

Agenda



The Future Oxfordshire Partnership

Tuesday 27 September 2022 at 2.00 pm
Council Chamber, Cherwell District Council, Bodicote House,
Bodicote, Banbury, OX15 4AA

Contact: Kevin Jacob, Future Oxfordshire Partnership Senior Democratic Services Officer
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Members

Leader of South Oxfordshire District Council	Councillor David Rouane
Leader of Vale of White Horse District Council	Councillor Emily Smith
Leader of Cherwell District Council (which holds the Chair)	Councillor Barry Wood
Leader of Oxford City Council (which holds the Vice-Chair)	Councillor Susan Brown
Leader of Oxfordshire County Council	Councillor Liz Leffman
Leader of West Oxfordshire District Council	Councillor Andy Graham
Chair, OxLEP	Jeremy Long
Chair, Oxfordshire Skills Board	Iain Littlejohn
Universities representative	Professor Alistair Fitt
OxLEP business representative - Bicester	Miranda Markham
OxLEP business representative – Oxford City	Peter Nolan
OxLEP business representative – Science Vale	Angus Horner
Homes England representative	Catherine Turner
Buckinghamshire, Oxfordshire, and Berkshire West Integrated Care Board	Matt Powls
Environment Agency representative	Emma Hill

Notes:

1. To watch this meeting, follow this link to the Future Oxfordshire Partnership's YouTube at <https://youtu.be/1fURQ4gHyZl> Arrangements are subject to change at short notice so please refer to the agenda page at <http://democratic.whitehorsedc.gov.uk/ieListDocuments.aspx?CId=635&MId=3097> If you plan to attend the meeting in person, please contact Kevin Jacob.
2. One member, one vote for each constituent local authority member only

AGENDA

1. **Apologies for absence; declarations of interest and Chair's announcement**
2. **Minutes** (Pages 7 - 19)

To adopt as a correct record the minutes of the Future Oxfordshire Partnership meeting held on 13 June 2022.

3. **Public participation** (To Follow)

Asking a question and addressing the Partnership

Questions or requests to make an address (in full and in writing) must be received by **5pm on 21 September 2022**, three clear working days before the Future Oxfordshire Partnership meeting.

Questions and addresses should be no longer than one side of A4 paper in Arial 12 font. The address or question will be circulated to the Partnership and public speakers will be invited to speak at the meeting. Written submissions may also be read out by the Chair or Democratic Services Officer where requested or if the person making the request for public speaking is not able to attend the meeting. A response may be given at the meeting or a written answer supplied. The Chair will have discretion to manage the public participation procedure as they see appropriate. Questions and notice of addresses must be submitted to futureoxfordshirepartnership@southandvale.gov.uk

Note: This meeting may be recorded for live broadcast. At the start of the meeting the Chair will confirm the meeting is being filmed. By registering to speak you are consenting to being recorded and to the use of those video and audio recordings for webcasting.

4. **Future Oxfordshire Partnership Scrutiny Panel update** (To Follow)

For action: To receive any recommendations from the Future Oxfordshire Partnership Scrutiny Panel meeting held on 20 September 2022.

5. **Housing and Growth Deal Reports**

- (a) **Oxfordshire Housing and Growth Deal Progress Report - Year 5, Quarter 1, 2022/23**
(Pages 20 - 26)

For information: To receive the Year 5, Quarter 1 progress report for the Oxfordshire Housing and Growth Deal and endorse any amendments to the programmes of work as necessary.

- (b) **Update on the Oxfordshire Plan 2050 Programme** (Pages 27 - 32)

For action: To provide an update to the Partnership following the announcement of the cessation of the Oxfordshire Plan 2050 programme and the transition to a process focused on Local Plans.

(c) Review of Homes from Infrastructure Programme Part 2 (To Follow)

For action: To consider further recommended changes to the Homes from Infrastructure Programme because of a further review of the programme's current cost pressures, to include an assessment of Oxpens bridge and an assessment of any additional schemes identified as being suitable for inclusion in the programme.

(d) Oxfordshire Housing and Growth Deal Financial Report Quarter 1, Year 5 (Pages 33 - 41)

For information: To receive a financial summary for Quarter 1, Year 5 for the Oxfordshire Housing and Growth Deal.

6. Update following the Joint Workshop between the Health & Wellbeing Board and the Future Oxfordshire Partnership (Pages 42 - 48)

For information: To receive feedback and note any actions arising from a joint meeting between the Future Oxfordshire Partnership and the Oxfordshire Health and Wellbeing Board.

7. Advisory Group Notes

(a) Infrastructure Advisory Group update (Pages 49 - 52)

For information: To receive an update from the Infrastructure Advisory Group. Summary notes from the meeting held on 25 May 2022 are attached.

(b) Housing Advisory Group update (Pages 53 - 59)

For information: To receive an update from the Housing Advisory Group. Summary notes from the meetings held on 19 April 2022 and 5 July 2022 are attached.

(c) Oxfordshire Plan 2050 Advisory Group update (Pages 60 - 63)

For information: To receive an update from the Oxfordshire Plan 2050 Advisory Group. The summary notes of from the meeting held on 16 June 2022 are attached.

(d) Environment Advisory Group update (Pages 64 - 69)

For information: To receive an update from the Environment Advisory Group. Summary notes from the meeting held on 21 June 2022 are attached.

8. Future Oxfordshire Partnership Forward Plan (Pages 70 - 72)

For information: To note and comment on the Future Oxfordshire Partnership's Forward Plan.

9. Confirmation of the re appointment of a representative from the Oxfordshire Strategic Transport Forum to the Infrastructure Advisory Group (Verbal Report)

For action: To consider the recommendation of the Infrastructure Advisory Group that a representative of the Oxfordshire Strategic Transport Forum be reappointed as a non-voting co-opted member of the Group for the 2022/2023 year.

10. Updates on matters relevant to the Future Oxfordshire Partnership (Verbal Report)

Future Oxfordshire Partnership members and officers may verbally update the Board on progress on matters previously before the Partnership for consideration, listed in the forward plan, or relevant to the Partnership's future decisions. This is for the sharing of information and no decisions will be taken.

11. Dates of next meetings

The dates of Future Oxfordshire Partnership meetings are below. Please refer to <https://futureoxfordshirepartnership.org/meetings/> for the most up to date information on times and locations.

- Tuesday 29 November 2022
- Monday 23 January 2023
- Monday 20 March 2023
- Tuesday 13 June 2023
- Tuesday 25 July 2023

Councillors' duties on declaring interests

General duty

You must declare any disclosable pecuniary interests when the meeting reaches the item on the agenda headed "Declarations of Interest" or as soon as it becomes apparent to you.

What is a disclosable pecuniary interest?

Disclosable pecuniary interests relate to your* employment; sponsorship (ie payment for expenses incurred by you in carrying out your duties as a councillor or towards your election expenses); contracts; land in the council's area; licences for land in the council's area; corporate tenancies; and securities. These declarations must be recorded in each councillor's register of interests which is publicly available on the council's website.

Declaring an interest

Where any matter disclosed in your register of interests is being considered at a meeting, you must declare that you have an interest. You should also disclose the nature as well as the existence of the interest. If you have a disclosable pecuniary interest, after having declared it at the meeting you must not participate in discussion or voting on the item and must withdraw from the meeting whilst the matter is discussed.

Member's Code of Conduct and public perception

Even if you do not have a disclosable pecuniary interest in a matter, the Councillors' Code of Conduct says that a member "must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself" and that "you must not place yourself in situations where your honesty and integrity may be questioned". What this means is that the matter of interests must be viewed within the context of the code as a whole and regard should continue to be paid to the perception of the public.

*Disclosable pecuniary interests that must be declared are not only those of the member themselves, but also those of the member's spouse, civil partner or person they are living with as husband or wife or as if they were civil partners.

Minutes

OF A MEETING OF THE



The Future Oxfordshire Partnership

**HELD ON MONDAY 13 JUNE 2022 AT 2.00 PM
COUNCIL CHAMBER, CHERWELL DISTRICT COUNCIL, BODICOTE
HOUSE, BODICOTE, BANBURY, OX15 4AA**

Present:

Councillor Barry Wood (Chair), (Cherwell District Council), Councillor Susan Brown, (Oxford City Council), Emma Hill, (Environment Agency), Councillor Liz Leffman, (Oxfordshire County Council), Adrian Lockwood, (Oxfordshire Skills Board Chair), Jeremy Long, (OxLEP - Chair), Peter Nolan, (OxLEP business representative - Oxford City Council), Councillor David Rouane, (South Oxfordshire District Council), Councillor Geoff Saul, (West Oxfordshire District Council), Councillor Emily Smith (Vale of White Horse District Council) and Catherine Turner, (Homes England).

Officers: Andrew Down, (Future Oxfordshire Partnership), Nathan Elvery (Cherwell District Council), Caroline Green (Oxford City Council), Susan Harbour, (South and Vale Councils), Giles Hughes (West Oxfordshire District Council), Kevin Jacob, (Future Oxfordshire Council), Alex Jeffery (Future Oxfordshire Partnership), Clayton Lavallin, (Oxford City Council), John McLauchlan, (Oxfordshire County Council), Babatunde Ogundele (Future Oxfordshire Partnership), Paul Staines (Oxfordshire Growth Deal Team) and Nigel Tipple (Oxfordshire Local Enterprise Partnership)

Other councillors: Councillor Katherine Miles, Chair of the Future Oxfordshire Partnership Scrutiny Panel.

1. Election of Chair and Vice-Chair for the 2022/2023 year

Kevin Jacob, Senior Democratic Services Officer for the Future Oxfordshire Partnership opened the meeting and welcomed those present before calling for nominations for the office of Chair.

Councillor Susan Brown proposed Councillor Barry Wood as Chair of the Future Oxfordshire Partnership for the year 2022/2023 and this was seconded by Councillor Liz Leffman. There being no other nominations this was confirmed by the voting members present.

RESOLVED: That Councillor Barry Wood be elected as Chair of the Future Oxfordshire Partnership for the 2022/2033 year.

Councillor Wood took the Chair at this point and proposed that Councillor Brown be elected as Vice-Chair of the Future Oxfordshire Partnership for the year 2022/2023. This was duly seconded and upon there being no other nominations this was confirmed by the voting members present.

RESOLVED: That Councillor Susan Brown be elected as Vice-Chair of the Future Oxfordshire Partnership for the 2022/2023 year.

2. Apologies for absence; declarations of interest and Chair's announcement

Apologies for absence were submitted from Councillor Andy Graham, West Oxfordshire District Council, Professor Alistair Fitt, Universities' representative, Dr David Chapman, Oxfordshire Clinical Commissioning Group and Miranda Markham, OxLEP business representative, Bicester.

There were no declarations of interest.

The Chair paid tribute to Councillor Michele Mead who had chaired the Partnership during the previous year for her service and hard work and commented that he intended to write a letter on behalf of the Partnership to express its thanks.

The Chair also remarked that Adrian Lockwood was standing down as Chair of the Oxfordshire Skills Board and that this was therefore his last Partnership meeting. The Chair paid tribute to Adrian and thanked him on behalf of all the members of the Partnership for all his contributions. With the permission of the Chair, Adrian addressed the Partnership and thanked them.

The Chair commented that with the permission of the meeting it was intended to vary the order of items on the Agenda to deal with the Oxford to Cambridge Arc update and annual appointments.

3. Minutes

RESOLVED: That the minutes of the informal meetings of members of the Future Oxfordshire Partnership held on 25 January 2022 and 22 March 2022 be approved as a correct record of those meetings.

4. Public participation

John Hill asked a question about the Oxfordshire Plan 2050 Regulation 18 Part 2 consultation. Along with others, he had questioned policy option 22 within the Plan consultation document, specifically a table on page 107 taken from the Oxfordshire Growth Needs Assessment, (OGNA) which set out five employment projections. In his view, the time available for public consultation had been limited, and it had not been possible to obtain any detailed information as to the assumptions made in the preparation of the employment projections despite contacting the Oxfordshire Plan Team over an extended period as set out in his full written question.

The Partnership was asked to provide an answer to:

- The assumptions behind the forecasts/ projections in the Oxfordshire Plan 2050.

- In the table what are projections, what are forecasts and what are targets.
- Were the projections/ forecasts still valid in view of the changed economic situation.
- Are the forecasts/projections reliable enough to be any part of the evidence base for the Plan.

At the invitation of the Chair, Giles Hughes, Senior Responsible Officer for the Oxfordshire Plan 2050, and Chief Executive of West Oxfordshire District Council provided an initial response to the first question. He commented that the purpose of including projections within the Plan consultation document had been to help the public and councils understand the range of possible futures that might be planned for within the Oxfordshire Plan. It had not been the purpose of the consultation document to set out a definitive position or 'right answer', rather its purpose was to explain the range of scenarios. It was recognised that a review of the evidence base that would support the Plan would be necessary and this was an ongoing exercise in light of comments made during the consultation and also the current economic circumstances.

