTIC ABUSE, RAPE AND FEMALE GENITAL MUTILATION (FGM)

25. There are a number of statutory functions relating to the protection of vulnerable people.

<b>Statutory responsibility</b>	<b>Relevant legislation</b>
PREVENT and Channel Panel see paragraph 38	Section 26 of the Counter Terrorism and Security Act 2015
Domestic Homicide Reviews see paragraph 29	Domestic Violence, Crime and Victims Act 2004
Modern day slavery see paragraph 28	Modern Slavery Act 2015

26. The CSP has agreed an action plan that sets out how it is taking forward activity to prevent Child Sexual Exploitation (CSE) through raising public awareness across the districts. This strand of activity supports the work of the Oxfordshire Safeguarding Children Board's (OSCB's) Preventing CSE strategy. It has commissioned a project in partnership with three secondary schools which has helped 60 young people recognise the dangers relating to risky behaviours and to engage them in making positive life choices. The community safety team is also co-ordinating the local delivery of "Chelsea's choice", a hard hitting play that shows how young people are groomed by adults for the purposes of sexual exploitation using various methods, ensnaring young people and eventually taking complete control and dominating their whole lives. This play will be delivered to parents, staff and young people in South and Vale secondary schools.
27. The CSP launched "Hotel watch" in Thame at an event held on 30 November 2016. "Hotel watch" aims to develop better links between accommodation, businesses, the police and the CSP. In addition it promotes safe and crime free environments, develops good practice and encourages collection and sharing of intelligence. This covers crimes such as fraud and child sexual exploitation. The project officer carried out door to door visits with police to hotels and B&Bs in Thame to encourage them to sign up to the scheme. On 22 February 2017 the project officer organised fraud training for all hotels and B&Bs in South Oxfordshire. This will be the launch for those hotels who have not signed up to the scheme. Guest speakers from the TVP Economic Crime Unit and the South East Regional Organised Crime Unit are presenting.
28. From 1 November 2015, specific public authorities have a duty to notify the Secretary of State of any person identified in England and Wales as a suspected victim of slavery or human trafficking. The community safety partnership aims to raise awareness of this issue and is working with partners to develop an Oxfordshire plan. For example, the community safety project officer raised awareness of modern day slavery by putting Home Office stickers in South and Vale public toilets. Posters on toilet doors, in leisure centres and licensed premises encourage people to contact the Home Office if they are a victim or are concerned about someone else. The CSP is working with a county task and finish group to agree an Oxfordshire Modern Day Slavery strategy.
29. In terms of reducing domestic abuse in South and Vale, the CSP has a statutory duty to conduct Domestic Homicide Reviews (DHRs). These take place when a murder has been committed in either of the district areas and the victim and offender were in some form of relationship. The main aim of a review is to establish what lessons can be learned regarding the way in which local professionals and organisations work individually and together to safeguard victims. The community safety team is responsible for managing the DHR process and providing administrative support.



<b>DHR</b>	<b>Date</b>	<b>Update</b>
Joint Serious Case Review (SCR) and Domestic Homicide Review (DHR) Didcot	2013/14	Review approved by Home Office Action plan being implemented.
Hales Meadow	2014	The CSP continue to oversee and support this review.
Didcot (three murders)	2015	Review to be amended and resubmitted following comments from Home Office DHR panel.
Watchfield (one victim)	2017	Community Safety Chair has agreed that the criteria for a DHR are met and the Home Office has been informed

Since their introduction in 2011, there have been seven DHRs in Oxfordshire and four of these have taken place in South and one in the Vale.

30. On 15 December 2016, the community safety team hosted a Domestic Homicide Review learning event for partner agencies to improve their knowledge and share best practice. The morning included presentations about the potential use of a domestic abuse and stalking reference app, a new pilot service 'The Anchor Programme' that supports victims who have complex mental health needs and the service provided by Advocacy After Fatal Domestic Abuse (AAFDA) who specialise in guiding families through Domestic Homicide Reviews. The event was attended by over 50 officers from South and Vale District Councils, Thames Valley Police, National Health Service, National Probation Service, Domestic Abuse Specialist Services, Registered Social Landlords, Buckingham and Oxfordshire County Councils and Oxford Mental Health. Teresa Martin, Community Safety Manager from Buckinghamshire County Council quoted "*I want to duplicate the event in Buckinghamshire using the exact same format and exact same speakers*".
31. The CSP supported the White Ribbon Campaign on 25 November 2016 by stencilling domestic abuse awareness raising messages in public spaces (with permission from the landowner) across South and Vale. For example, '*are you walking on egg shells at home?*' and '*Is your friend being controlled?*' All messages featured the Oxfordshire Domestic Abuse helpline number and we are waiting to see if there was an increase in calls.
32. The CSP continues to fund a dedicated outreach service for women, men and children whose lives have been disrupted by domestic abuse in South and Vale. On behalf of the CSP, A2 Dominion provides 61 hours of domestic abuse services each week across both districts. They also set up and run help groups and enable those in need to draw upon a range of

resources, for example, providing a local help-line service and refuge accommodation.

33. The community safety team supported the Female Genital Mutilation (FGM) summer campaign by raising awareness of the crime within South and Vale external and internal publications. An information tablet app, "Let's Talk FGM" has been designed to facilitate discussions about female genital mutilation (FGM) for health specialists.

### **Domestic abuse outreach service – a case study from 2016 (Q2) (names have been changed)**

Amy was referred through the helpline by Oxfordshire County Council's Thriving Families. Amy had experienced abuse for years with her partner and this escalated when she was pregnant with her son Steven in 2006. John became physically abusive and extremely controlling.

Amy used to be very sociable and worked in a bar, she was confident and enjoyed talking to people. John began telling her what to wear when she went to work and accused her of having an affair as she was working with other men. Amy couldn't handle the constant battle so quit her job, and stopped going out with friends because of the repercussions she would face by John.

John's tactics of abuse included punching the wall close to Amy's face, smashing plates so they would miss her by inches. He stalked Amy to say where he had seen her and Steven. John would text and call Amy 20+ times a day without her answering. He threatened to take Steven, his life and Amy's life if she left him. He also mistreated the family pet. Amy disclosed she was constantly walking on egg shells and had become so immune to this abuse that she didn't realise what she had experienced until she had the strength to leave.

The Domestic Abuse Outreach service has supported Amy and consequently she called the police for the first time last month to report the abuse. Amy is currently having counselling with Talking Spaces. She is attending the Freedom Programme this month to raise her awareness of abusive relationships and tactics used by perpetrators. She is seeking legal advice to obtain a Tenancy order so she and Steven can move back to their home. She is seeking a Non Molestation Order so John can no longer harass her. She has disclosed to her parents the abuse and they are supportive of her. Amy's mental wellbeing is improving since she received counselling and support from her GP. Amy knows the abuse was not her fault.

### **Communicate with the public to learn of their concerns, help to prevent crime and reduce their fear of crime**

34. We support the police in raising key messages through the Thames Valley Alert Service to our residents about current crime trends and crime reduction initiatives. For example, raising awareness on reporting hate coursing, how to report to the new hate crime service, and encouraging people to mark their property with Smartwater to help prevent burglaries.

## Protect the public from serious organised crime, terrorism and internet based crime

### TACKLING SERIOUS ORGANISED CRIME, TERRORISM AND INTERNET BASED CRIME

35. The CSP has developed a multi-agency tactical response to tackling Organised Crime Groups (OCGs) in South and Vale through the Joint Agency Tasking and Co-ordination (JATAC) meetings. The police run 'Operation Mango' aims to prevent and disrupt serious county drug lines in South and Vale market towns and through JATAC a partnership approach has been adopted to identify local people vulnerable to being exploited by these gangs. The police work in partnership with local agencies at the right time in order to protect vulnerable people and disrupt the drug supply. Closure Orders are a tool that the police use under this operation to try and tackle the problem relating to abuse of vulnerable people and their properties. The orders close down or restrict access to properties that are known to be used by drug gangs and the community safety team is consulted before the police apply to the courts. We have a checklist to help the police consider key safeguarding issues relating to the order. Between April and October 2016, four closure orders have been issued by the police in South and Vale. Further information is included in the attached CSP Q3 performance report (Appendix A).
36. In addition, the Community Safety Service Manager attends the Safer Oxfordshire Partnership Co-ordination Group which meets quarterly to share information on current issues, priorities, forward plans. The group aims to identify any overlapping work streams and gaps ensuring that all boards and partnerships are clear where and how the main risks are being managed.
37. The South and Vale CSP raised concerns regarding the risk to vulnerable tenants linked to "Operation Mango" referenced in point 35 above. We submitted a summary of the four case studies to the Oxfordshire partnership coordination group and ensured that Oxfordshire Safeguarding Adults Board was aware of the issue.
38. The CSP has agreed a PREVENT action plan in accordance with Section 26 of the Counter-Terrorism and Security Act 2015 which places a duty on local authorities to have "*due regard to the need to prevent people from being drawn into terrorism*". The Community Safety Manager attends the Oxfordshire Channel Panel meetings when a South or Vale referral is on the agenda. Channel provides a mechanism for ensuring that individuals identified as vulnerable to radicalisation are referred to and assessed by a multi-agency panel which decides on the most appropriate support. The Channel process uses existing partnership working between the police, local authorities, statutory partners, and the local community to support those who are vulnerable to being drawn into violent extremism by: **identifying** individuals and groups at risk of being recruited by violent extremists; **assessing** the nature and extent of that risk through multi-agency panels; and **referring** cases to intervention providers (as required) to develop the most appropriate support package to safeguard the

individual at risk. In addition the Community Safety Team Leader is working with district council teams on the following to ensure council resources are not misused by activists/ extremists:

- booking processes for hire of council rooms
- access to council IT equipment by both staff and members of the public
- grants (including CSP, Service Level Agreements).