David Young asked a question on behalf of Need Not Greed Oxfordshire, (NNGO) in reference to the response given by the Partnership to a previous question. NNGO understood that final decisions around the Oxfordshire Plan 2050 would be taken by the individual councils. However, in NNGO's opinion to suggest that individual councils would consider a peer review of the OGNA was not logical and that it was NNGO's view that the Partnership could and should have a role in coordinating an OGNA peer review. The Partnership was asked:

- What is the project timetable for the Oxfordshire 2050 Plan?
- What is the Oxfordshire Plan 2050 team currently working on?
- How could they be developing a spatial strategy without agreeing the number of houses to be built?
- How would criticisms of the growth options presented in the Oxfordshire Growth Needs Assessment and the Reg 18 consultation be addressed?
- What assessment has the Future Oxfordshire Partnership/Advisory Group made of the recently published report into the OGNA by Opinion Research Services which found that *"The unjustified use of adjustments made to official projections and the Standard Method together with the lack of a conventional central economic forecast call into question the soundness of this document as supporting evidence for the development of the Oxfordshire Plan"*.
- Would the Oxfordshire Plan Advisory Group be recommending a further Regulation 18 consultation?

Councillor Emily Smith responded to Mr Young's question, also referring to the points raised by Mr Hill in his question. She indicated that the Partnership was grateful to all members of the public who had responded to the Regulation 18 Part 2 consultation. A wide range of views had been expressed which had been considered carefully including by the Oxfordshire Plan 2050 Advisory Group.

It was now possible to confirm that the Department for Levelling Up, Housing & Communities had agreed that the timescale of the Oxfordshire Plan 2050 could be amended with the goal of submitting the Plan to HM Government before the end of December 2023 to undergo a public examination. The examination timetable would then be in the hands of the planning inspector. As a result of amendment of the timetable the opportunity was being taken to consider whether to undertake a further Regulation 18 Part 3 consultation. It was acknowledged that there had been a lull in information since the first

Regulation 18 consultation, which had been frustrating for councillors as well as stakeholders and communication was something the advisory group are keen to improve.

Councillor Smith continued that with regard to the Plan's evidence base, the comments made by NNGO and others had been heard and it was acknowledged that the Plan's evidence needed to be up to date so additional work was being commissioned including that related to the OGNA to help inform plan policies. If the report written by Opinion Research Services regarding the OGNA was submitted as part of a future public consultation it could be taken into formal consideration and it was planned to publish a report explaining how the views of stakeholders had been taken on board at the previous Regulation 18 Part 2 consultation in helping to shape the current plan.

The Future Oxfordshire Partnership and its Oxfordshire Plan 2050 Advisory Group would continue to coordinate the programme and to seek consensus among members before any process of formal decision making which would take place within each city and district council through the usual processes of council meetings. Although it was accepted that there were still some difficult conversations to come, it was worth reflecting that there was already a strong commitment among all the councils to an ambitious environment agenda in support of the Strategic Vision for Oxfordshire agreed by all councils in 2021.

At this point the Chair indicated that a grouped response would be given at the meeting to public questions and addresses submitted to the Partnership in relation to proposed changes to the Homes from Infrastructure Programme in light of the similar nature of the points made.

Robin Tucker had submitted an address on behalf of the Coalition for Health Streets and Active Travel, (CoHSAT) which was taken as read at the meeting in his absence. The address highlighted the poor current condition of the Banbury Road and Woodstock Road with regards to walking, wheeling, and cycling and called for the proposed decision relating to the reallocation of funding from the Banbury Road and Woodstock Road, Oxford schemes to other schemes within the Homes from the Infrastructure Programme to not be supported.

Peter Barnett had submitted an address which was taken as read at the meeting in his absence. The address expressed the view that the reallocation of funding from the Banbury Road and Woodstock Road schemes to schemes which upgraded roads optimally for motor vehicles was nonsensical and would encourage more vehicles and congestion. Mr Barnett called for the diversion of funding from road projects to those supporting active travel and a change in mindset to infrastructure policy and design which prioritises a re-allocation of road space from motor vehicles to active travel.

Councillor Charlie Hicks, Oxfordshire County Council referred to what he considered to be a paradox between the stated corporate priorities of Oxfordshire County Council around putting the climate emergency at the heart of its work through investment in an inclusive, integrated, and sustainable transport network and the proposed reallocation of funding from the Banbury Road and Woodstock Road schemes. The Partnership was asked how the proposals were considered to be in line with publicly-made statements on Climate and Sustainable, Inclusive, and Integrated transport pledges and when decisions and budget allocations made by the Partnership and Oxfordshire County Council reflect the ambition and rhetoric put out about Climate and Transport?

Mary Kroll made an address in which she stated that decent cycling provision was urgently needed on the Northern radial route both for local traffic and for commuters into Oxford from the new housing developments to the north-west of the city. The Woodstock Road corridor was particularly suitable, as it had relatively few side roads. With a fast safe continuous cycle route, pedal or electric cycling would be an attractive choice for commuters. The co-production of the proposals which had many local groups had intended to embody the best principles of local planning and it was regarded to be perverse and waste of that effort to cancel the projects at this stage.

Graham Smith made an address in which he objected to the proposals regarding the Banbury Road and Woodstock Road schemes as a Cyclox and Cycling UK member and in light of his former professional background in teaching urban design. He made the point that the Banbury and Woodstock Roads as major axes could and should be carrying significantly more active travel movements which would encourage a modal shift in support of local and national policies. Even with the Central Oxfordshire Transport Strategy the roads needed segregated provision to generate greater levels of cycling and the re-allocation of the funding from the schemes would likely end the project and dilute the likely improvement for those roads. The project had been exceptional for its focus on coherence and continuity of cycling and would help promote fairness in transport, healthy travel to schools and travel by protected user groups. Attention was also drawn to the hidden and visible equality related aspects of the schemes and impacts of cancellation including pollution and climate change. The schemes followed the LTN1/20 'Gear Change' guidance in contrast with current major County Council schemes which were rooted in out of date guidance. Concerns were also raised in relation to the Kidlington Roundabout project.

Sebastian Balcombe asked a question on behalf of Oxford University Development Ltd which referred to the Oxfordshire County Council's Healthy Travel Strategy which set out that it planned to increase the number of cycle trips in Oxfordshire from 600,000 to 1 million cycle trips per week by 2031 and that the Oxford Local Cycling and Walking Infrastructure Plan had identified two targets to increase both commuter cycling and all cycling trips in Oxford by 50% by 2031. To achieve these targets, there needed to be 25,000 new cyclists, including 9,000 everyday cyclists and 8,000 weekly cyclists in Oxford by 2031. The Partnership was asked how these targets would be met if funding for key cycle corridors such as Woodstock Road Corridor / Banbury Road Corridor were reallocated?

Councillor Laurence Fouweather, Oxford City Council made a statement expressing strong support for the retention of the Banbury Road and Woodstock Road schemes within the Housing from Infrastructure Programme and expressing concern over what was felt to be a lack of democratic oversight over the proposals to remove the schemes from the Homes from Infrastructure programme. Concern was expressed that the roads were used by many residents including children on their way to school with no or little segregation from commuter traffic and that the money and resources already directed to the scheme would be lost if the schemes were removed. It was felt that the existing infrastructure in Banbury Road and Woodstock Roads was inadequate to cope with new developments and that Oxford despite its promotion as a cycling city, compared poorly with countries such as Belgium.

Councillor Liz Leffman, Leader of Oxfordshire County Council thanked everyone that had submitted questions and addresses regarding the proposed changes to the Home from Infrastructure programme. Councillor Leffman commented that she agreed with the points made that there was a need for sustainable, active travel across the whole county, but that

the Banbury Road and Woodstock Road schemes were not being cancelled and would be delivered. Unfortunately, because of the circumstances of the last couple of years including the impact of Covid and inflationary pressures, it was necessary to review the programme in light of the current available resources and the time available to deliver it. The schemes had originally been added to the Hfl programme in 2018 and the situation had changed significantly since then. If funds were not used within the parameters of the programme, they had to be returned to HM Government and it was not considered likely based on previous experience that HM Government would agree to any extension.

Several of the points raised had mentioned the need to work with other partners across Oxford and the county to find alternative funding for the schemes and there was a commitment to do so, but HM Government was not the only option. Discussions would be held with a number of partners across the county including a number of the large developers involved in projects on the outskirts of Oxford in a way that would support the delivery of those developments in the required timeframe.

If the schemes had been at a more advanced stage, it was likely that they would also be facing significant cost pressures and it was stressed that it was not the case that funds were being taken out of Active Travel schemes and diverted to road bearing scheme. There were other Active Travel schemes around the county to which the funds would be reallocated to including the Banbury Tramway improvements and The North Oxford Corridor (Cassington) projects.

In terms of the points made relating to environmental considerations, these were being looked at closely and all the North Oxford Corridor schemes included an opportunity for bio-diversity net gain, particularly the Cassington project where opportunities to improve on low value vegetation that currently exists with more varieties that are species rich were being examined. Part of the reason for additional money being requested for NOC Kidlington was a revised design to retain existing mature trees on the roundabout. The Banbury Tramway scheme was intended to reduce traffic, waiting times, and particularly idling on Cherwell Street, Banbury. Funds from the Hfl programme were not being diverted into the A40 project as this had its own separate funding and was focussed on bus travel.

The good work undertaken in the co-production of the Banbury Road and Woodstock Road scheme would not be lost and would be factored into the Central Oxfordshire Transport Strategy, (COTS). It was correct that COTS was not funded at present to deliver its eventual outputs but it was collective thinking that will allow future bids for funding and also work with others across the county.

As with all previous changes to Housing and Growth Deal funding allocations, it was recognised there were hard and difficult decisions, but the Partnership was bound by the criteria and limitations of the original deal signed up to.

Given the changing construction environment the recommendations should not be viewed or represented as moving away from Active Travel priorities. Rather they were designed to maximise the delivery of Active Travel schemes across Oxfordshire - within the limitations of the Housing and Growth Deal – and also enabling COTS to take a more holistic view of the overall traffic issues in Oxford (and beyond) - including the Wolvercote Roundabout as highlighted in some of the submissions.

Councillor Brown welcomed Councillor Leffman's response and commented that a contributory factor to the present situation was the time limited nature of the Housing and

Growth Deal, notwithstanding the significant benefits it had brought in terms of additional funding and transport infrastructure for Oxfordshire. It was acknowledged that the Housing and Growth Deal had never been a panacea for a strategic approach to transport and investment in Active Travel. Oxford City Council was committed to seeking to find alternative funding for cycling, public transport, and Active Travel. Those involved in the co-production of the schemes were thanked and it was stressed that this work would not be lost. The City Council still wished to see improved bus and active provision on the Banbury and Woodstock Road Corridor and these remained vital in dealing with existing issues and the impact of future development. It was important that a strategic approach was taken to improving transport in and around Oxford. The recognition in the paper of the work to assess the cost pressures facing the Oxpens Bridge project was welcomed and that a further change report would be brought to the Partnership in due course.

The Chair also endorsed the remarks made by Councillor Leffman, commenting that the Partnership had been faced with similar issues before as a result of the need to reallocate funding from one scheme to another. He also emphasised that the Housing and Growth Deal has always been designed to encourage housing and that construction costs for all capital projects were rising. Faced with this, it was necessary for infrastructure programmes to be reviewed.

5. Oxford to Cambridge Arc Update

The Partnership considered a supplementary report under this item which set out the basis of which appointments could be made to represent the Future Oxfordshire Partnership covering the area currently known as the Oxford to Cambridge Arc. In introducing the report, the Chair also commented that if there were groups or boards emerging from the revised arrangement across the Arc that the Partnership would have representation on, it should seek the appointment of two representatives rather than one if at all possible.

RESOLVED: That the Future Oxfordshire Partnership agrees the principles that:

1. the Chair should be its representative on any emerging Arc collaboration board.
2. in the event that the Chair is unavailable or is a member of the collaboration board in another capacity, the Vice-Chair should be the FOP's representative.

6. Other Future Oxfordshire Partnership related appointments

The Chair proposed and it was duly seconded that the following Future Oxfordshire Partnership appointments be made en bloc for the 2022/2023 year.

- a) Future Oxfordshire Partnership Housing Advisory Group Chair – Councillor Susan Brown.
- b) Future Oxfordshire Partnership Environment Advisory Group Chair – Councillor David Rouane.
- c) Future Oxfordshire Partnership Infrastructure Advisory Group Chair – Councillor Liz Leffman.
- d) Future Oxfordshire Partnership Oxfordshire Plan 2050 Advisory Group Chair – Councillor Emily Smith and;

- e) To confirm that the England's Economic Heartland Strategic Transport Forum nomination will continue to rotate with the chairing of the Future Oxfordshire Partnership – Councillor Barry Wood.