39. With regards to Cyber-Crime, the community safety team hosted a Cyber safety event at Cornerstone in September. There were speakers from Thames Valley Police and SOPHOS. Approximately 40 people attended. The CSP continue to work with organisations to raise awareness of cyber-crime and fraud by promoting messages through social media to prevent people being a victim of this crime.

### **Anticipated direction of travel for the CSP in 2017/18**

40. The Police and Crime Commissioner (PCC) has refreshed the Police and Crime Plan 2017-2021. The plan is due to be published on 31 March 2017. The primary aims of this plan are to reduce crime and catch those that offend and these are laid out under the following five themes:-

- Vulnerability
- Prevention and Early Intervention
- Reducing Re-offending
- Serious Organised Crime and Terrorism
- Police Ethics and Reform

The CSP receives all of its funding directly from the PCC to support the delivery of his plan. It is therefore important that we ensure that we take the PCC priorities into account when setting our own plan. A workshop is planned for CSP members after the April 2017 meeting.

### **Financial Implications**

41. The PCC has announced that funding for 2017/18 for all CSPs in the Thames Valley will be cut by ten per cent. The Safer Oxfordshire Partnership Co-ordination Group receives the funding for Oxfordshire and agrees the formula for allocation with partners. The South and Vale CSP will receive £105,300 grant funding for 2017/18.

### **Legal Implications**

42. None

### **Risks**

43. None

## **Other Implications**

44. None.

## **Conclusion**

45. The CSP continues to deliver projects to meet the needs of local communities and ensure that statutory functions are delivered. The CSP will continue to focus on protecting and safeguarding vulnerable people when it sets its priorities for 2017/18.

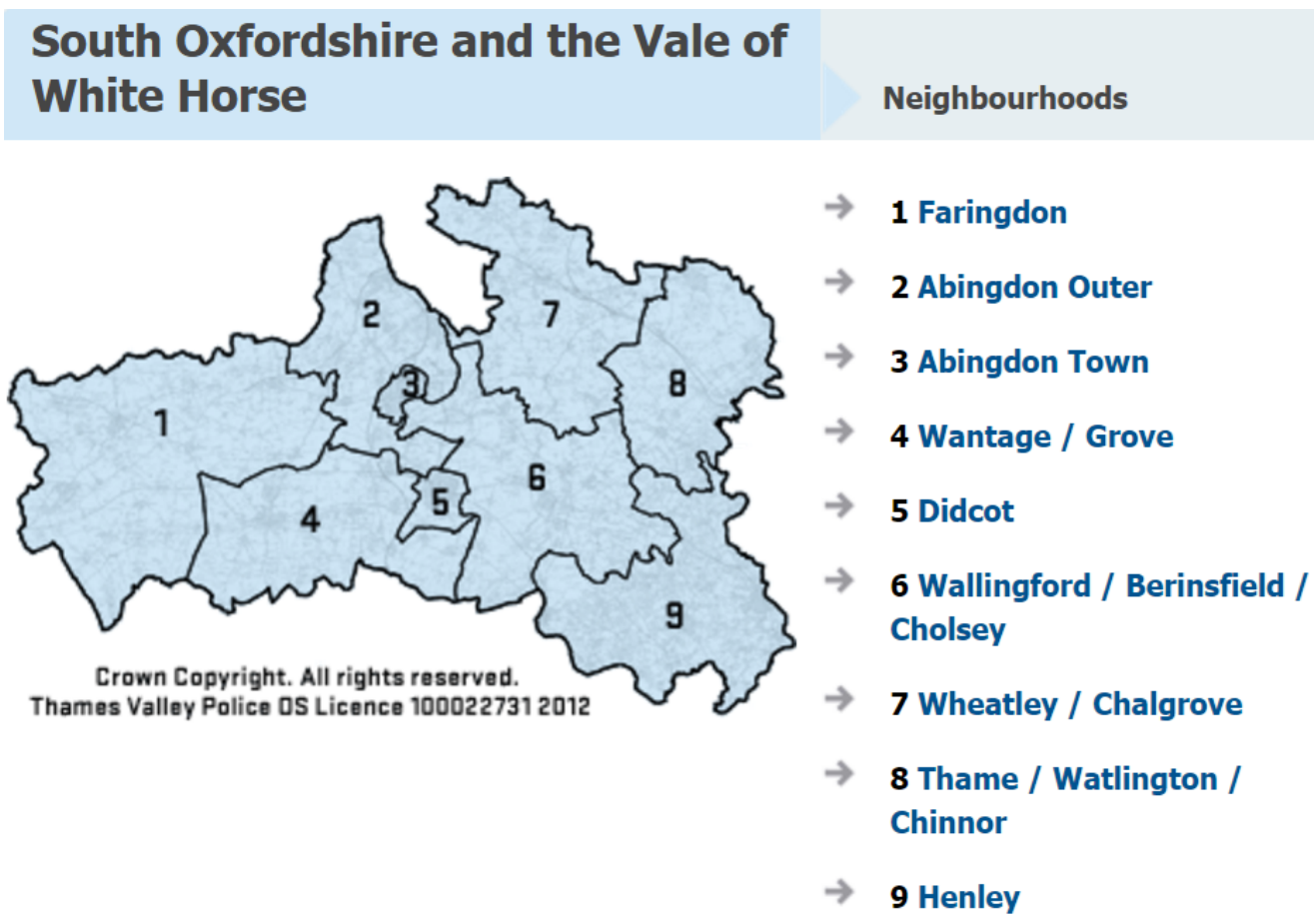
## **Background Papers**

- Appendix A – South and Vale CSP performance report (quarter three 2016/17)
- Appendix B – South and Vale CSP Plan 2016/17
- Appendix C – South and Vale CSP financial summary 2015/16 and (quarter three) 2016/17

# Appendix A

## South and Vale Community Safety Partnership quarter three performance report 2016/17

A map to show neighbourhood boundaries in South Oxfordshire and the Vale of White Horse<sup>1</sup>



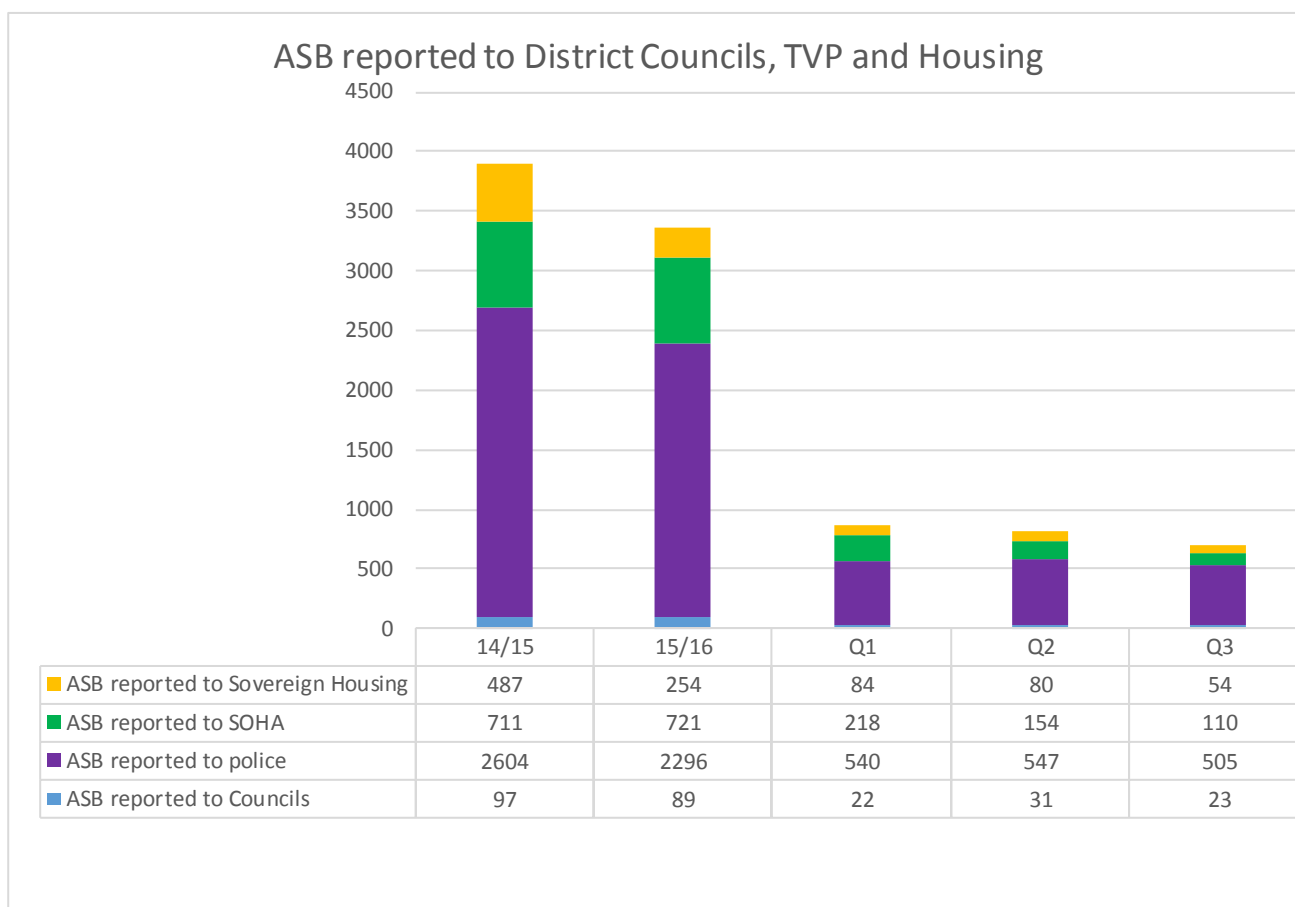
<sup>1</sup> Thames Valley Police. (2016) South Oxfordshire and the Vale of White Horse, *Your Neighbourhood* [online] Available at: <http://www.thamesvalley.police.uk/yournh/yournh-tvp-pol-area/yournh-tvp-pol-area-soxon-vowh.htm> [Accessed 19 April 2016]

# CUT CRIMES THAT ARE OF MOST CONCERN TO THE PUBLIC AND REDUCE REOFFENDING

## Tackling anti-social behaviour

### DIRECTION OF TRAVEL INDICATORS

Number of ASB incidents reported to the police, district councils and housing.  
(1 October – 31 December)

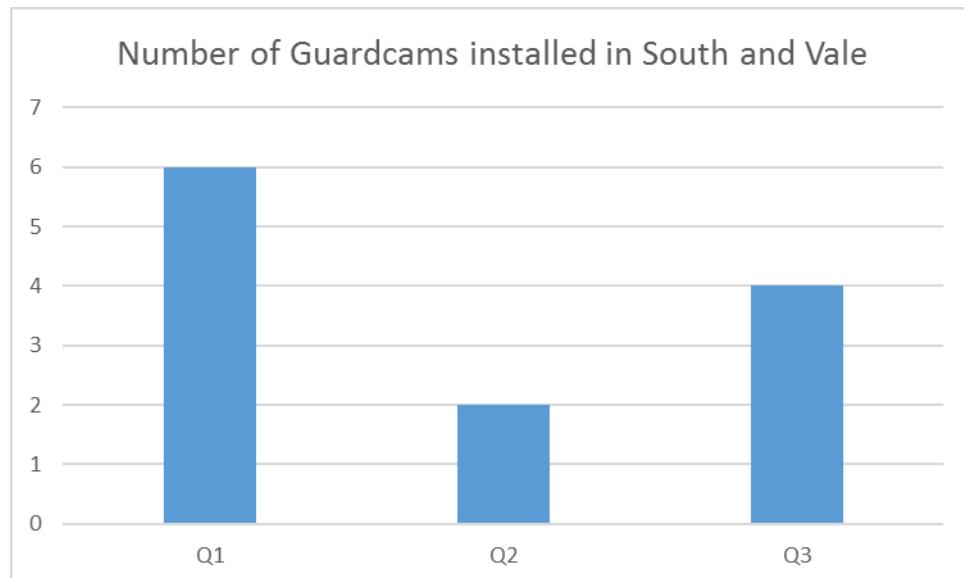


Total number of reports received:

	2014/15	2015/16	2016/17
<b>Total</b>	3899	3360	2368 to date

## Provide an effective partnership approach to monitoring and responding to ASB hot spot areas and risks through the South and Vale JATAC process

The South and Vale CSP co-ordinate the installation of guardcams (covert cameras) for vulnerable people in response to incidents of ASB and domestic abuse. The below graph shows the number of cameras installed in Quarter three.



### Community Trigger

The Community Trigger is a means by which victims of persistent anti-social behaviour can request a review of their case. Once the Community Trigger process has been requested, the Anti-Social Behaviour Co-ordinator works with partner agencies to together decide whether any further action can be taken to resolve the issue. One community trigger was received in quarter three.

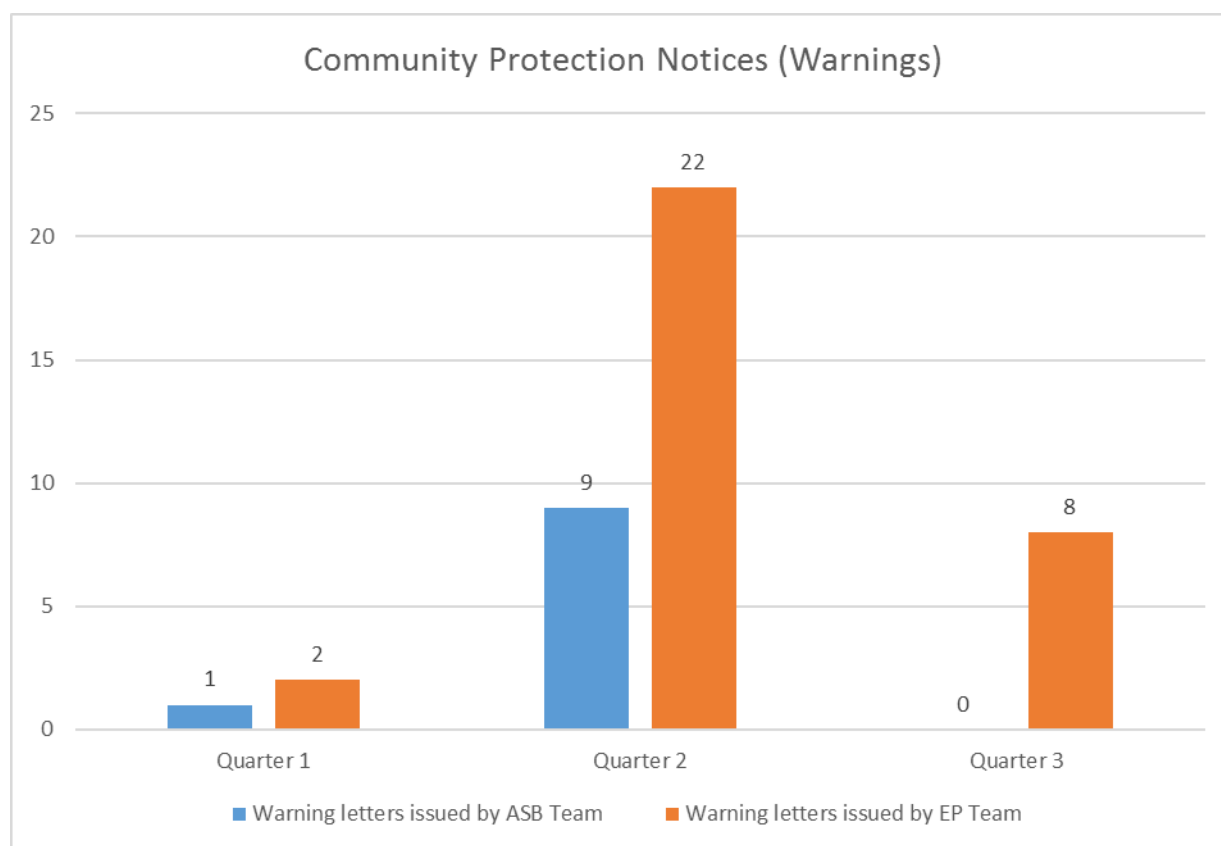
Location	Summary	Update
Vale	Several incidents received of ASB and Criminal Damage. ASB case review meeting held with partners.	Private Estate Company are carrying out actions. <b>Closure of Community Trigger agreed by all JATAC members.</b>
Vale	Ongoing neighbour dispute between two residents sharing privately owned flats.	A case review meeting will be taking place



## Support ASB neighbourhood meetings that are accountable, effective and inclusive of a variety of relevant agencies.

### Community Protection Notice (warnings)

The Anti-Social Behaviour Co-ordinator works closely with partners to deliver warnings to offenders whose behaviour has a detrimental impact on others. Failure to comply will result in a notice being served. There were no Community Protection warnings delivered in quarter three by the Community Safety Team. Eight were delivered by the Environmental Protection Team for deposited waste.



There were no CPN's issued this quarter which indicated that the warning letters are effective.

## Hate crime incidents

**Select Date Period:**

- ◆ Rolling 12 Months
- ◆ Year to Date
- ◆ Custom Dates

Custom dates (this year period):

01/10/2016

31/12/2016

Crimes or Incidents: **All**

LPA: **South & Vale**

This table will contain duplicate offences where more than one hate crime indicator has been selected for an occurrence.

Hate Type	Last Year	This Year	Difference	% Change
Racial Indicator	24	34	10	42%
Disablist Indicator	3	5	2	67%
Homophobic Indicator	5	3	-2	-40%
Transphobic Indicator	2	1	-1	-50%
Faith Indicator	3	4	1	33%
<b>Total Hate Incidents</b>	<b>35</b>	<b>43</b>	<b>8</b>	<b>23%</b>
Honour Based Violence		1	1	-%
FGM			0	-%
Forced Marriage			0	-%
<b>Total inc HBV &amp; FGM</b>	<b>35</b>	<b>44</b>	<b>9</b>	<b>26%</b>

This table excludes Honour Based Violence, FGM and Forced Marriage offences, only including hate crime offences.