In light of the principles agreed in the previous item regarding the Partnership's appointment to any emerging Arc collaboration board, Councillor Brown suggested formalising the approach that would be taken in the event that it was possible to appoint two rather than one representative. This was supported.

RESOLVED: That the following Future Oxfordshire Partnership related appointments be made for the 2022/2023 Future Oxfordshire Partnership year:

1. Emerging Arc Collaboration Board,
 - a. Single appointment - Councillor Barry Wood as Chair of the Partnership, Councillor Susan Brown standing deputy as Vice-Chair or;
 - b. Multiple appointments – Councillors Barry Wood as Chair and Councillor Susan Brown as Vice-Chair of the Partnership. Any voting member of the Partnership authorised to act as standing deputy for the Chair or Vice-Chair of the Partnership.
2. Future Oxfordshire Partnership Housing Advisory Group Chair – Councillor Susan Brown.
3. Future Oxfordshire Partnership Environment Advisory Group Chair – Councillor David Rouane.
4. Future Oxfordshire Partnership Infrastructure Advisory Group Chair – Councillor Liz Leffman.
5. Future Oxfordshire Partnership 2050 Advisory Group Chair – Councillor Emily Smith and;
6. To confirm that the England's Economic Heartland Strategic Transport Forum nomination will continue to rotate with the chairing of the Future Oxfordshire Partnership. –Councillor Barry Wood.

7. Future Oxfordshire Partnership Scrutiny Panel update

The Chair invited Councillor Katherine Miles, Chair of the Future Oxfordshire Partnership Scrutiny Panel, to present the recommendations from the Panel's meeting held on 7 June 2022 which had been circulated in advance.

Councillor Miles explained that the Panel's recommendations related to three main areas. The Oxfordshire Plan 2050 consultation feedback, the Homes from Infrastructure Programme and the Oxfordshire Inclusive Economy Partnership which are summarised below:

Consideration of Oxfordshire Plan 2050 consultation responses

1. That the Future Oxfordshire include both qualitative and quantitative data as 'not everything that matters can be measured', ensure the provision of documents in

formats which are abridged and/or expressed in as much non-technical terms as possible and ensure the availability of a non online mechanism for the public to engage with and respond to future Oxfordshire Plan 2050 consultations.

Review of Homes from Infrastructure (Hfi) Programme

2. That the Future Oxfordshire Partnership:
 - a. Be strongly requested not to endorse the proposal to the Oxfordshire County Council Cabinet for the Woodstock Road Corridor and Banbury Road Corridor and not endorse the re-allocation of the remaining funding.
 - b. acknowledge that BSIP funding does not change the urgent demand and need for segregated cycling infrastructure on the Woodstock and Banbury road corridor and that if proposed changes were agreed by Oxfordshire County Council, the Future Oxfordshire Partnership support accelerated efforts to identify and secure alternative funding for the Woodstock Road.
 - c. lobby HM Government to increase funding for the Homes from Infrastructure Programme given the unprecedented impact of inflationary cost pressures on all capital projects.

Oxfordshire Inclusive Economy Partnership Update

3. The need to ensure due emphasis within the opening statement of the Charter relate to inequalities within the whole county of Oxfordshire and not only within the city of Oxford, the need within the document to recognise the importance of the development of technical skills through apprenticeships and the need for recognition within the text of the Charter of the contribution of all employer types to addressing inequality.

The Chair welcomed Councillor Miles and congratulated her on becoming Chair of the Scrutiny Panel. The recommendations of the Panel were welcomed and the Partnership looked forward to continuing its close and co-operative relationship with it including attending meetings if they were requested to. He commented that full responses to the recommendations would be supplied in writing.

8. Oxfordshire Economic Recovery Plan

The Partnership considered a report which set out an update on the progress of the Oxfordshire Economic Recovery Plan, (ERP) and the headline performance of Oxfordshire's economy as it emerged from the challenges of the Covid-19 pandemic. It also identified the need for a system wide approach to responding to the Levelling Up and UK Shared Prosperity programmes published by HM Government in order to maximise resources to support the locality.

Nigel Tipple, Chief Executive of OxLEP and Jeremy Long, Chair of OxLEP presented the report and responded to questions. It was highlighted that:

- It had been an objective to develop an ERP that was reflective of the contributions of the whole system, not only OxLEP
- The approach to securing HM Government had been adapted to support business during Covid.

- There was investment in the development of green skills and climate change, as well as supporting areas such as the visitor economy and other challenges
- It had been possible to utilise and bring forward Business Investment Funds
- The Oxfordshire economy had bounced back strongly from Covid, but working with its partners, OxLEP would continue to seek to address the challenges that remained such as the repositioning of town centres
- Under OxLEP's social contract programme it was working closely with initiatives under the Oxfordshire Inclusive Economy Partnership to support those who found it difficult to enter the workplace including groups of young people.

The Chair commented on the value and breadth of the joint activity and scale of investment being undertaken between OxLEP and local authorities as set out in the ERP Monitoring Plan, including the £750,000 for skills development and the £3.3m within the Outbreak Management Fund. Councillor Brown referred to the importance of the Inclusive Economy Charter and stressed the importance of promoting it to employers so that they had the workforce they needed and that no populations within the county were left behind.

Councillor Rouane asked whether the labour shortages referred to within the report arose through vacancies for high skilled jobs which would require additional training or were those vacancies comprised of lower skilled roles which were not being filled. Nigel Tipple responded that there was a combination of factors at play including a nationwide shortage of staff in the hospitality sectors, which had traditionally relied on a non-UK workforce who had not returned to the UK following the pandemic and Brexit. Other workers had moved into sectors with other sectors where they assessed the terms and conditions were better and were reluctant to move back.

RESOLVED:

1. That the Future Oxfordshire Partnership notes the progress being made in delivering the Economic Recovery Plan and the key issues facing the economy
2. That the Future Oxfordshire Partnership maintains its support for continued whole-system working, through the Economic Recovery Task Group, to address the economic challenges faced in Oxfordshire. In so doing ensure the co-ordination of resources across the "whole system" structures to support investment in businesses and local communities.

9. Housing and Growth Deal Reports

(a) Review of Homes from Infrastructure (Hfi) Programme

The Panel considered a report which set out the results of a review of the Housing and Growth Deal Homes from Infrastructure Programme and recommended changes to the funding allocations. John McLauchlan, Head of Service, Infrastructure Programme Office, Oxfordshire County Council presented the report and answered member questions.

In discussion members acknowledged the difficulty of the decision but commented on the importance of making the best use of the limited resources available with the parameters of the Housing and Growth Deal. Councillor Leffman added that it was acknowledged that the Central Oxfordshire Transport Strategy, (COTS) should be cognitive of bus routes as both the Banbury and Woodstock Road were key bus routes and the need to connect Oxford to all parts of the county for everyone, not just cyclists was fully recognised. Although at an early stage, the COTS would cover a number of headings including

measures such as bus filters, bus lanes and active travel facilities. Consultation would also be undertaken and funding opportunities would be pursued holistically.

RESOLVED: That the Future Oxfordshire Partnership:

1. Endorse the removal of further funding from two schemes currently within the Oxfordshire Housing and Growth Deal programme – Woodstock Road Corridor and Banbury Road Corridor
2. Endorse the re-allocation of the remaining funding from Woodstock Road Corridor and Banbury Road Corridor across a number of schemes in the programme which are projecting cost pressures – especially those entering their Construction phases
3. Note the intended timescale for the formal consideration of these proposals at the Oxfordshire County Council Cabinet meeting on 19 July 2022.
4. Note that a second change report will now also come forward – intended for meeting of the Future Oxfordshire Partnership on 26 July 2022 and then Oxfordshire County Council Cabinet on 20 September 2022 – allowing for a further review of the current programme's pressures and also an assessment of any additional schemes identified as being suitable for inclusion in the programme.

(b) Oxfordshire Housing and Growth Deal, Homes from Infrastructure (Hfi) Programme- Lessons Learned

The Partnership considered a report which set out the findings of a recent lessons learned review of the Housing and Growth Deal Homes from Infrastructure, (Hfi) programme. The report was introduced by Paul Staines, Interim Head of Programme who highlighted that:

- The findings of the review had reflected many comments that many members of the Partnership were likely to be previously aware of.
- In considering the report in a context of a lessons learnt review, it was also important to be cognisant of the success including the delivery of a Hfi programme which remained above the targets agreed with HM Government.
- The Housing and Growth Deal was an important, but relatively modest funding stream, with the majority of successful housing delivery work taking place within local planning authorities through local plans and developer engagement.

RESOLVED: That the report be noted.

(c) Infrastructure Advisory Group update

Councillor Leffman referred to the notes of the meeting of the Infrastructure Advisory Group held on 28 February 2022 and highlighted that the application for Bus Service Improvement Plan, (BSIP) had been returned to HM Government for consideration. Oxfordshire had been fortunate to provisionally secure some £12m funding through the BSIP bid process and a response was hoped for soon.

RESOLVED: That the update report be noted.

(d) Oxfordshire Plan 2050 Advisory Group update

Councillor Smith referred to the notes of the meetings of the Oxfordshire Plan 2050 Advisory Group held on 17 February, 17 March and 29 April 2022. It was highlighted that a

second joint workshop between council leaders and members of the advisory group was expected to take place in July. Communication around the Plan remained an area of focus.

RESOLVED: That the update report be noted.

(e) Environment Advisory Group update

Councillor David Rouane referred to the notes of the meeting of the Environment Advisory Group held on 24 March 2022. He highlighted the issue of solar farms, in light of the growth in planning applications and issues around housing, farming and land use and suggested that this was an item the Partnership might wish to examine in some way. Councillor Smith commented that it was an open question whether solar farm policy best sat at Oxfordshire Plan or Local Plan level, but there was a need as an Oxfordshire system to give the issues raised due consideration.

The Chair undertook to discuss with others how the issue might most appropriately be taken forward and considered within the Partnership.

Councillor Brown also suggested that consideration should also be given to the impact of food strategy and how this might most appropriately be considered at the Oxfordshire level as this also had cross cutting sustainability and inclusivity implications.

RESOLVED: That the report be noted.

10. Oxfordshire Inclusive Economy Partnership Update

The Partnership considered a report which provided an update on the progress of Oxfordshire Inclusive Economy Partnership, (OIEP). The report was presented by Clayton Lavallin, Principal Regeneration and Economic Officer, Oxford City Council.

Jeremy Long, Chair of OxLEP paid tribute to Clayton Lavallin for his work in supporting the OIEP and highlighted that the OIEP and the Inclusivity Charter was an Oxfordshire wide programme and which had good innovative support from the business community and which now needed to be promoted.

RESOLVED: That the report be noted.

11. Updates to the Future Oxfordshire Partnership Terms of Reference, Memorandum of Understanding and advisory groups Terms of Reference

The Partnership considered a report which set out minor technical changes to the Future Oxfordshire Partnership Terms of Reference, Memorandum of Understanding and the Terms of Reference of the Future Oxfordshire Partnership advisory groups. Kevin Jacob, Senior Democratic Services Officer for the Future Oxfordshire Partnership presented the report.

RESOLVED: That the Future Oxfordshire Partnership approve:

1. The amendment of para 2.2 of the Partnership's Terms of Reference by the replacement of a representative from the Oxfordshire Clinical Commissioning Group with a representative from the Buckinghamshire, Oxfordshire, and West Berkshire Integrated Care Board as set out in Appendix 1.

2. An updated Memorandum of Understanding to reflect the name change from Oxfordshire Growth Board to Future Oxfordshire Partnership as set out in Appendix 2.
3. The amendment of para 2.3 of the Terms of Reference of the Housing Advisory subgroup, Infrastructure Advisory subgroup and Environment Advisory subgroup and para 2.4 of the Oxfordshire Plan 2050 Advisory subgroup in respect of the appointment of substitute members, as set out in Appendices 3-6.

12. Future Oxfordshire Partnership Forward Plan

Kevin Jacob, Senior Democratic Services Officer, presented the Partnership's Forward Plan.

The Chair commented that along with officers, he would be reviewing the Forward Programme to see if opportunities for dedicated topic work could be undertaken and that he had asked officers to do all that they could to around the timeliness of the availability of Partnership and advisory group papers.

RESOLVED: That the Future Oxfordshire Partnership Forward Programme be noted.

13. Updates on matters relevant to the Future Oxfordshire Partnership

No matters were raised which had not been covered within the Agenda.

14. Dates of next meetings

The Future Oxfordshire Partnership noted the date of Future meetings as set out in the Agenda.