Offence Type of Hate Offences	Last Year	This Year	Difference	% Change
Incidents	19	28	9	47%
Public Order Crimes	5	6	1	20%
Violence Without Injury Crimes	8	5	-3	-38%
Violence With Injury Crimes	1	1	0	0%
Criminal Damage Crimes	2	3	1	50%
All other crimes			0	-%
<b>Total Offences</b>	<b>35</b>	<b>43</b>	<b>8</b>	<b>23%</b>

In November, the Hate Crime Network (HCN) held a follow up training session for South and Vale hate crime champions where a small number of volunteers received more details on the role of a hate crime champion. Having received this information, the community safety team has raised concerns with both HCN and the office of the Police Crime Commissioner (OPCC) about the risks associated with the champion's model being promoted (e.g. volunteer members of the public being expected to visit victims of hate crime, a lack of clarity regarding risk assessment of cases). As such, the community safety team is no longer able to actively support the champion's project in South and Vale. We will, however, continue to promote hate crime reporting options (including to HCN) and signpost anybody keen to be a champion directly to HCN. The community safety team will also look at the possibility of establishing hate crime reporting centres with our partner agencies in 2017/18.

## Support ASB diversionary projects for young people in Didcot, Henley, Wantage and Abingdon

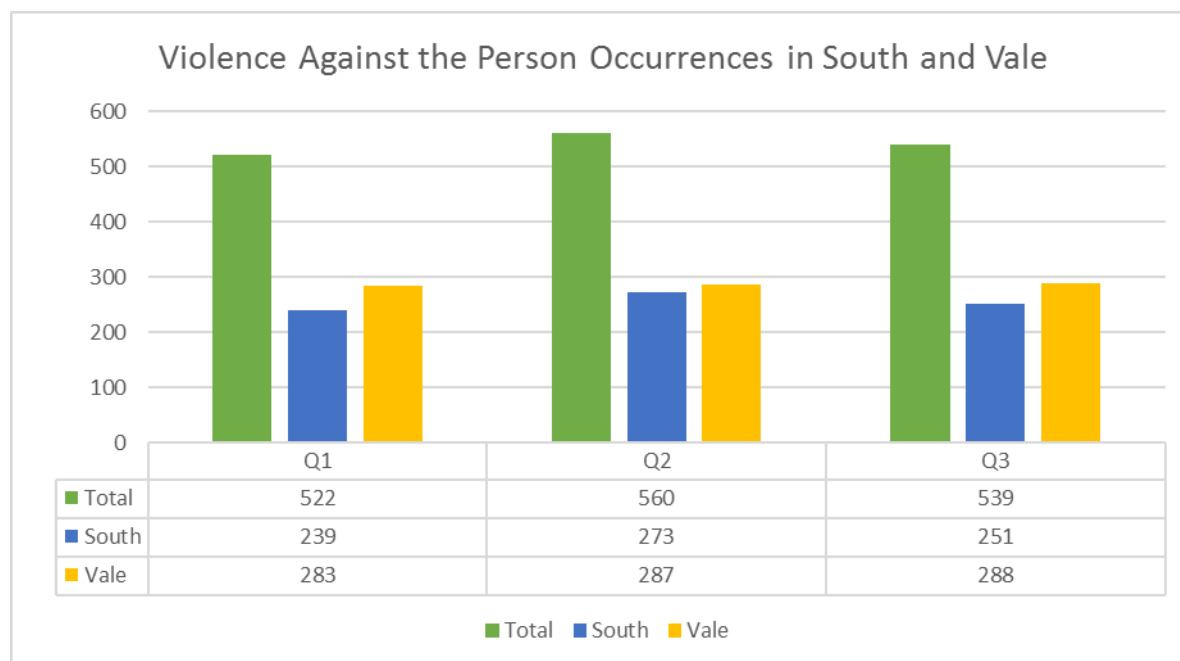
There will be presentations from DAMASCUS, NOMAD and Didcot TRAIN in quarter three meeting.

### Drugs and alcohol

#### DIRECTION OF TRAVEL INDICATORS:

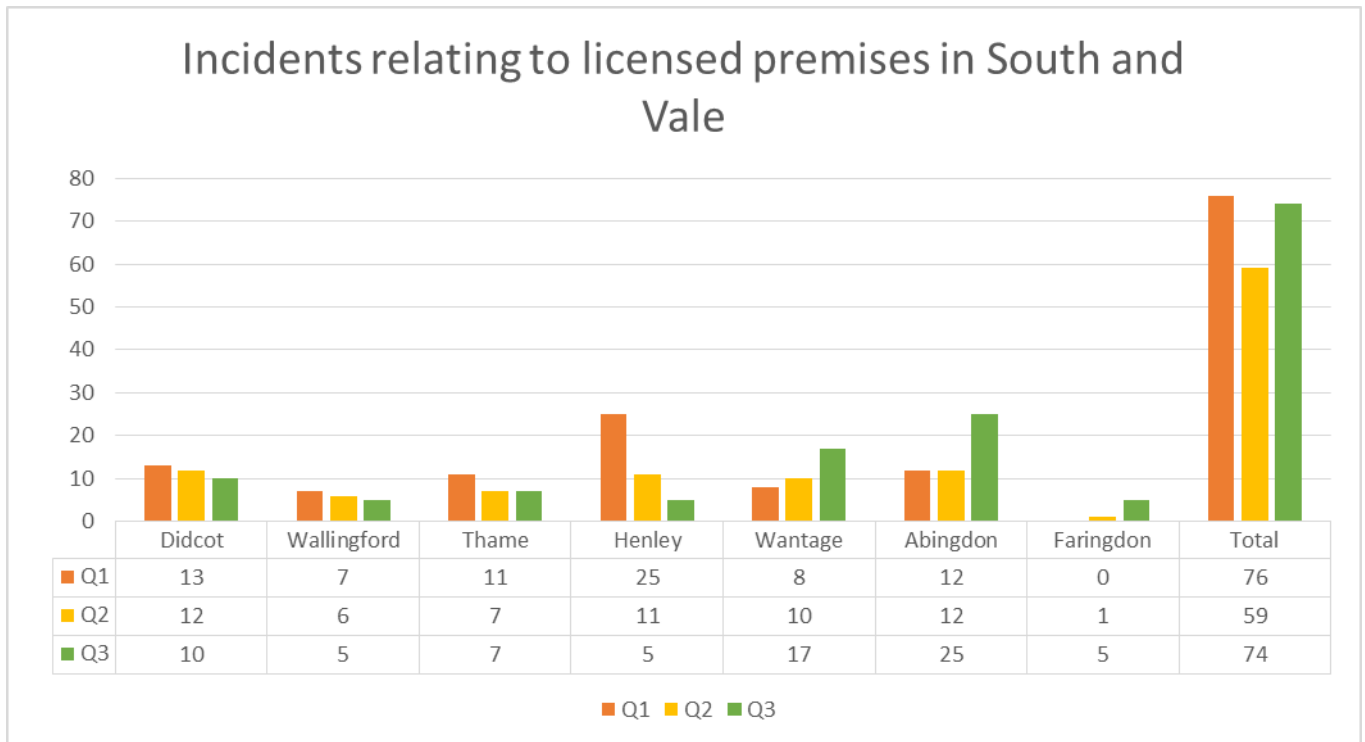
Violence against the Person (VAP) data between **January and December**. Includes Homicide, violence with injury, violence without injury and harassment.

Number of violence against the person incidents reported to the police					
	Finally Recorded				Crimes per 1,000 population household 2015/16
	2013/14	2014/15	2015/16	% change	
South	680	984	1069	8.6%	7.78
Vale	637	884	1008	14.0%	7.96
South & Vale	1317	1868	2077	11.2%	8.44
Thames Valley	20786	27136	30085	10.9%	12.76



Data is made up of violence against the person with and without injury and homicide.

There were 74 occurrences relating to licensed premises in quarter three.



This data relates to incidents of assault, disorder, intoxication, underage sales, drugs and other reported occurrences.

**Source: Thames Valley Police – Amandus (Police Licensing Administration Database)**

This data reflects only those incidents that were brought to the attention of the police licensing officer and assessed to be of sufficient relevance to record for licensing purposes. It should therefore not be considered a comprehensive record.

The recorded incidents did not necessarily result in any crimes being recorded or police resources attending and no conclusions should be drawn as to their likely severity or scale. Neither should any assumptions be made as to licensed premises’ accountability or performance in relation to the incidents – incidents can occur as a result of good performance (e.g. legitimate refusal of service), may not be foreseeable or preventable, and/or the premises response to the incident may have been very positive.

## Domestic Burglary

### DIRECTION OF TRAVEL INDICATORS:

Data between **January and December**

<b>Levels of burglary (dwelling and non-dwelling) reported to the police</b>					
	<b>Finally Recorded</b>				<b>Crimes per 1,000 population household</b>
<b>Domestic Burglary</b>	<b>2013/14</b>	<b>2014/15</b>	<b>2015/16</b>	<b>% change</b>	<b>2015/16</b>
South	150	122	134	9.8%	2.48
Vale	90	95	111	16.8%	2.25
South & Vale	240	217	245	12.9%	2.37
Thames Valley	4767	4349	4730	8.8%	5.26
<b>Burglary non dwelling</b>	<b>2013/14</b>	<b>2014/15</b>	<b>2015/16</b>	<b>% change</b>	<b>2015/16</b>
South	452	511	452	-11.5%	3.29
Vale	309	307	264	-14.0%	2.08
South & Vale	761	818	716	-12.5%	2.91
Thames Valley	7103	6667	7029	5.4%	2.98

### **Circulate burglary prevention messages and deliver campaigns in partnership with Thames Valley Police corporate communications**

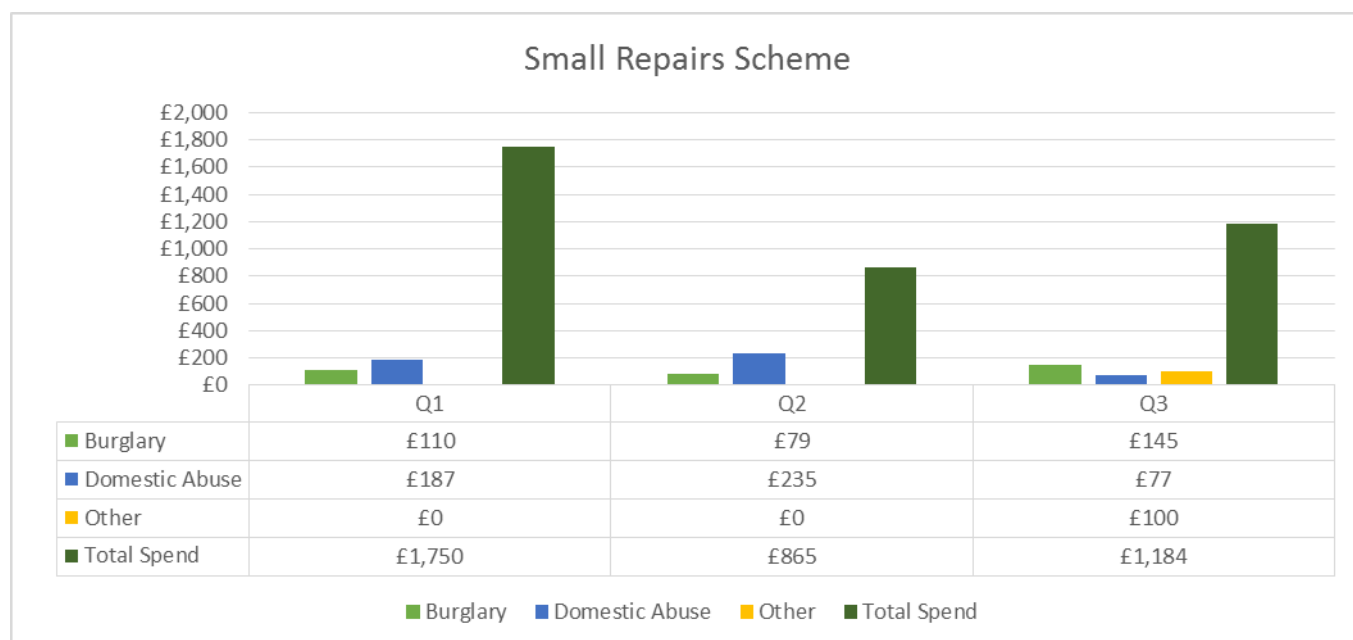
In quarter three Thames Valley Police identified an increase in purse thefts across some of the market towns in South and Vale. The CSP funded the purchase of purse bells which have been distributed by PCSO's and CSPO to charity shops and day centres in Henley, Wallingford, Abingdon and Wantage.

Personal alarms, purse bells, Smartwater and UV marker pens are available for purchase from police station front desks.

## Fund a small repairs/target hardening service to help vulnerable victims of burglary stay and feel safe in their own homes

In quarter three, six properties were secured by Mears for victims of burglary/fear of break in, three properties secured for victims of domestic abuse. One vulnerable family was provided with window locks.

The below graph shows the average cost per works and total spend.



Number of properties secured:

	Q1	Q2	Q3	Q4
Burglary	4	2	6	
Domestic Abuse	7	3	3	
Other	0	0	1	
<b>Total</b>	<b>11</b>	<b>5</b>	<b>10</b>	

## Rural Crime

### Support and promote rural crime initiatives, providing prevention advice to rural communities

Thames Valley Police have a rural crime team that consists of four officers and a Sgt with responsibility for community engagement, investigation of rural crime and hunting act offences.

### Rural Crimes

2015/16				2016/17				Total to Q3	
Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	2015/16	2016/17
116	90	113		63	80	114		319	257

## **Integrated offender management (IOM)**

**Help offenders during the difficult transition period between offending and stability by funding Compass Housing for Ex-Offenders**

	Q1	Q2	Q3	Q4	Total
Number of current residents from South Oxfordshire	3	3	3		9
Number of current residents from Vale of White Horse	2	2	2		6
Number of current residents in South and Vale who have not reoffended	5	5	5		15
Number of current residents from South and Vale in employment and/or volunteering	2	2	2		6
Number of current residents from South and Vale who have secured and maintained stable accommodation	5	5	5		15

## **PROTECTING VULNERABLE PEOPLE**

### **Human exploitation (including child sexual exploitation and modern slavery)**

**Raise awareness of human exploitation and encourage reporting of this type of crime across South and Vale.**

Refer to CSE and Modern Slavery action plan 2016/17

### **Safeguarding**

**Support a multi-agency approach to supporting vulnerable adults and children by sharing relevant data at the monthly JATAC meetings and identifying links between services.**

The Community Safety Projects Officer (CSPO) will provide support for the Safe Places scheme in South and Vale. The Safe Place Scheme helps vulnerable people feel confident and safe whilst out and about. If someone feels they are being abused or harassed while they are out they have a 'safe place to go to'. Window stickers are used in public places (shops, libraries, community centres) to identify themselves as Safer Places. The office of the PCC have set up a steering group including members from The Community Safety Team, Fire and Rescue, and local charities. The next meeting is on 23 March 2017. In the interim period the CSPO is working with Style Acre and the Oxfordshire Family Support Network to explore new pilot schemes in Wallingford and Wantage.

Since October, we have been running a pilot project to bring together the CSP JATAC meetings with the police tasking meetings. During quarter three, the meetings were held fortnightly as this was the frequency of the police tasking meetings. Numerous agencies have been attending the joint meetings where police priorities are reviewed and actioned along with JATAC business (e.g. repeat ASB victims, community triggers, closure orders). From January, the meetings will be held monthly due to a change in frequency of police tasking. We are monitoring agency attendance and will be carrying out a partnership evaluation once the pilot ends in April.

## Domestic abuse, rape and female genital mutilation (FGM)

### DIRECTION OF TRAVEL INDICATORS:

Number of domestic abuse reported to the police					
	Finally Recorded				Crimes per 1,000 population household
Recorded domestic abuse incidents -	2013/14	2014/15	2015/16	% change	2015/16
South	373	470	500	6.0%	3.64
Vale	324	459	515	12.0%	4.07
South & Vale	697	929	1015	9.0%	4.12
Thames Valley	10336	12576	13299	5.7%	5.64
Non-recordable domestic abuse -	2013/14	2014/15	2015/16	% change	2015/16
South	1358	1283	1330	4.0%	9.68
Vale	1328	1233	1437	17.0%	11.35
South & Vale	2686	2516	2767	10.0%	11.24
Thames Valley	30549	30860	33463	8.4%	14.19

Number of rape and non-rape sexual offences reported to the police					
	Finally Recorded				Crimes per 1,000 population household
Rape	2013/14	2014/15	2015/16	% change	2015/16
South	29	60	63	5.0%	0.46
Vale	41	53	58	9.4%	0.46
South & Vale	70	113	121	7.1%	0.49
Thames Valley	960	1373	1621	18.1%	0.69
Non-rape sexual offences	2013/14	2014/15	2015/16	% change	2015/16
South	79	110	127	15.5%	0.92
Vale	100	132	124	-6.1%	0.98
South & Vale	179	242	251	3.7%	1.02
Thames Valley	2166	2724	2901	6.5%	1.23

### Fund the Oxfordshire Domestic Abuse Service to deliver outreach for victims of domestic abuse in South and Vale

Outreach cases	2014/15	2015/16	2016/17				Total
	Total	Total	Q1	Q2	Q3	Q4	
South new clients	26	32	9	9	13		31
Vale new clients	18	33	10	6	6		22
<b>Total new clients</b>	<b>44</b>	<b>65</b>	<b>19</b>	<b>15</b>	<b>19</b>		<b>53</b>
<b>No of referrals to IDVA</b>	<b>1</b>	<b>7</b>	<b>1</b>	<b>0</b>	<b>4</b>		<b>5</b>
South cases closed	24	35	7	11	11		29
Vale cases closed	19	29	7	12	5		24
<b>Total cases closed</b>	<b>43</b>	<b>61</b>	<b>14</b>	<b>23</b>	<b>16</b>		<b>53</b>
<b>Average waiting time</b>	<b>64 days</b>	<b>23</b>	<b>15</b>	<b>12.5</b>	<b>12.5</b>		
Service user feedback							
	Q1	Q2	Q3	Q4			
No. surveys completed	3	2	6				
% satisfied	100%	50%	100%				



## **Fund and co-ordinate sanctuary scheme works for victims of domestic abuse in South and Vale**

The community safety team provide support to victims of domestic abuse by co-ordinating sanctuary scheme and security referral work.