The meeting closed at 4.00 pm



To: Future Oxfordshire Partnership

Title of Report: Oxfordshire Housing and Growth Deal Progress Report – Year 5, Quarter 1, 2022/23

Date: 27 September 2022

Report of Paul Staines: Interim Head of Programme

Status: Open

Executive Summary and Purpose:

The purpose of this report is to update the Future Oxfordshire Partnership (FOP) on progress, at the end of the first quarter of the fifth and final year (2022/23) with the Oxfordshire Housing and Growth Deal (the Deal). The report also incorporates the position at the end of 2021/22

The report provides a summary of the following three strands of the Deal:

- Housing from Infrastructure Programme.
- The residual Oxfordshire Affordable Housing Programme.
- The Oxfordshire Infrastructure Strategy (OxIS)

The fourth strand of the Deal- Productivity- is reported separately to the Oxfordshire Local Enterprise Partnership (OxLEP) Board

The report also updates on governance of the Deal, whilst Oxfordshire County Council, as the Accountable Body, supply a separate report and assurance statement, detailing the financial position of the Deal elsewhere on this agenda. Finally, there is also a separate report on the Oxfordshire Plan on the agenda following the recent decision to conclude this element of the Deal

How this report contributes to the Oxfordshire Strategic Vision Outcomes:

The Oxfordshire Housing and Growth Deal has a key role to play in delivering well-designed infrastructure and homes, sufficient in numbers, location, type, size, tenure, and affordability to meet the needs of our county, as set out in the Strategic Vision [here](#).

Recommendation:

That the Future Oxfordshire Partnership notes the progress as at the end of the first quarter of the fifth year, June 2022 of the Oxfordshire Housing and Growth Deal, incorporating the update as at the end of quarter 1 2022/23.

Housing from Infrastructure Programme

- 1) The Housing from Infrastructure Programme (Hfl) is a £150m investment in strategic infrastructure to support the acceleration of already planned housing in Oxfordshire.
- 2) The Hfl programme has two aspects.
 - Firstly, the commitment to spend £30m per annum over 5 years on named strategic infrastructure projects, identified as accelerators for planned housing growth in Oxfordshire.
 - Secondly that this infrastructure expenditure will then accelerate 6,549 planned homes that might not otherwise have come forward at this pace. This is because either the completed infrastructure allows developers to build housing earlier than otherwise planned or the investment provides developers with confidence to build out sites faster than they otherwise might.
- 3) The Hfl timeline originally agreed in the Deal was a five-year period from 2018/19 to March 31st, 2022/23. Government then offered the ability-by exception- to extend the Hfl for up to two years to March 31st, 2025, for specific named projects and subject to the approval of individual infrastructure business cases, to allow both the completion of infrastructure schemes and the associated accelerated housing.

Infrastructure

- 4) Oxfordshire County Council (OCC) are the lead delivery partner for the infrastructure element of Hfl which they deliver through their capital projects governance framework.
- 5) The infrastructure element of the Hfl programme is a mix of infrastructure projects that include road, rail, cycle routes and footpaths, as well as social infrastructure such as schools.
- 6) Since the last report OCC have decided to undertake a comprehensive review of their entire infrastructure programme, in response to emerging cost pressures across several programmes including those in the Hfl programme. The review looks to ensure that the overall capital programme is returned to balance and within that the Hfl schemes included are both deliverable within the relevant timeframe, that costs are controlled and that the outcomes of the programme- accelerated housing- are both timely and proportionate to the investment.
- 7) OCC will complete the review in the autumn and the conclusions on the Hfl programme brought to FOP for consideration before OCC cabinet make any required decisions. This is covered in more detail in a separate report on this agenda
- 8) The Growth Deal finance report, also on this meeting's agenda reminds us that the Hfl grant funding is being paid to Oxfordshire County Council in five equal annual instalments of £30.0m. 2022/23 is the fifth and final year for the

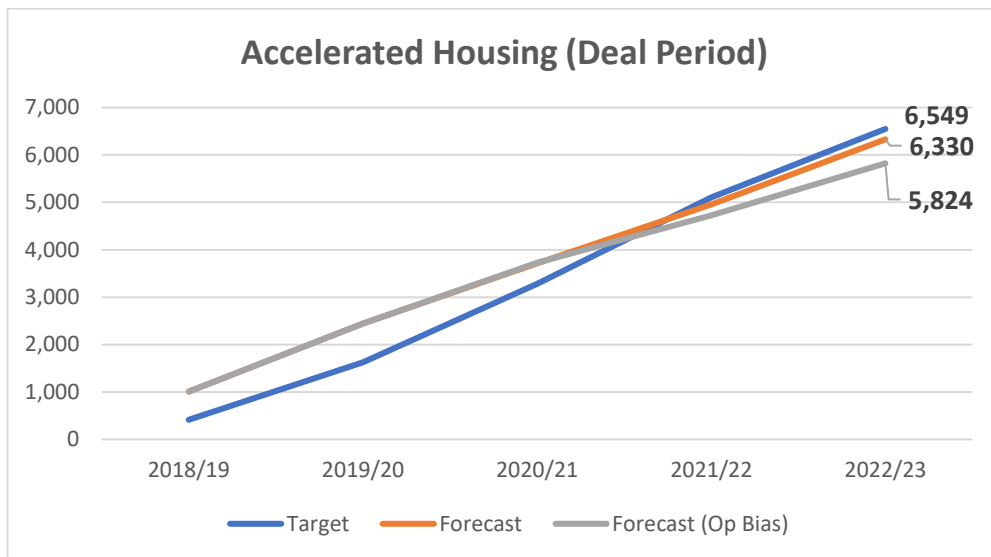
receipt of funding towards the Infrastructure Fund Programme. We have received £120m so far. Following the decision to end the Oxfordshire Plan 2050, the Department for Levelling Up, Housing and Communities are reviewing the implications for both the agreement to extend the programme and the final £30m instalment of the grant funding.

Risk Management

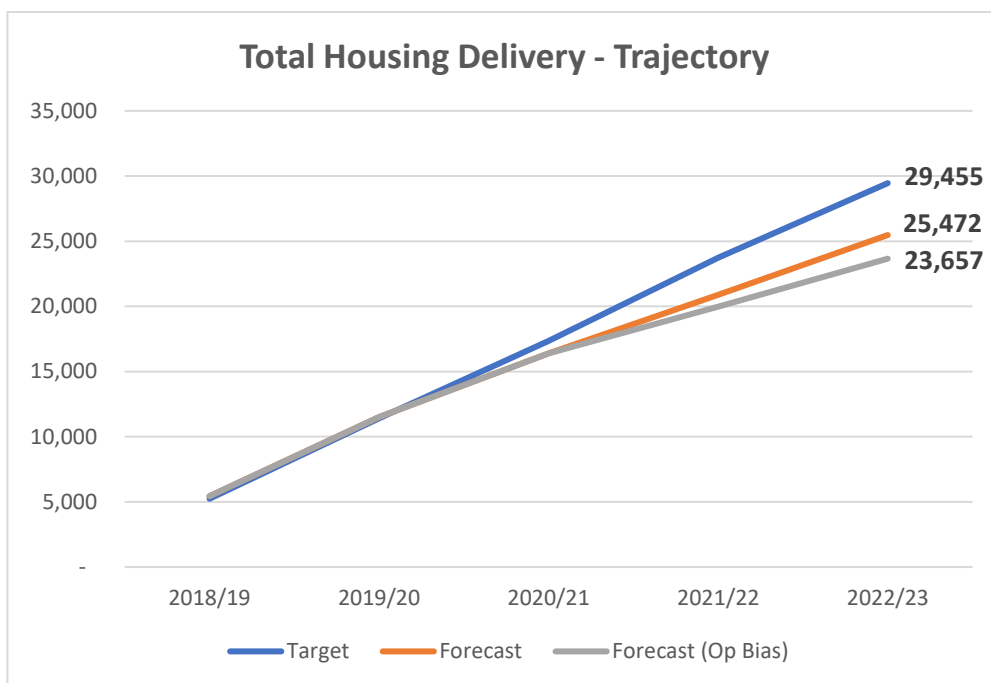
- 9) The OCC manages each infrastructure project, in conjunction with relevant partners, and all risks and issues are identified and mitigated. Officers have, as part of their performance management of the programme, named all relevant risks to each project and supplied a RAG (Red/Amber/Green) rating for each scheme.
- 10) The Growth Deal Programme Board receive monthly reports of these risks alongside any mitigations to ensure that we continue to manage risks appropriately.
- 11) At a strategic level, the Hfl programme also has a Risk Register updated quarterly and reported to the Programme Board. This Register holds the following risks to the Hfl programme together with actions proposed to mitigate:
 - Rising costs of both labour and materials. This continues to be a growing risk to the programme and is a recognised national phenomenon. FOP received a report- on part one of the infrastructure review- at its June meeting that highlighted the growing inflationary pressures and their impact upon the Deal.
 - Managing the impact of the Hfl programme upon the Oxfordshire road network- recognising that there are other significant infrastructure investment programmes in the same timeframe.
 - Potential project delays due to the need for some schemes to secure land through adversarial routes such as compulsory purchase.
 - Reliance on third parties (developers / Network Rail, etc) for delivery.

Delivering Housing from Infrastructure

- 12) As referenced in paragraph 2, the 'benefit' of the Hfl programme is the acceleration of at least 6549 planned homes that can be brought forward by developers faster than originally timetabled, thanks to the investment in required infrastructure.
- 13) The Growth Deal Core Team supply data on accelerated housing quarterly to Homes England. The data is developed by council partners who compile it as part of their ongoing monitoring of housing delivery in their districts. The method partners use to collect this information is to carry out a full annual review of all relevant housing sites, including site visits and developer discussions after the financial year end, and then supplement and amended this data with desktop reviews for the remaining quarters.
- 14) The graphs below show the position as at 31/3/22 and are the results of a full review of housing trajectories by the partners.



15) The graph above shows that the partners have revised their projections for accelerated housing delivery downwards since the last review and that we now believe that the accelerated housing trajectory, over the original five years of the Hfl programme will be below the target of 6549 homes at 6330 homes, or 5824 homes when applying the 20% optimism bias.



16) A similar downward trend is also clear for the overall 5-year trajectory, demonstrated in the graph above which shows that, for the original 5 years of the Hfl programme overall, against the target of 29,455 homes, completions will be 25,472 homes or 23,657 when we apply the optimism bias.

17) Considering this overall completion trajectory, the current data suggests that Oxfordshire may not meet the agreed delivery targets within the original 5 years of the Growth Deal and may need to take advantage of the two-year extension granted by DLUHC. The calculation of the housing implications will first require the permission for certain infrastructure schemes to be

granted the extension referred to in paragraph 9, as it is the housing accelerated by these schemes that will be allowed to be included in our totals.

Risk Management

- 18) The risk management of the housing element of the Hfl programme has two elements. Firstly, there is the impact of the related infrastructure programme described in the earlier section but there are also non-infrastructure related risks to housing delivery.
- 19) The Partnership has developed a two-tier risk assessment process that allows for consideration of both sets of risks and issues, reported monthly to the Programme Board and then to Homes England.
- 20) The Partnership has also developed an overarching Strategic Risk Register or RAID (Risks, Assumptions, Issues and Dependencies) Log that names and addresses the following programme wide risks and issues.
- The pace of infrastructure delivery, particularly the influence of the pandemic and supply side issues that has slowed the pace of infrastructure schemes identified as crucial to the acceleration of homes and the consequent impact on the pace of the related housing. Government recognised this issue and have extended the programme for a further two years to enable partners to attribute the homes accelerated to the programme.
 - Shortages of both labour and materials causing delays to projects. This is a growing risk to the programme and is a recognised national phenomenon.
 - Increasing costs of raw materials, again a recognised national phenomenon.
 - Potential impact of external market factors and the health of the economy.

Affordable Housing Programme (OAHP)

- 21) The OAHP funding stream concluded on 31st March 2022.
- 22) During the four years of the OAHP partners delivered or enabled 936 units of affordable housing and drew down £35.6 million of grant. This included the full agreed draw down of £10 million in the final year of the OAHP. These homes are a delivery of 71% of the original target and a drawdown of 59% of the grant, proving that the units achieved were good value to the public purse.
- 23) This achievement complements the successful mainstream delivery of affordable housing targets across the councils of Oxfordshire. Typically, the OAHP has added about 10% to the level of affordable housing delivery in the county each year.
- 24) As reported in March, as we approached the final stages of the OAHP it became clear that several of the schemes that partners had invested significant time and resources into completing by the 31/3/22 deadline would

not make this end date because, for example schemes had yet to secure planning permission or have other deliverability challenges.

25) Following analysis of the current delivery plan, we agree a bespoke approach with DLUHC to maximise the number of affordable homes deliverable through the OAHP in the remaining period of the Deal and into the future. This approach provided flexibility and support to the delivery of schemes this year, and as necessary, into the future and offers welcome flexibility on start dates for construction, reduces the risk associated with the timing of planning decisions, and will help to deliver much needed affordable homes

Risk Management

26) The key risks to delivery of those individual schemes enabled by the OAHP are primarily from delays in scheme development, planning, and tender processes, together with financial challenges to schemes viability. The partners manage these risks at district/city level.

Oxfordshire Infrastructure Strategy (OxIS)

27) The refreshed Oxfordshire Infrastructure Strategy (OxIS) was a commitment by Oxfordshire in the growth Deal.

28) The project is in two parts and the first of these was considered and endorsed by FOP at its January 2022 meeting. Subsequently, Oxfordshire County Council approved OxIS at its cabinet meeting on 15th February and further work is underway to embed the principles of OxIS in a toolkit for infrastructure assessment.

29) The second phase of the OxIS project was related to the Oxfordshire Plan. Now that this project has ceased officers are discussing how best to reorient the OxIS project to reflect the new landscape. Once a proposition has been developed officers will discuss with the appointed consultant a revised tender process and timeline for the project as appropriate.

Deal Governance

30) The Growth Deal Capacity Fund continues to be checked by the Programme Office with monthly financial statements reported to the Growth Deal Programme Board and to the Accountable Body.

31) Monthly Programme Highlight Reports, which report on the latest financial and business metrics of the key programmes of the Growth Deal, continue to be presented to the Growth Deal Programme Board for review, challenge and noting.

32) The Strategic RAID (Risks, Assumptions, Issues and Dependencies) Log continues to be monitored and reported to the Programme Board on a monthly/quarterly basis. Further detailed work with the risk and issue owners on the specific actions to lessen the impact and probability of key risks and issues will continue.

Legal Implications

33)None arising from this report.

Other Implications

34)None arising from this report.

Conclusion

35)This report outlines progress against the agreed Growth Deal milestones.

36)The report highlights that, as we draw towards the conclusion of the Deal that we continue to make progress towards meeting our commitments and that, as risks and issues arise there are continually evolving partnership and management arrangements, both within each council and across the partnership to address these.

37)The report asks the Future Oxfordshire Partnership to note progress with the Oxfordshire Housing and Growth Deal both at the end of March and June 2022 and the continued achievement against the milestones committed to.

Background Papers

None

Report Author: Paul Staines, Interim Head of Programme

Contact information: paul.staines@oxfordshire.gov.uk



To: Future Oxfordshire Partnership
Title of Report: Update on the Oxfordshire Plan 2050 Programme
Date: 27 September 2022
Report of: Giles Hughes: Senior Responsible Officer Oxfordshire Plan
Status: Open

Executive Summary and Purpose:

To provide an update to the Partnership following the announcement of the cessation of the Oxfordshire Plan 2050 programme and the transition to a process focused on Local Plans.

How this report contributes to the Oxfordshire Strategic Vision Outcomes:

Planning has a key role to play in delivering well-designed infrastructure and homes, sufficient in numbers, location, type, size, tenure, and affordability to meet the needs of our county, as set out in the Strategic Vision [here](#).

Recommendations:

1. Note that Local Plans for the City and Districts will provide the framework for the long-term planning of development in Oxfordshire.
2. Support the principles set out in paragraph 16 of this report outlining how the partners will take forward the Local Plan based approach.
3. Note that the end of the Oxfordshire Plan 2050 work programme requires a review of the Oxfordshire Plan 2050 Advisory Group's name and terms of reference.
4. Request that Officers develop draft terms of reference for a refreshed Planning Advisory Group of all six principal authorities for consideration at a future meeting.

Appendices: None

Introduction

- 1) The following statement was issued from the leaders of Cherwell District Council, Oxford City Council, South Oxfordshire District Council, Vale of White Horse District Council, and West Oxfordshire District Council in August:

“The five Local Planning Authorities in Oxfordshire have been working together on a joint plan for Oxfordshire to 2050. It is with regret that we were unable to reach agreement on the approach to planning for future housing needs within the framework of the Oxfordshire Plan.

“Local Plans for the City and Districts will now provide the framework for the long term planning of Oxfordshire. The Oxfordshire Plan 2050 work programme will end and we will now transition to a process focused on Local Plans. The issues of housing needs will now be taken addressed through individual Local Plans for each of the City and Districts. The Councils will cooperate with each other and with other key bodies as they prepare their Local Plans.”

Background

- 2) The Oxfordshire Plan was a Joint Statutory Spatial Plan that was being jointly prepared by the City and District Councils in their roles as local planning authorities. It was intended to focus on strategic issues leaving local matters for individual Local Plans.
- 3) Formal decision making on the Oxfordshire Plan lay with the City and Districts Councils as the relevant local planning authorities, and the final plan would have needed to be adopted by each of them.
- 4) Aspects that the plan needed to cover, in order to be consistent with the National Planning Policy Framework, included identifying Oxfordshire’s future housing need, and the setting of the future housing requirements for the City and the Districts. These housing provisions would have needed to be agreed by all of the local planning authorities. Individual Local Plans would then set out how these housing requirements would be met and would allocate development sites.
- 5) During 2022 there have been a sequence of discussions and workshops to try and identify a commonly accepted approach between the local planning authorities to the evidence base needed to inform discussion on strategic housing issues. Unfortunately the local planning authorities were unable to reach agreement on the best approach to this. In the absence of an agreed approach to these central questions it was accepted that the Oxfordshire Plan programme will need to come to an end. Instead these issues will now be considered during the development of new Local Plans for the City and Districts.
- 6) Work on the Oxfordshire Plan was guided by input from the Oxfordshire Plan 2050 Advisory Group. This group included the relevant Cabinet Members from each of the Councils and provided a valuable forum to

discuss all aspects of the plan. While the group identified a wide range of issues on which there was common agreement it was not possible to reach an agreed approach on the evidence to inform strategic housing issues.

- 7) The City Council and all of the District Councils have adopted Local Plans currently in place, and the growth committed to in these plans is set. Oxfordshire's local planning authorities are all in the process of developing new Local Plans. These new plans will need to cover the housing questions and other matters that would have been addressed through the Oxfordshire Plan. There is a requirement on the local planning authorities in preparing these Local Plans to satisfy the Duty to Cooperate. The Duty to Cooperate is a legal test that requires cooperation between local planning authorities and other public bodies to maximise the effectiveness of policies for strategic matters in Local Plans. Discussions on strategic housing issues between relevant partners will be an important aspect of the Duty to Cooperate in Oxfordshire. Local Plan examinations will test whether the Duty has been satisfied and consider the soundness of submitted plans.

Oxfordshire Housing and Growth Deal

- 8) A commitment by the Oxfordshire Councils to prepare a joint statutory spatial plan covering the City and all of the Districts was an element in the Oxfordshire Housing and Growth Deal that was agreed with the Government in 2017/18 and runs until March 2023. The Housing and Growth Deal identified £215 million of government funding for Oxfordshire.
- 9) Discussions have taken place with officials from DLUHC to inform them that this element in the Housing and Growth Deal is now no longer being pursued. Further discussions with officials are due to take place in September on the implications of this decision. The decision to bring the Oxfordshire Plan work programme to an end does not affect the councils' commitment to delivery of the other aspects of the Housing and Growth Deal. There was a separate commitment to plan for and support the delivery of 100,000 new homes between 2011 and 2031. All of the City and District Councils have adopted plans in place which plan up to at least 2031 and these collectively plan for the necessary sites for Oxfordshire for the Housing and Growth Deal period.

Oxfordshire Strategic Vision

- 10) The Oxfordshire Strategic Vision, which was endorsed by the Partnership in March 2021 and approved by all of the Oxfordshire Councils, contains a vision which sets out a highly ambitious pathway for long-term change towards a more sustainable future.
- 11) The Strategic Vision includes a range of outcomes for Oxfordshire by 2050, defines what good growth means for the county, and includes guiding principles which form an overarching approach to long-term sustainable development.
- 12) The Strategic Vision will continue to help guide the development of Local Plans and other strategic documents in Oxfordshire. Local Plans continue to

provide an important vehicle for developing the spatial ambitions for the County linked to the Oxfordshire Strategic Vision.

Oxfordshire Infrastructure Strategy

- 13) The Housing and Growth Deal also contained a commitment by the Oxfordshire authorities to implement and roll forward the Oxfordshire Infrastructure Strategy.
- 14) A review of the Oxfordshire Infrastructure Strategy is taking place in two parts. The first of these was considered and endorsed by the Future Oxfordshire Partnership at its January 2022 meeting. The second phase of the project was related to the Oxfordshire Plan. Officers are considering how this work will now sit alongside and support Local Plan processes. Discussions between officers from the County Council and the City and Districts can explore how to closely integrate the next phase of work with Local Plans. The delivery of the appropriate infrastructure to support development is a key issue for Oxfordshire.

Next Steps

- 15) The bringing to an end of the Oxfordshire Plan work programme means that Oxfordshire's local planning authorities will revert to established mechanisms to bring forward plans for the long-term sustainable development of the County. The City, Cherwell, West, and Joint South and Vale Local Plans will address the key strategic matters set out in the National Planning Policy Framework.
- 16) Discussions between officers from the Councils have identified a number of principles for the Local Plan focussed approach:
 - That we collectively seek to deliver the outcomes of the Oxfordshire Strategic Vision
 - That we ensure a smooth transition from the Oxfordshire Plan back to Local Plans
 - That we continue to satisfy the requirements of the Duty to Cooperate
 - That we continue to work cooperatively and constructively in developing our respective Local Plans and other strategies, assisted by Statement(s) of Common Ground or memoranda of understanding where appropriate.
 - That we continue to work together on the Oxfordshire Infrastructure Strategy.
 - That the understanding achieved of countywide and district issues and priorities, are utilised, where appropriate, to support the preparation of these plans and strategies.
 - That the benefits and learning gained by the Oxfordshire authorities, through their long history of joint working and collaboration on planning and infrastructure matters, continue to be valued in seeking to achieve both common and individual goals.

- 17) To help retain good communication between the Councils on strategic planning matters it is proposed that the Oxfordshire Plan 2050 Advisory Group is renamed as the Planning Advisory Group and that its terms of reference are reviewed to set out a broader strategic remit around spatial planning. It would continue to report through to the Future Oxfordshire Partnership and be chaired by a member of the partnership. It would involve relevant Cabinet Members from the City and District Councils as local planning authorities, and from the County Council as the mineral planning authority, waste planning authority and key infrastructure provider. The group would be supported by respective Heads of Planning/ Planning Policy Managers who would also attend meetings. This refreshed advisory group could be a useful forum for the Councils to update each other on their respective plans as they are prepared, and for discussion on strategic planning issues.
- 18) Officers from the Councils will continue to engage closely with each other as plans are prepared in order to satisfy the Duty to Cooperate. The terms of reference of the officer Heads of Planning meeting and the Oxfordshire Planning Policy Officers meeting will be reviewed and these meetings will continue to provide a forum for discussion and cooperation.
- 19) Although the Oxfordshire Plan project may have ceased, there has been a lot of background work that will continue to be of value to the planning authorities as they develop their local plans. A wrap up exercise is underway to address consultant contract and human resources matters and help from partners is appreciated on this.
- 20) It is important that Oxfordshire learns from the experiences of the Oxfordshire Plan project and that these lessons inform future strategic or collaborative planning as appropriate.

Legal Implications

- 21) None arising from this report.

Other Implications

- 22) The adoption of a constructive approach from the Oxfordshire Councils to engaging with each other, and with other partners, on strategic planning matters can help deliver the spatial ambitions of the Oxfordshire Strategic Vision and reduce any impacts from the ending of the Oxfordshire Plan work programme.

Conclusion

- 23) This report outlines the shift in approach for the long-term strategic planning of development in Oxfordshire from the Oxfordshire Plan back to one focussed on district level Local Plans.
- 24) The report outlines principles for how the partners should take forward this new approach in order to help achieve the ambitions of the Oxfordshire Strategic Vision and to satisfy the Duty to Cooperate.

25) It is recognised that the name and terms of reference for the Oxfordshire Plan 2050 Advisory Group are no longer valid, so it is recommended that the group remit be updated to cover a wider range of strategic planning matters involving the County, City and District Councils.

Background Papers

None

Report Author: Giles Hughes, Senior Responsible Officer for the Oxfordshire Plan

Contact information: giles.hughes@westoxon.gov.uk



To: The Future Oxfordshire Partnership

Title of Report: Oxfordshire Housing and Growth Deal Financial Report:
Position at the end of Quarter 1 2022/23

Date: 27 September 2022

Report of: Director of Finance, Oxfordshire County Council
(Accountable Body)

Status: Open

Executive Summary and Purpose:

The purpose of this report is to update the Future Oxfordshire Partnership on the financial position for the Oxfordshire Housing and Growth Deal. The report provides updates on the following funding streams as at the end of Quarter 1 2022/23 and also incorporates the position at the end of 2021/22:

- Housing from Infrastructure (Hfi) programme
- Oxfordshire Affordable Housing Programme
- Growth Deal Capacity Fund

The report is prepared by the Director of Finance for Oxfordshire County Council in the capacity of Section 151 Officer of the Accountable Body for the Oxfordshire Housing and Growth Deal and gives assurance over the grant funding and expenditure.