Nine domestic referrals for sanctuary works were received this quarter.

## **Make relevant links to the Oxfordshire FGM strategy**

An information Ipad app, Let's Talk FGM has been designed to facilitate discussions about female genital mutilation (FGM) for health specialists.

## **Ensure recommendations and actions from DHRs are positively implemented and impact future practices**

Agenda item

## **COMMUNICATE WITH THE PUBLIC TO LEARN OF THEIR CONCERNS, HELP TO PREVENT CRIME AND REDUCE THEIR FEAR OF CRIME**

DIRECTION OF TRAVEL INDICATOR:

<b>Public perception of the fear of crime (measured by residents survey)</b>			
	<b>2012</b>	<b>2014</b>	<b>2016</b>
<b>South</b>	No data collected.	Safe in day – 99% Safe after dark – 84%	Safe in day – 98% Safe after dark – 82%
<b>Vale</b>	Safe in day – 96% Safe after dark – 93%	Safe in day – 99% Safe after dark – 90%	Safe in day – 98% Safe after dark – 79%

## **Engage with communities to promote community safety messages**

Refer to Modern Slavery action plan 2016/17 and see attached materials used for recent awareness campaign.

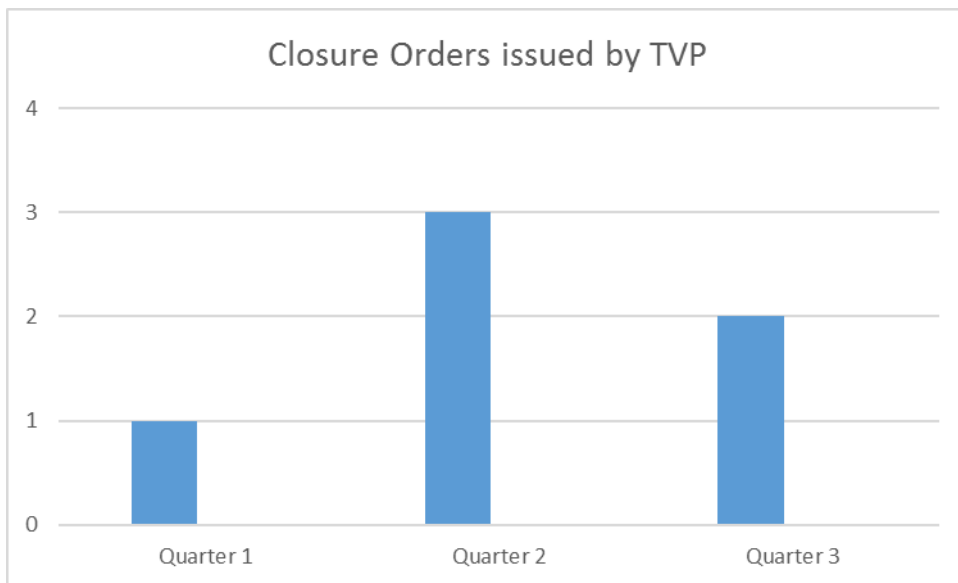
Refer to Nightsafe action plan 2016/17 for recent update on Wantage CAP and PSPO's.

# PROTECT THE PUBLIC FROM SERIOUS ORGANISED CRIME, TERRORISM AND INTERNET BASED CRIME

## Serious Organised Crime

### Develop a partnership approach to prevent and disrupt organised crime groups (OCGs)

The CSP have developed a multi-agency tactical response to tackling Organised Crime Groups (OCGs) in South and Vale through the Joint Agency Tasking and Co-ordination (JATAC) meetings. The police 'Operation Mango' aims to prevent and disrupt serious county drug lines in South and Vale market towns and through JATAC a partnership approach has been adopted to identify local people vulnerable to being exploited by these gangs and provide the police with the relevant support they need at the right time. One of the tools available are closure notices. Closure notices are issued to allow the police or council to quickly close premises which are being used, or likely to be used, to commit nuisance or disorder. A closure notice must be issued for up to 48 hours and can close a premises but cannot stop the owner or those who habitually live there from accessing the premises. A closure order can be subsequently issued for up to three months and then extended for a further three months, if required and can restrict all access.



## Counter-terrorism

Refer to Prevent action plan 2016/17

## Cyber-crime/fraud

Action	Summary
Promote cyber crime reporting mechanisms across South and Vale	The launch of Hotel Watch in South Oxfordshire is taking place on 22 February 2017. Guest speakers will present on Cyber Crime and Business Fraud.

# South and Vale Community Safety Partnership

## Rolling annual plan 2016 -17



**Confident and  
safer communities**

**SOUTH AND VALE COMMUNITY  
SAFETY PARTNERSHIP**

# INTRODUCTION

## South and Vale Community Safety Partnership

Each year, the South and Vale Community Safety Partnership (CSP) produces an annual plan which sets out how partners will work proactively to address crime and anti-social behaviour issues in South Oxfordshire and the Vale of White Horse over the coming year.

The plan is informed by the Safer Oxfordshire Partnership Strategic Intelligent Assessment<sup>1</sup> which looks at current data and trends over the previous year to identify priorities for Oxfordshire in preventing, reducing and tackling crime and disorder.

We are focused on ensuring that residents in South Oxfordshire and Vale of White Horse feel and stay safe. The 2014 population for South Oxfordshire is estimated by the Office for National Statistics at 137,000 and for Vale of White Horse 124,900.<sup>2</sup>

The South and Vale CSP was created in accordance with the requirements of the Crime and Disorder Act 1998, which established the principles of partnership working. The partnership involves the community safety portfolio holders from both district councils and officers representing:

- South Oxfordshire District Council
- Vale of White Horse District Council
- NHS Oxfordshire
- Oxfordshire County Council (OCC)
- Thames Valley Police (TVP)
- Community Rehabilitation Company
- National Probation Service
- Sovereign Vale Housing Association
- Oxfordshire County Council Fire & Rescue Service
- Soha Housing Limited
- Public Health

We have two 'operational', multi-agency sub groups which help to deliver the CSP objectives across both districts:

**South and Vale Nightsafe** – Nightsafe is working together to reduce late night violence and associated crime and disorder. Nightsafe aims to build a positive relationship between the licensed trade, police and local authorities to:

- increase public confidence and improve the feeling of safety when enjoying a night out
- promote the responsible consumption of alcohol in licensed premises
- promote campaigns in partnership with Pubwatch

**South and Vale Joint Agency Tasking and Co-ordination** - JATAC brings together a wide range of agencies working in South and Vale to tackle community safety problems that can't be resolved locally due to their complexity and scale.

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<sup>1</sup>

<https://www.oxfordshire.gov.uk/cms/sites/default/files/folders/documents/communityandliving/ourworkwithcommunities/oxfordshirepartnership/SIA2016.pdf>

<sup>2</sup> <http://insight.oxfordshire.gov.uk/cms/system/files/documents/Chapter%202%20-%20Population.pdf>

## **Working with the Thames Valley Police and Crime Commissioner**

Our CSP supports the work of the Thames Valley Police and Crime Commissioner (PCC) and we have a dual responsibility to take into account each others priorities when setting our own. The CSP receives funding from the PCC to support its projects. Following a review of the PCC Police and Crime Plan the PCC has taken the decision not to refresh the plan for this year.<sup>3</sup> Therefore, South and Vale CSP have kept the existing PCC objectives from 2015/16 for this year's annual plan.

### **The South and Vale CSP annual rolling plan**

For 2016/17 the CSP will focus on the following objectives in the refreshed PCC's Police and Crime Plan 2013 -17:

1. cut crimes that are of most concern to the public and reduce reoffending
2. protecting vulnerable people
3. work with partner agencies to put witnesses and victims at the heart of the Criminal Justice System
4. ensure police and partners are visible, act with integrity and foster the trust and confidence of communities
5. communicate with the public to learn of their concerns, help to prevent crime and reduce their fear of crime
6. protect the public from serious organised crime, terrorism and internet based crime

We have developed these objectives to provide a local perspective and agreed a number of practical actions along with specific measures to help us understand the difference they are making to residents and communities.

There are also a number of broader community safety indicators in the Plan to show us the overall direction of travel in terms of reducing crime and the fear of crime in South and Vale which are compared with similar areas.

As well as working together to deliver this Plan, the CSP will also review its performance on a quarterly basis, agree any remedial action necessary and provide an annual report to the district councils' scrutiny committees.

### **SOUTH AND VALE CSP ACHIEVEMENTS IN 2015/16**

Over the past twelve months, crime in South Oxfordshire and the Vale of White Horse has increased by 10.9 percent. The reason for this increase is due to the introduction of improvements to police recording systems and a change in how crimes are recorded.