How this report contributes to the Oxfordshire Strategic Vision Outcomes:

The Oxfordshire Housing and Growth Deal has a key role to play in delivering well-designed infrastructure and homes, sufficient in numbers, location, type, size, tenure, and affordability to meet the needs of our county, as set out in the Strategic Vision [here](#).

Recommendation:

The Future Oxfordshire Partnership are asked to note the financial position as at the end of June 2022 incorporating the position as at the end of 2021/22.

Appendices:

- Annex 1: Housing from Infrastructure Programme
- Annex 2: Oxfordshire Affordable Housing Programme
- Annex 3: Capacity Fund

1.0 Introduction

1.1 This report sets out the financial position for the three strands of the Oxfordshire Housing and Growth Deal as at the end of June 2022 and also incorporates the position at the end of 2021/22.

- Housing from Infrastructure (Hfi) Programme.
- Oxfordshire Affordable Housing Programme (OAHP)
- Growth Deal Capacity Fund.

1.3 The report is prepared by the Director of Finance for Oxfordshire County Council (the County Council) in the capacity of Section 151 Officer of the Accountable Body for the Oxfordshire Housing and Growth Deal and gives assurance over the grant funding and expenditure.

1.4 Funding for the fourth strand of the deal, the Productivity Programme is managed by the Oxfordshire Local Enterprise Partnership (OxLEP) and financial performance is reported independently to the Future Oxfordshire Partnership.

2.0 Oxfordshire Housing and Growth Deal Fund Financial Governance

2.1 In accordance with the Oxfordshire Housing and Growth Deal Delivery Plan, the County Council is the accountable body for the financial management of the three key financial streams. A quarterly report is provided to the Future Oxfordshire Partnership. Responsibility for the management of each financial stream is held by the programme lead.

2.2 As the accountable body, the County Council is responsible for ensuring that:

- Funding is received from Government.
- Recommendations to the Future Oxfordshire Partnership on schemes to be funded are in accordance with the grant conditions.
- Regular monitoring reports are provided to the Future Oxfordshire Partnership.

2.3 The County Council also holds the risk should Government require funding to be repaid if it is unspent or deemed to have been misused.

3.0 Financial Summary as at the end of Quarter 1 2022/23

3.1 Housing from Infrastructure Programme

3.1.1 Grant funding supporting the Housing from Infrastructure Programme was expected to total £150.0m. The investment in infrastructure was expected to accelerate at least 6,549 planned homes that might not otherwise have come forward at this pace. The programme comprises schemes covering road, rail, cycle routes and footpaths, as well as a school. Schemes may be either fully or part funded via the programme.

3.1.2 The grant funding is being paid to Oxfordshire County Council in five equal annual instalments of £30.0m. 2022/23 is the fifth and final year for the receipt of funding

towards the Infrastructure Fund Programme. £120m has been received so far and the remaining £30m was expected to be received in 2022/23. On that basis the overall funding has been allocated as £142.7m capital and £7.3m revenue.

- 3.1.3 As shown in Annex 1 total expenditure up to 31 March 2022 was £110.5m. The North West Bicester A4095 scheme (the construction of an underbridge and underpass through the embankment supporting the twin train track - Marylebone to Aynho line) was completed during 2021/22.
- 3.1.4 On the basis of the current programme forecast spend is £46.6m in 2022/23 with actual spend of £5.5m in Quarter 1. This includes a prepayment of £4.1m to National Highways in respect of the A34 Lodge Hill scheme.
- 3.1.5 A revised programme was considered and supported by the Future Oxfordshire Partnership in June 2022 with proposals for individual scheme budget allocations adjusted to remain within the overall parameters of the programme and within the anticipated funding.
- 3.1.6 There are a number of inflationary and supply side factors increasing the risk to the future deliverability and cost of capital schemes that are included in Oxfordshire County Council's capital programme. To help address this, a fundamental review of all the schemes in the programme is being undertaken. In July 2022 the council's Cabinet agreed that ahead of this review it was prudent to only re-allocate additional funds to the North Oxford Corridor Cassington Loop Road (£5.0m) as that was the only scheme with a full business case that was projecting cost pressures and entering the construction phase. Subsequently Cabinet have also agreed to re-allocate additional funds to the Benson Relief Road (£1.5m) so that scheme can also enter the construction phase.
- 3.1.7 Following the decision to end the Oxfordshire Plan 2050, the Department for Levelling Up, Housing and Communities are reviewing the implications along with the final £30m instalment of the grant funding.
- 3.1.8 The short term pressure arising from the reallocations noted in paragraph 3.1.6 and options to manage within the available grant funding will be considered as part of the review of the capital programme and the outcome will be shared with partners and in future updates to the Future Oxfordshire Partnership.

3.2 Oxfordshire Affordable Housing Programme

- 3.2.1 The Oxfordshire Affordable Housing Programme (OAHP) is expected to provide funding to support the delivery of up to 1,322 units of affordable housing. The programme commenced in 2018/19 and was expected to run for a period of three years ending on 31 March 2021. The programme was subsequently extended to 31 March 2022. The original grant funding was expected to be £60m over the life of the programme. This was reduced to £35.6m during 2021/22.
- 3.2.2 Funding of £25.6m was claimed in the first three years of the programme and supported 876 units of affordable housing. 213 units were planned and claimed for in 2021/22 with a combined grant requirement of £10m funded by the Department for Levelling Up Homes & Communities. The overall list of unit types, and spend

totalling £35.6m met from grant funding payable to Oxfordshire County Council is set out in Annex 2.

- 3.2.3 The Future Oxfordshire Partnership will continue to enable the remaining deliverable schemes in the programme through Homes England's Affordable Housing Programme (AHP) and other government funding streams where they meet the parameters of those programmes.
- 3.2.4 Utilising the above model, we expect that the OAHP will enable the delivery the target of 1,322 units, subject to the usual assessment and due diligence of proposals. Partners continue to manage the delivery of the identified remaining schemes to enable their delivery and will report on progress to the FOP as appropriate.

3.3 Growth Deal Capacity Fund

- 3.3.1 The Growth Deal Capacity Fund totals £5.0m. The first instalment of £0.5m was paid in 2017/18, followed by £2.5m in 2018/19 and £2.0m in 2019/20.
- 3.3.2 The ringfenced funding was expected to be used over the life of the programme which was originally planned to run from 2017/18 to 2022/23. At each year end, funding that has not been spent has been carried forward through the County Council's earmarked reserves. Costs expected to be met from the Capacity Fund are:
- Housing Delivery: Staff costs for the core Housing and Growth Deal team.
 - Delivery of the Oxfordshire Joint Statutory Spatial Plan including staff costs.
 - Feasibility: costs of feasibility works including Rail Connectivity Study (part funding) and Oxfordshire Infrastructure Strategy (OxIS) refresh.
- 3.3.3 £1.8m of the fund remained available as at the end of 2021/22 and Annex 2 shows the planned use of the remaining funding as anticipated at the end of Quarter 1 2022/23. Actual spend for Quarter 1 of 2022/23 was £0.1m.
- 3.3.4 Following the decision to end the Oxfordshire Plan 2050 work programme, a transition plan is being developed. An update on the availability and use of the remaining funding to meet the costs arising from that plan will be provided in the next update.

4.0 Financial Implications

- 4.1 The report sets out the Quarter 1 financial update for the three strands of the Oxfordshire Housing and Growth Deal as well as the position at the end of 2021/22. Based on the on-going spend and funding position action will need to be agreed as appropriate to ensure that each of the programmes continue to be managed within the funding available.
- 4.2 As noted above the County Council will continue to use its freedoms and flexibilities as the Accountable Body to ensure that funding for the Housing from Infrastructure Programme is carried forward and is available to support the delivery profile of the programme beyond the original end date of 2022/23.

5.0 Legal Implications

- 5.1 In accordance with the Oxfordshire Housing and Growth Deal Delivery Plan, the County Council is the accountable body for the financial management of the three key financial streams.
- 5.2 There are no legal implications arising directly from this report.

6.0 Risk Management

- 6.1 The financial performance of these funding streams is closely monitored by the Growth Deal Programme Board. This ensures that forecast spend for the Growth Deal period is accurate, based on the knowledge of the programme plans, and actual spend is reported, based on a monthly review of all transactional activity and balanced to the County Council financial systems.
- 6.2 The availability of workforce and materials and inflationary increases in contract prices are increasing the risk to the deliverability and cost of capital schemes. The combined impact of these factors previously reported for 2021/22 will have a more significant impact in 2022/23 and future years. Since a significant number of schemes are still to enter contract let, the overall financial risk to the programme remains high but this is being monitored and further changes to manage the overall programme will be considered as necessary.
- 6.3 Any risk identified to the programme will be reported to the Growth Deal Programme Board for review and appropriate mitigation action will be agreed. Any strategic risk to the overall programme will be reported to the Future Oxfordshire Partnership.

7.0 Conclusion

- 7.1 This report sets out an update on the actual and forecast spend against the Oxfordshire Housing and Growth Deal funding streams at the end of Quarter 1 2022/23 and also incorporates the position at the end of 2021/22.
- 7.2 The Future Oxfordshire Partnership is asked to note the financial update set out in the report.

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	Tel: 07788 302163

Growth Deal Schemes	Report	Yr 1 -	Yr 2021/22	2022/23	2023/24	2024/25	Total	Capital	Revenue
		3				+		Allocation	Allocation
		£m	£m	£m	£m	£m	£m	£m	£m
GROWTH DEAL SCHEMES									
NW Bicester A4095 Howes Lane / Lords Lane u/bridge	MIBAB	4.837	-	-	-	2.963	7.800	7.800	0.020
NW Bicester A4095 Howes Lane / Lords Lane Road Realignment	MIBAB	0.343	1.009	0.001	-	-	1.353	1.353	-
M40 J10 Improvements	MIBAB	16.563	0.091	-	-	2.146	18.800	18.800	0.140
A422 Hennef Way, Banbury	MIBAB	0.170	0.030	-	-	-	0.200	0.200	0.030
Tramway Road Banbury	MIBAB	0.163	0.633	0.500	4.821	-	6.117	6.117	0.280
A361 Bloxham Rd to A4260 Oxford Rd Link Rd	MIBAB	0.300	-	-	-	-	0.300	0.300	-
Access to Headington	MIOX	3.500	-	-	-	-	3.500	3.500	-
Botley Road Corridor	MIOX	3.250	-	-	-	-	3.250	3.250	-
Oxpens to Osney Mead Cycling and Pedestrian Bridge	MIOX	5.903	0.017	0.080	-	-	6.000	6.000	-
Oxford Citywide Cycle and Pedestrian Routes	MIOX	1.479	0.019	0.725	0.895	-	3.118	3.118	0.470
Banbury Rd Improvements (Banbury Road Corridor)	MIOX	0.108	0.461	0.194	-	-	0.763	0.763	0.030
Woodstock Rd Improvement (Woodstock Road Corridor)	MIOX	0.112	0.620	0.268	-	-	1.000	1.000	-
SE Corridors / Connecting Oxford	MIOX	0.210	0.317	0.900	0.175	-	1.602	1.602	0.440
A4260 and A44 Corridor Improvements	MIOX	0.894	1.626	11.800	5.210	-	19.530	19.530	1.470
North Oxford Corridors - Kidlington	MIOX	0.040	0.419	5.150	1.891	-	7.500	7.500	-
Active Travel P2 - City	MIOX	-	0.479	0.140	-	-	0.619	0.619	-
Botley Road Bridge	MIOX	-	-	-	-	-	-	-	0.500
Cowley Branch Line	Reserves	-	-	-	-	0.250	0.250	0.250	-
Watlington Edge Road	MICW	0.255	0.328	2.350	4.000	0.167	7.100	7.100	0.010
Benson Relief Road	MICW	0.486	0.298	2.511	-	-	3.295	3.295	-
Milton Enterprise Pedestrian and Cycle Bridge	MICW	0.087	0.098	0.650	3.500	1.103	5.438	5.438	0.420
Grifford Junction	MICW	0.077	0.201	0.375	0.600	0.247	1.500	1.500	-
Relief to Rowstock	MICW	0.245	0.229	0.650	-	3.676	4.800	4.800	-
Jubilee Way Roundabout & Didcot Central Corridor	MICW	-	0.091	0.750	0.159	-	1.000	1.000	-
Golden Balls Roundabout Junction (A4074/B4015)	MICW	-	0.009	0.400	0.591	-	1.000	1.000	-
A40/Minster Lovell West Facing Slips/Access to Carterton	MICW	-	-	-	0.710	-	0.710	0.710	0.120
Oxford Science Transit	MIHIF2	1.476	3.086	7.438	-	-	12.000	12.000	-
Access to Witney at Shores Green	MIHIF2	-	1.696	5.100	1.886	-	8.682	8.682	0.020
Thame to Haddenham Cycle Route	n/a	-	-	-	-	-	-	-	0.010
Shrivenham New School	Pupil Places	-	0.501	1.999	-	-	2.500	2.500	-
Ploughley Road / A41 Bicester	MIBAB	-	-	-	-	-	-	-	0.010
Wantage Eastern Link Road	MICW	-	1.000	-	-	-	1.000	1.000	-
A34 Lodge Hill	MICW	-	0.462	4.594	6.944	-	12.000	12.000	-
Featherbed Lane Capacity Improvements	n/a	-	-	-	-	-	-	-	-
Total Scheme Spend		40.498	13.720	46.575	31.382	10.552	142.727	142.727	3.970
Staffing		-	-	-	-	-	-	-	3.303
Programme Contingency/earmarked reserves		-	-	-	-	-	-	-	-
Total Other Spend		-	-	-	-	-	-	-	3.303
TOTAL GROWTH DEAL SCHEMES		40.498	13.720	46.575	31.382	10.552	142.727	142.727	7.273
New Schools and Other Transport Schemes - Capital Switches		41.039	7.983	-	-	-	49.022		
Revenue		7.273	-	-	-	-	7.273		
UTILISATION OF GROWTH DEAL FUNDING		88.810	21.703	46.575	31.382	10.552	199.022		
Accounting Adjustments: Prepayments		-	16.500	0.107	5.800	10.000	0.593		
Accounting Adjustments: Prepayments		-	-	-	-	-	-		
Control Total		72.310	21.810	52.375	41.382	11.145	199.022		

Housing from Infrastructure Programme

	Yr 1 -	Yr 2021/22	2022/23	2023/24	2024/25	Total
Funding	3					
Capital	75.000	30.000	30.000	-	-	135.000
Revenue	15.000	-	-	-	-	15.000
Total Growth Deal Grant Funding	90.000	30.000	30.000	0.000	0.000	150.000
Funding Switches	41.039	7.983	-	-	-	49.022
Total Funding	131.039	37.983	30.000	0.000	0.000	199.022
Revenue C/Fwd	0.000	0.000	0.000	0.000	0.000	0.000
Capital C/Fwd	58.729	16.173	-22.375	-41.382	-11.145	0.000
Cummulative Capital C/Fwd	58.729	74.902	52.527	11.145	0.000	

21/22 Outturn of £21.703m does not include the £4.1m funding agreement for the A34 Lodge Hill Scheme paid on 4 April 2022

Affordable Housing Programme

Annex 2

Unit Type	2018/19 - 2020/21		Actual 2021/22		Affordable Housing Programme		Future Delivery		Estimated Total Units	Estimated Total Costs
	Units	Grant claimed	Units	Grant Available	Units	Total Grant Funding	Estimated Units	Estimated Costs to be met by HE and other funding sources		
	No.	£m	No.	£m	No.	£m	No.	£m		
Social Rented	207	11.330	55	3.864	262	15.194	186	11.360	448	26.554
Affordable Rented	188	7.332	12	0.787	200	8.119	94	4.170	294	12.289
Shared Ownership	268	6.915	146	5.349	414	12.264	235	6.729	649	18.993
Total Units & Spend	663	25.577	213	10.000	876	35.577	515	22.259	1,391	57.836
Original Units & Grant Funding									1,322	60.000
Difference									69	-2.164
Grant Funding		25.577		10.000		35.577				

* includes 5 additional units in Y3 Social Rented count, as joint funded by Homes England.

Capacity Fund

Annex 3

	2017/18 Actual Spend £'m	2018/19 Actual Spend £'m	2019/20 Actual Spend £'m	2020/21 Actual Spend £'m	2021/22 Actual Spend £'m	2022/23 Forecast Spend £'m	2023/24 Forecast Spend £'m	TOTAL £'m
Housing Delivery (Programme Team)	0.044	0.340	0.480	0.390	0.267	1.418	0.334	3.273
Oxfordshire Plan 2050		0.207	1.347	(0.253)	0.254			1.555
Feasibility		0.000	0.042	0.000	0.073	0.057	0.000	0.172
Provisional forecast submitted								0.000
Total Spend	0.044	0.547	1.869	0.137	0.594	1.475	0.334	5.000
Grant Received	(0.500)	(2.500)	(2.000)					(5.000)
Grant Carried Forward (-) / Drawn down (+)	(0.456)	(1.953)	(0.131)	0.137	0.594	1.475	0.334	(0.334)
Year End Reserve Balance	0.456	2.409	2.540	2.403	1.809	0.334	0.000	

To: Future Oxfordshire Partnership

Title of Report: Update following the Joint Workshop between the Health & Wellbeing Board and the Future Oxfordshire Partnership

Date: 27 September 2022

Report of: Rosie Rowe, Healthy Place Shaping Lead, Oxfordshire County Council

Status: Open

Executive Summary and Purpose:

The purpose of this paper is to provide an update on action to address common areas of concern identified at the 9 March 2022 joint workshop between the Future Oxfordshire Board and the Health & Wellbeing Board. These common areas of concern comprise the following:

- obesity
- access to green space
- active travel
- air quality
- retrofit in housing and ongoing involvement of health partners in climate action
- promoting sustained behaviour change in support of climate action
- engagement with the ICS
- the Inclusive Economy Partnership
- Social prescribing

How this report contributes to the Oxfordshire Strategic Vision Outcomes:

These areas contribute towards the development of healthy communities.

Recommendations:

1. That the Future Oxfordshire Partnership and Oxfordshire's Health & Wellbeing Board note the action being taken to address common areas of concern.
2. That the Boards note that they will continue to discuss common issues of concern either through specific joint workshops or through potential future Integrated Care System structures established to support place working in Oxfordshire.

1. Introduction

The Future Oxfordshire Partnership Board met with Oxfordshire's Health & Wellbeing Board on 9 March 2022 to discuss two key challenges for the county: climate action and obesity.

At the meeting, members identified a number of additional common areas of concern:

- Reducing obesity and promoting healthy weight
- access to green space
- active travel
- air quality
- retrofit in housing and ongoing involvement of health partners in climate action
- promoting sustained behaviour change in support of climate action
- engagement with the ICS
- the Inclusive Economy Partnership
- Social prescribing

The Board chairs requested that a report be presented to both Boards providing an update on action to address these challenges. The purpose of this paper is to provide that update and request that the Boards indicate which of these topics they would like to prioritise for discussion at their next workshop in autumn 2022.

2. Update on Reducing Obesity and Promoting Healthy Weight

Since the workshop in March the draft action plan for WSA Obesity has been finalised with actions focussed on prevention, support, healthy weight environment and system leadership. A clear focus needs to be on the healthy weight environment. A Health Needs Assessment (HNA) is underway which will provide a quantitative and qualitative description of the health needs and determinants relating to excess weight for the Oxfordshire population and make evidence based recommendations. This will enable us to prioritise resources and actions. The HNA will be used to inform development of our local strategy and action plan for supporting healthy weight, reducing excess weight and reducing associated health inequalities. In addition, promoting healthy weight will be the focus of the 2022 Annual Report by the Director for Public Health.

3. Update on Access to Green Spaces

In January 2022 OCC published its report Making the Case for Investment in Green Infrastructure in Oxfordshire, providing robust evidence on the significant contribution Green Infrastructure can make to nature recovery, economic development, sustainable housing provision, and social wellbeing. It is currently working to test Natural England's new Green Infrastructure standards to (re)assess access to green spaces in Oxfordshire.

In May 2022 the Health Improvement Board approved a public health programme aiming to improve equity in access to greenspace and nature in

Oxfordshire. Although this is a relatively new area of focus for public health, it will build on multiple examples of 'on the ground' of organisations working with communities to improve health and wellbeing through nature. The programme has five key priorities:

- Raise the profile of 'nature for health' across relevant sectors and advocate for equitable access as a key health and sustainability goal
- Ensure that local planning policy reflects national guidance and best practice in relation to green infrastructure standards
- Collaborate with all districts, the NHS and other partners to support delivery of targeted nature-based activities or interventions to address health inequalities, including through green social prescribing
- Work with a range of stakeholders to raise public awareness of opportunities to participate in nature-based activities, including facilitated sessions and 'self-care' through nature
- Identify and address local and national gaps in data, evidence and insight

At a strategic level the Local Nature Partnership has agreed to establish a Nature and Health subgroup which will support partnership working to progress this work as well as providing expert input into the Local Nature Recovery Strategy. It is hoped that health and care organisations will be well represented on this sub group.

4. Update on Active Travel

Progress has been made in terms of both policy and infrastructure delivery to increase active travel across the County. Oxfordshire County Council's Local Transport and Connectivity Plan 2022-2050 (LTCP) outlines a clear vision to deliver a net-zero Oxfordshire transport and travel system that enables the county to thrive whilst protecting the environment and making Oxfordshire a better place to live for all residents. It aims to achieve this by including policies that seek to reduce the need to travel, discourage unnecessary individual private vehicle journeys and make walking, cycling, public and shared transport the natural first choice. Following public consultation, further detail has been provided within policies as to how they provide for disabled residents' transport needs and it now includes a 'Vision zero' road safety policy to increase safety for cyclists. An active travel strategy with action plan has also been prepared which will go with the LTCP for approval in July.

An additional £10.4M has been secured from the Department for Transport to deliver five schemes that will enable active travel in Oxford, Bicester and Witney and to design or assess the feasibility of seven schemes in Abingdon, Eynsham, Oxford, Bicester and Berinsfield.

In 2022/2 the County's Cycling & Walking Activation Programme is taking forward a number of interventions to enable residents to walk and cycle more, with a particular focus on addressing the barriers to active travel experienced by people living in areas of greater deprivation. These seek to promote active travel to school and work and to promote behaviour change when people move into a new development.

5. Update on Air Quality

District Council Air Quality leads are now meeting on a regular basis with public health and transport colleagues in Oxfordshire County Council. Current priorities are to complete the Annual Status Reports which provide an overview of air quality in each district; updating Air Quality Management Area action plans; and developing a new air quality website for Oxfordshire. The development of the website is funded by a DEFRA grant; it will provide publicly accessible information about air quality across the County, including an alert system on days when air quality is poor, and it will promote action to prevent poor air quality – linked to initiatives such as Clean Air Day.

6. Update on retrofit in housing and PAZCO

OCC has now employed a domestic retrofit lead to coordinate and convene work taking place with multiple stakeholders in county and regionally on retrofit.

In its follow up to the publication of the Pathways to a Zero Carbon Oxfordshire (PAZCO) report, scoping work is currently taking place on themes for joint workshops to be held with system partners including organisations in the health and care system.

7. Update on countywide communications and marketing strategy for climate action.

A joint project team is in place, which is led by OCC and which comprises representatives from all six local authorities and OxLEP. The team has developed a co-ordinated plan to encourage and support climate-action-related behaviour change among local residents and businesses, with activity being delivered from the start of May 2022. This activity stands independently of the individual messages and initiatives being developed by each organisation around climate action.

A simple-to-use online tool is being developed which will allow people to select, like and engage with climate action initiatives that interest them and explore and decide what they can do to reduce their carbon emissions. This provides a practical call to action for people to use.

A content calendar for social media campaigns has been developed, with monthly themes identified so that all partners can promote similar messages using similar graphics during the same period. The first campaign launched at the start of May with a biodiversity theme to tie in with No Mow May and the Queen's Platinum Jubilee (with its tree planting message). A wide range of partners are being engaged to promote these communications and encourage individual climate action including partners in the health and care system.

8. Update on the work of the Oxfordshire Inclusive Economy Partnership (OIEP)

The OIEP launched in March 2021 and is a formal strand of the wider Future Oxfordshire Partnership. It brings together over a hundred organisations - employers, business, education, community groups and local government - to tackle inequality in terms of income, housing affordability and life expectancy.

Its Mission is as follows:

'The Oxfordshire Inclusive Economy Partnership is working together to create a more equal and sustainable region that creates opportunities and benefits for all people within the county. We are working to tackle some of our region's biggest problems to create a fairer environment where everyone can contribute and share in our success'

The aim of the OIEP is to create an environment and communities that can adapt to change, a region that is resilient in the face of shocks to the economy and a workforce that responds to different needs and different kinds of work in the future.

The partnership is co-chaired by Baroness Jan Royall (Somerville College) and Jeremy Long (OxLEP) with input from countywide partners from the private, public (including district, city and county authorities) education and Voluntary and Community Sectors. The City Council has been supporting the partnership, providing secretariat and programme support; from June 2022 this will be funded by the Future Oxfordshire Partnership. The OIEP has set up four subgroups to address the following areas:

- Social Value and Procurement
- Inclusive Employers
- Educational attainment and
- Place-based interventions.