2015/16 has been another busy year for the South and Vale CSP, which has been successfully operating as a single Partnership since April 2011. For examples of some of the activities that the CSP supported in the last financial year, please see the CSP's annual report to Joint Scrutiny Committee: [www.whitehorsedc.gov.uk/marchscrutiny](http://www.whitehorsedc.gov.uk/marchscrutiny)

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<sup>3</sup> <http://www.thamesvalley-pcc.gov.uk/police-and-crime-plan/>

# Our plans for 2016/17

## CUT CRIMES THAT ARE OF MOST CONCERN TO THE PUBLIC AND REDUCE REOFFENDING

### Tackling anti-social behaviour (ASB)

#### Direction of travel indicators:

- number of ASB incidents reported to the police and district councils by location and type

Ref.	CSP actions	How we will measure our performance	Lead agency
1	Provide an effective partnership approach to monitoring and responding to ASB through the South and Vale JATAC process	<ul style="list-style-type: none"> <li>• number of requests to raise a community trigger and location</li> <li>• number that met the threshold</li> <li>• number that went to JATAC for review</li> <li>• number that required further action and action taken</li> </ul>	District Council Community Safety Team (ASB Co-ordinator) – on behalf of JATAC
2	Support ASB neighbourhood meetings that are accountable, effective and inclusive of a variety of relevant agencies	<ul style="list-style-type: none"> <li>• number of Community Protection Notice (CPN) warnings issued/number of CPN issued/number that have been breached.</li> <li>• number of Criminal Behaviour Order's issued</li> <li>• reports of Hate Crime incidents</li> </ul>	TVP (ASB Assistant – CSP funded) District Council Community Safety Team (ASB Co-ordinator)
3	Support ASB diversionary projects for young people in areas of need focussing on Didcot, Henley, Wantage and Abingdon	Number of ASB diversionary projects for young people funded by the CSP, locations and outcomes	District Council Community Safety Team (Community Safety Projects Officer)

## Drugs & alcohol

### Direction of travel indicators:

- levels of violence against the person reported to the police

Ref.	CSP actions	How we will measure our performance	Lead agency
4	Deliver the CSP's Nightsafe plan for 2016/17	<ul style="list-style-type: none"> <li>• outcomes from the Wantage and Grove Community Alcohol Partnership</li> <li>• number of premises signed up to the revised Nightsafe scheme during 2016/17</li> <li>• number of campaigns delivered and outcomes</li> <li>• number of Designated Public Place Orders migrated to Public Spaces Protection Orders</li> </ul>	District Council Community Safety Team (Community Safety Projects Officer and ASB Co-ordinator)

## Domestic burglary

### Direction of travel indicators:

- levels of domestic burglary reported to the police,
- levels of burglary non dwelling reported to the police

Ref.	CSP actions	How we will measure our performance	Lead agency
5	Circulate burglary prevention messages and deliver campaigns in partnership with Thames Valley Police corporate communications	<ul style="list-style-type: none"> <li>• number of burglary prevention messages circulated</li> <li>• number of burglary prevention campaigns run, audiences reached and outcomes</li> </ul>	District Council Community Safety Team (Community Safety Projects Officer)
6	Fund a small repairs/target hardening service to help vulnerable victims of burglary stay and feel safe in their own homes	Number of properties secured by the small repairs scheme with average cost per works and case studies	District Council Community Safety Team (Community Safety Projects Officer)– on behalf of Mears <sup>4</sup>

<sup>4</sup> Mears – for more information about the small repairs/target hardening service, visit <http://www.mearsgroup.co.uk/social-housing/home-improvements/oxfordshire/>

## Rural crime

Ref.	CSP actions	How we will measure our performance	Lead agency
7	Support and promote rural crime initiatives	Number of rural crime initiatives run, audiences reached and outcomes	District Council Community Safety Team (Community Safety Projects Officer)

## Integrated offender management (IOM)

Ref.	CSP actions	How we will measure our performance	Lead agency
8	Help offenders during the difficult transition period between offending and stability by funding Compass Housing <sup>5</sup> for Ex-Offenders	<ul style="list-style-type: none"> <li>• number of current residents from South Oxfordshire supported by scheme</li> <li>• number of current residents from Vale of White Horse supported by scheme</li> <li>• number of current residents in South and Vale who have not reoffended</li> <li>• number of current residents from South and Vale in employment and/or volunteering</li> <li>• number of current residents from South and Vale who have secured and maintained stable accommodation</li> </ul>	District Council Community Safety Team (Community Safety Projects Officer) – on behalf of Compass

<sup>5</sup> Compass Housing – for more information about this service, visit <http://www.oxhop.org.uk/services/julianhousing/compass/>



## PROTECTING VULNERABLE PEOPLE

### Human exploitation (including child sexual exploitation (CSE) and modern slavery)

Ref.	CSP actions	How we will measure our performance	Lead agency
9	Deliver the CSP's Child Sexual Exploitation and Modern Slavery plan for 2016/17	Number of CSE/risky behaviours projects funded by the CSP, locations and outcomes	District Council Community Safety Team (Community Safety Projects Officer)

### Safeguarding

Ref.	CSP actions	How we will measure our performance	Lead agency
10	Support a multi-agency approach to supporting vulnerable adults and children by sharing relevant data at the monthly JATAC meetings and identifying links between services and how they can work in partnership to deliver necessary actions	Data received and shared at monthly multi agency meetings to include: <ul style="list-style-type: none"> <li>• missing persons data - TVP</li> <li>• Domestic Abuse (victims/perpetrators) - TVP</li> <li>• vulnerable people – All agencies</li> </ul>	TVP (Neighbourhood Inspectors)  District Council Community Safety team (ASB Co-ordinator)

## Domestic abuse, rape and female genital mutilation (FGM)

### Direction of travel indicators:

- levels of domestic abuse reported to the police
- number of high risk cases referred to Independent Domestic Violence Advisers service (IDVA) for support from A2 Dominion
- number of rape and non-rape sexual offences reported to the police

Ref.	CSP actions	How we will measure our performance	Lead agency
11	Fund the Oxfordshire Domestic Abuse Service to deliver outreach for victims of domestic abuse in South and Vale	<ul style="list-style-type: none"> <li>• number of cases, age of clients, location, relationship to perpetrator</li> <li>• number of cases referred to MARAC, IDVA and Safeguarding</li> <li>• number of cases closed by the service and outcomes</li> <li>• average waiting time for service users</li> <li>• service user feedback</li> </ul>	District Council Community Safety Team (Community Safety Projects Officer)– on behalf of A2Dominion
12	Fund and co-ordinate sanctuary scheme works for victims of domestic abuse in South and Vale	<ul style="list-style-type: none"> <li>• number of domestic abuse small works carried out</li> <li>• average cost of domestic abuse small works carried out</li> </ul>	District Council Community Safety Team – on behalf of Mears
13	Make relevant links to the Oxfordshire Female Genital Mutilation strategy to provide input in relation to South and Vale communities	Actions from FGM strategy actively supported in South and Vale	Oxfordshire NHS
14	Ensure recommendations and actions from Domestic Homicide Reviews (DHR) are implemented and impact on future practices.	<ul style="list-style-type: none"> <li>• monitor the progress of DHRs at quarterly CSP meetings</li> <li>• identify any key similarities and emerging trends through a working group/partnership event.</li> </ul>	District Council Community Safety Team Leader

## COMMUNICATE WITH THE PUBLIC TO LEARN OF THEIR CONCERNS, HELP TO PREVENT CRIME AND REDUCE THEIR FEAR OF CRIME

### Direction of travel indicator:

- public perception of the fear of crime measured by district councils' residents surveys

Ref.	CSP actions	How we will measure our performance	Lead agency
15	Engage with communities in South and Vale to promote community safety messages, including the use of social media, to increase the current level of awareness and signpost people to services.	Number of CSP messages promoting awareness for example through social media, leaflets, Thames Valley alert and posters, type of issue covered and audiences reached.	District Council Community Safety Team

## PROTECT THE PUBLIC FROM SERIOUS ORGANISED CRIME, TERRORISM AND INTERNET BASED CRIME

### Serious Organised Crime

16	Develop a partnership approach to prevent and disrupt organised crime groups  *cross reference point 9	<ul style="list-style-type: none"> <li>support local tasking plans</li> <li>use of ASB legislative tools</li> </ul>	TVP  District Council Community Safety Team
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### Counter-terrorism

Ref.	CSP actions	How we will measure our performance	Lead agency
17	Deliver the Prevent 2016/17 action plan	Support multi-agency Channel Panel	District Council Community Safety Team

### Cyber crime/fraud

Ref.	CSP actions	How we will measure our performance	Lead agency
18	Promote cyber crime reporting mechanisms across South and Vale (to residents and businesses)	Number and type of communication methods used to promote cyber crime reporting mechanisms in South and Vale, along with audiences reached	District Council Community Safety Team

## CONTACT US

For more information, please contact a member of the South and Vale Community Safety Team:

Tel: 01235 422592 (textphone users add 18001 before you dial)

Email: [communitysafety@whitehorsedc.gov.uk](mailto:communitysafety@whitehorsedc.gov.uk) or [communitysafety@southoxon.gov.uk](mailto:communitysafety@southoxon.gov.uk)

Websites: [www.whitehorsedc.gov.uk](http://www.whitehorsedc.gov.uk) or [www.southoxon.gov.uk](http://www.southoxon.gov.uk)

**Alternative formats of this publication are available upon request. These include large print, Braille, audio cassette or CD, and email.**

## South and Vale Community Safety Partnership (CSP) budget 2015-16 (end of year)

South & Vale CSP						
CSP 2015/16	£	£	£	£	£	£
	Capital	Revenue	Total	Actual Spend	Committed Expenditure	Funding Available
<b>PCC Income 2015/16</b>		117111	117111			
<b>Other Income 2015/16*</b>		4500	4500			
<b>Carry forward from 2014/15</b>	1691	73823	75514			
<b>Total income</b>	1691	195434	<b>197125</b>			
<b>Expenditure</b>						
<b>Projects 2015/16</b>						
ASB Assistant (TVP)		14528	14528	14528	14528	0
CRA (TVP)		15843	15843	0	15843	15843
Community Engagement Officer (TVP)		20000	20000	20000	20000	0
A2 Dominion*		50085	50085	50085	50085	0
JATAC		5000	5000	990	5000	4010
Nightsafe		5000	5000	1810	5000	3190
Mears	1691	8309	10000	918	10000	9082
Y/P projects outreach/diversionary		21500	21500	21500	20000	0
CSE Schools project		20000	20000	0	20000	20000
Compass ex-offenders housing project		2100	2100	2100	2100	0
Project funding (Revenue)		29154	29154	1700	29154	27454
<b>Total expenditure 2014/15</b>	<b>1691</b>	<b>191519</b>	<b>193210</b>	<b>113632</b>	<b>191710</b>	<b>79578</b>
* £3k VWHDC (DA Outreach) + £1.5K VWHDC (Sports for Streets)						

## South and Vale Community Safety Partnership (CSP) Quarter three 2016/17

South & Vale CSP						
CSP 2016/17	£	£	£	£	£	£
	Capital	Revenue	Total	Actual Spend	Committed Expenditure	Funding Available
<b>PCC Income 2016/17</b>		117111	117111			
<b>Other Income 2016/17*</b>		3000	3000			
<b>Carry forward from 2015/16</b>	1691	77887	79578			
<b>Total income</b>	1691	197998	<b>199689</b>			
<b>Expenditure</b>						
<b>Projects 2016/17</b>						
ASB Assistant (TVP)		14528	14528	14528	14528	0
Domestic Abuse Outreach - A2 Dominion*		54000	54000	54000	54000	0
JATAC		5000	5000	1180	5000	3820
Mears/target hardening	1691	8309	10000	1130	10000	8870
Y/P outreach/diversionary projects		35000	35000	30000	35000	5000
CSE Schools project		20000	20000	18848	20000	1152
Compass ex-offenders housing project		5000	5000	5000	5000	0
Nightsafe		5000	5000	2052	5000	2948
DHR action plans		2000	2000	1079	2000	921
Project funding (Revenue)		49161	49161	20849	0	28312
<b>Total expenditure 2016/17</b>	<b>1691</b>	<b>197998</b>	<b>199689</b>	<b>148665</b>	<b>150528</b>	<b>51024</b>
* £3k VWHDC (DA Outreach)						

# Joint Scrutiny Committee



Report of Head of Development and Housing

Author: Helen Novelle

Telephone: 01235 422451

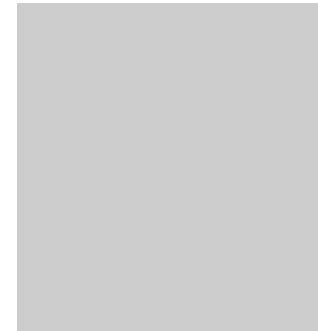
Textphone:

E-mail: [helen.novelle@southandvale.gov.uk](mailto:helen.novelle@southandvale.gov.uk)

Wards affected: (VALE ONLY)All

Cabinet member responsible: Cllr Elizabeth Gillespie

Cabinet member responsible: Cllr Elaine Ware



## Use of Affordable Housing Commuted Sums

### Purpose of Report

1. To inform Scrutiny of recommendations to be made South and Vale Cabinets concerning the guidance that Council Officers should follow when developing projects that could be funded using commuted sums received from developers (in lieu of delivering affordable housing that cannot, for good reasons, be delivered on the development site).

### Strategic Objectives

2. The aim is to ensure that commuted sums contribute towards the provision of new affordable housing in South and Vale of White Horse

### Background

3. The councils' Affordable Housing Planning Policies require that affordable housing units be delivered on the site where planning permission has been granted.

4. Where it is accepted that on-site delivery is not possible, and viability is not the issue, then any other appropriate sites can be considered for delivery providing such alternative sites are capable of meeting their own affordable housing obligation prior to any additional provision.
5. Where it is not possible to provide the affordable housing units elsewhere, a lieu commuted sum payment in lieu will be required.
6. Acceptance of a commuted sum has been a very rare occurrence for both councils as affordable housing has generally been delivered on-site.
7. On-site delivery has always been considered most important as opportunities to deliver these homes elsewhere are very limited. This has been particularly difficult over the last five years with government direction for affordable housing secured through S106 agreements to be delivered grant-free. In addition, there is a paucity of any council-owned land that could be adequate for even the smallest housing schemes.
8. However, the Local Plans for both councils now also allow for a commuted sum to be sought where the policy compliant level of affordable housing results in a 'part' unit (i.e where 35% of a site in the Vale of White Horse and 40% of a site in South Oxfordshire does not result in an exact number of whole affordable units).
9. There is a likelihood that in the future commuted sum payments will happen on a more regular basis and, whilst individually these sums may be relatively small, the total value of commuted sum receipts will continue to grow.
10. S106 agreements generally require the council to spend, or commit to spend, commuted sums received within a specified timescale. If they have not been used or allocated for use, a developer may, after the specified period, seek a return of a commuted sum payments.
11. It is therefore important that both councils have an agreed protocol to enable timely and appropriate use of these monies.

## **Current position for the Vale of White Horse**

12. Receipts currently held total approximately £820,000
13. In general, these funds need to be spent on delivering affordable housing within the district. However, the following sums received need to be spent within the vicinity of the original development site as required by the relevant S106 agreement:

<b>Amount</b>	<b>Site of original development</b>
£150,000	Warnborough College, Boars Hill
£280,000	Old Gaol, Abingdon (plus £720,000 expected over next 4 years)



## Current position for South Oxfordshire

14. Receipts currently held total approximately £600,000.
15. There is a general requirement to use these funds to provide a similar level of affordable housing elsewhere in the district, and where possible and appropriate, to achieve this provision in the vicinity of the original development.

## Options open to both South Oxfordshire and Vale of White Horse

16. As these payments are made in lieu of the provision of new-build affordable housing it is also expected that these payments will enable new-build provision elsewhere within the same district.
17. When considering how commuted sums can best be used, a number of potential opportunities exist, as follows
18. **Option 1** – to meet a shortfall in the delivery of rented accommodation, or increase the range of affordable tenures

Viability issues are increasingly arising due, for example, to the impact of the 1% rent reduction imposed on Registered Providers (RP) over the next 4 years, or site specific constraints (such as exceptional infrastructure costs). These factors negatively impact on that site's ability to deliver a policy compliant level of affordable housing. It is anticipated that viability will increasingly be challenged due to these factors and general economic uncertainty. In such circumstances, commuted sums could be used to meet a likely shortfall in delivering rented accommodation on new development sites and/or extend the range of housing tenures available on new sites, by supporting sites which have the potential to deliver an expanding, more innovative housing offer that meets an identified local need.

**Option 2** – to provide new affordable housing that meets specialist needs.

Land owned by the district or county council, or an RP, could provide an opportunity for the development of a small cluster of housing for people with specialist needs such as learning or physical disabilities, or mental health issues. Such sites are likely to need additional financial support to achieve delivery, and commuted sums could be used to provide such support.

19. **Option 3** – to provide new affordable housing for people with a strong local connection.

Commutated sum payments can assist where a rural exception site providing affordable housing for people with a strong local connection is at risk of delivery due to exceptional costs such as land contamination or other environmental conditions.

20. The use of commuted sum payments to assist in the delivery of new affordable housing related to the above three opportunity areas, would likely be in the form of a direct grant to a Registered Provider.
21. However in some cases, depending on viability, it may be appropriate to provide commuted sums as a reimbursable investment, so the Councils receive a return on the invested commuted sums.

## **Recommendations**

22. It is recommended that;

Commuted sums be used solely for the purpose of encouraging the delivery of new-build affordable housing as outlined on Options 1, 2 and 3 i.e. where the new affordable housing:

- (a) meets a shortfall in the delivery of rented accommodation, or increases the range of affordable tenures
- (b) provides new affordable housing that meets specialist needs
- (c) provides new affordable housing for people with a strong local connection.

## **Financial Implications**

23. The use of commuted sum payments does not involve any financial input from the councils unless there is a requirement for the councils to provide additional funding to enable fulfilment of a particular scheme.

## **Legal Implications**

24. The requirement for a commuted sum to be paid in lieu of on-site delivery of affordable housing is secured within a S106 legal agreement. It is necessary to adhere to any specific constraints such as a time limit for the sum to be spent, or restrictions around locality for alternative provision.

## **Risks**

25. A S106 agreement may stipulate that the council must spend, or have committed to spend, any commuted sum within a specified timescale. However, in any case, a developer may after a period of time seek a return of a commuted sum payments made which have not been used or allocated for use.

## **Other Implications**

26. None

## **Conclusion**

27. Commuted sums provide a valuable opportunity for the councils to ensure that where delivery of affordable housing on a site is not possible, alternative provision can contribute towards the councils' aims of delivering affordable homes to meet local need. In addition, the Homes and Communities Agency takes a more positive view of Registered Provider bids for various funding programmes where, and if appropriate, there is confirmed financial commitment from the local authority.
28. There is a need for guidance to be approved for the spending of commuted sums, which allows for the appropriate and timely use of these payments to provide new-build affordable housing.

## **Background Papers**

None