It is also developing a digital platform and an 'Oxfordshire Inclusive Economy Charter' and pledge scheme so that businesses and residents can pledge commitment and resource to the work. System partners across health, care and local government will be encouraged to sign up to the Charter when it is formally launched later this year.

9. Update on Social Prescribing

OCCG are currently Social Prescribing working across Health and Social Care to map the range of social prescribing initiatives; define the vision for social prescribing and develop a social prescribing strategy for Oxfordshire. This work will continue with the transition to the ICS.

10. Engagement with the ICS

A meeting is scheduled for 22 June 2022 with the ICS Interim Director Strategic Delivery & Partnerships to discuss representation from the local authorities on the ICS sustainability steering group.

In line with the transfer of responsibilities from OCCG to BOB ICS, it has been proposed that the Future Oxfordshire Partnership Board Terms of Reference are amended to include a representative from the Buckinghamshire, Oxfordshire, and Berkshire West Integrated Care Board to replace the CCG representative as a non-voting member of the Board.

11. Recommendations

- That the Future Oxfordshire Partnership and Oxfordshire's Health & Wellbeing Board note the action being taken to address common areas of concern.
- That the Boards note that they will continue to discuss common issues of concern either through specific joint workshops or through potential future Integrated Care System structures established to support place working in Oxfordshire.

Background Papers

None

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Notes

OF A MEETING OF THE



The Future Oxfordshire Partnership Infrastructure Advisory Group

HELD ON WEDNESDAY 25 MAY 2022 AT 2.30 PM
VIRTUAL VIA MS TEAM

Present:

Members: Councillor Liz Leffman (Chair), Councillor Pieter-Paul Barker, Councillor Ian Corkin, Councillor Judy Roberts Councillor Louise Upton, Councillor Liz Brighthouse and Phil Southall

Officers: John Disley (Oxfordshire County Council), John McLauchlan (Oxfordshire County Council) and Babatunde Ogundele (Future Oxfordshire Partnership)

34 Apologies for absence and notification of substitutions; declaration of interests; Chair's announcements

Apologies for absence were submitted by Councillor Alex Hollingsworth, Oxford City Council and Councillor Duncan Enright, Oxfordshire County Council.

Councillor Louise Upton substituted for Councillor Alex Hollingsworth and Councillor Liz Brighthouse substituted for Councillor Duncan Enright.

The Chair confirmed she would also be representing West Oxfordshire District Council in the meeting.

There were no declaration of interests.

35 Notes of the previous meeting

The notes of the meeting held on 28 February 2022 were agreed to be an accurate record of matters discussed.

36 Oxfordshire Housing and Growth Deal Infrastructure Programme Update

The Advisory Group was provided with a report by John McLauchlan, Head of Service Infrastructure Programme Office on the Oxfordshire Housing and Growth Deal Infrastructure Programme Update.

John McLauchlan confirmed the report focused on schemes that are due for full construction within year 5 of the Homes from Infrastructure programme and the need to offset some existing budget pressures and some inflationary budget pressures.

John McLauchlan highlighted that the recommendation put forward was to remove the current funding allocated to Woodstock and Banbury Road corridor and move both projects to be considered as part of COTS (Central Oxfordshire Transport Strategy) a wider more holistic review of transport in Oxford City. It was confirmed that if approved by the Oxfordshire County Council Cabinet the reallocation of funding will be used in several schemes like North Oxford Corridor – Kidlington Roundabout, North Oxford Corridor – Cassington to Loop Farm, Banbury Tramway, Benson Relief Road and Access to Witney.

John McLauchlan confirmed that there is a second stage to this report, however this report focuses on schemes that need funding more urgently.

Members expressed concerns with the reallocation of funding from the Woodstock and Banbury Road corridors, but commented they were reassured that consideration was being given to the inclusion of the schemes into the COTS. Members also expressed the need for Stage 2 of this funding to cover for shortfalls.

Members queried if funding is also going into COTS and where funding for this will come from in terms of budget.

Members queried the increase in costs in Tramway Improvements, North Oxford Corridor – A44 Cassington to Loop Farm, North Oxford Corridor – Kidlington Roundabout and Access to Witney by more than a third in cost. It was however pointed out that there has been a significant spike in the cost of material, there are also several complexities that were not factored in previously and the initial budget was put together 4 years ago.

It was confirmed the report will go forward to the Future Oxfordshire Partnership Meeting on 13 June 2022 for consideration.

Action: John McLauchlan and John Disley to make amendment to report for clarity on what is being proposed on Woodstock and Banbury Road Corridor.

At the conclusion of the discussion, the Chair thanked John McLauchlan for his report presented to the Advisory Group.

37 Oxfordshire Housing and Growth Deal infrastructure Lessons Learnt

The Advisory group was provided with a report by John McLauchlan on behalf of Paul Staines, Interim Head of Programme

John McLauchlan confirmed the purpose of this report was to inform the Future Oxfordshire Partnership of the findings of a recent lessons learnt review of the Growth Deal Homes from Infrastructure Programme and how things can be done better going forward.

Members pointed out the need for future deals to be scrutinised thoroughly before any deal is agreed upon.

Members highlighted the need to retain some of the clear benefits derived from the Councils working together as a result of the Housing and Growth Deal.

Members pointed out the need for revenue to support staff teams who support projects to be factored in when putting in bids for items.

At the conclusion of the discussion, the Chair thanked John McLauchlan for presenting the report on behalf of Paul Staines.

38 Strategic Bus Planning

The Advisory Group was provided with a report by John Disley, Infrastructure Strategy and Policy Manager, Oxfordshire County Council.

John Disley confirmed the purpose of this report was to:

1. Set out the updated proposals for Enhanced Partnership (EP) governance, including consideration of how District/City Councils (at officer) level are proposed to be represented on the partnership board.
2. Update the Advisory Group on the proposed measures to be prioritised for BSIP funding, following the confirmation of Oxfordshire's indicative funding allocation, for inclusion in the Enhanced Partnership Scheme

In conclusion the EP proposals, including Governance and BSIP funding priorities, put together represented the next stage in taking forward a new approach to secure a much better future for buses in Oxfordshire. Continued involvement of the Future Oxfordshire Partnership and its constituent authorities will be essential in finalising the EP proposals and making the partnership work.

39 Enhanced Partnership

The Advisory Group was provided with a paper by John Disley on the Enhanced Partnership.

John Disley pointed out that a new Enhanced Partnership Board will be created with 10 voting members – 5 officers from the public sector and 5 from the private sector.

Members commented that a problem with having a single representative for all the Districts was that each District had a very different circumstance and ask with regards to the bus services.

Members pointed out the fact that Oxford City and the Districts both jointly have 2 votes on the Board will allow for flexibility in management.

Members agreed for this to go forward to the Future Oxfordshire Partnership Meeting.

40 Bus Service Improvement Plan

The Advisory Group was provided with a paper by John Disley on the Bus Service Improvement Plan, (BSIP).

John Disley pointed out that the purpose of the paper was to provide high-level summary of Oxfordshire County Council's plan for investing in buses, being funded through BSIP.

Members queried the Hollow Way traffic filter for it has been opposed by people in the local area as they have not been consulted on that bus filter. It was also highlighted that this may affect some people especially the elderly from getting to their GP surgery that is on Hollow Way.

Members pointed out that real rail time information needs to be upgraded and highlighted the need for disability to be touched upon in the Bus Strategy as it has not been currently taken into consideration.

At the conclusion of the discussion, the Chair thanked John Disley for his report presented to the Advisory Group.

41 Dates of Future Meetings and Forward Programme

- 4/07/2022
- 5/09/2022
- 31/10/2022
- 9/01/2023
- 27/02/2023
- 17/04/2023
- 3/07/2023

The meeting closed at 4.10 pm

Notes

OF A MEETING OF THE



The Future Oxfordshire Partnership Housing Advisory Group

HELD ON TUESDAY 19 APRIL 2022 AT 6.30 PM
VIRTUAL VIA ZOOM

Present:

Members: Councillors Susan Brown (Chair), Jeff Haine, Judy Roberts, Pete Sudbury, Robin Bennett, and Lucinda Wing

Officers: Paul Staines (Oxfordshire Housing and Growth Deal Team) Babatunde Ogundele (Future Oxfordshire Partnership)

23 Apologies for absence and notification of substitutions; declaration of interests; Chair's announcements

Apologies for absence were submitted by Councillor Diko Walcott, Oxford City Council.

There were no substitutes.

There were no declarations of interests.

The Chair welcomed Members and Officers present at the meeting.

24 Notes of the previous meeting

The notes of the meeting held on 2 November 2021 were agreed to be an accurate record of matters discussed.

It was confirmed that the Oxfordshire Plan 2050 Affordable Housing and Planning Workshop has been held and another one would be scheduled in the future with dates to follow in due course.

25 Housing advisory sub-group year-end review

The Advisory Group was provided with a presentation by Paul Staines, Interim Head of Programme on the year-end review. The presentation focused on Homes from Infrastructure Programme and the Affordable Housing Programme.

Key achievements of the Oxfordshire Affordable Housing Programme highlighted in the presentation include:

- OAHF delivered in full against reduced budget of £10 million in 4th year
- Delivered 66 per cent of target units with only 60 per cent of budget achieved 70% of target overall
- Additional £35.6m of spending on affordable housing in Oxfordshire plus circa £2.5 million of another grant levered in.
- Established robust systems and procedures to identify, assess and approve funding applications.
- Strong partnership work has allowed positive examples of information sharing and collaborative working. e.g., Heylo Schemes.

Paul Staines highlighted the latest performance figures for the Hfl programme and noted that the last reported data showed the partners above target for accelerated housing and also for the overall trajectory, the latter when the agreed two-year extension was factored in.

Paul Staines confirmed there is a review of the Infrastructure Programme by OCC as the delivery body. This would be reported to the Infrastructure Advisory Group and then to the Future Oxfordshire Partnership Meeting on the 13th of June 2022.

Paul Staines confirmed that 'Lessons Learnt' report from the Housing from Infrastructure Programme requested by the Scrutiny Panel would also be reported to them on the 7th June and then the Future Oxfordshire Partnership meeting on the 13th June 2022.

Action: Paul Staines to circulate the Lessons Learnt Report by email to Members of the Housing Advisory Group

At the conclusion of the presentation, the Chair thanked Paul Staines for his presentation and thanked officers from all authorities for all the work put in to deliver these schemes.

The Chair also commended the fact that there are almost 900 additional affordable homes in Oxfordshire because of the Growth Deal.

26 Update on First Homes

Paul Staines circulated notes to Members prior to the Advisory Group Meeting.

Paul Staines confirmed the idea of the note was to give an update on the standing of each of the Councils with the delivery of First Homes and it was confirmed that all councils have now put planning guidance in place.

It was confirmed the National criteria for First Homes has been set by Government, however councils can depart from that in a few places but require a detailed viability assessment to do that. It was pointed out that Oxford have done a viability assessment meaning only Oxford are able to depart from the National Criteria.

It was pointed out that after First Homes was introduced there was a Ministerial note which made mention of prioritising the need for social rented housing.

Members queried if any Councils elsewhere have challenged the First Homes guidance. It was confirmed this has not happened yet, however if a Council believe their Housing need was so severe that it could not deliver First Homes then this was likely to happen.

PS advised that some Oxfordshire authorities were having trouble in the delivery of First Homes, as the level of discount required to bring the homes under the required cost cap was so significant as to affect the viability of the schemes. Members asked to be kept updated on progress across the councils

27 Update on Community Led Housing

Paul Staines provided the Advisory Group with a verbal update.

It was confirmed that the Future Oxfordshire Partnership commissioned a Community Led Housing report in 2021 which had several recommendations which include:

- Land Allocation
- Technical Support for Community Led Housing Groups
- Finance

It was confirmed that the Land Allocation have been moved forward by Councils through their Local Plan across Oxfordshire.

It was highlighted that there were some discussions with officers in the Oxfordshire County Council about the legality and feasibility of the County Council potentially leading some sort of financial assistance package for CLH groups PS confirmed that OCC had agreed to consider an in-principle business case and officers would be working on that over the summer and would report on progress

It was confirmed that the CoHo housing hubs and others are starting to gear up and think about how they can offer that enhanced advice to Community Led Housing as they start to develop

28 Modern Methods of Construction Update

The Chair confirmed the notes provided have been seen before and have also been circulated.

Members pointed out that the Springfield Meadows development in the last bullet point under South Oxfordshire District Council is in Vale of White Horse District Council.

Action: Paul Staines to correct this

29 Dates of future meetings

- 05/07/2022
- 06/09/2022
- 01/11/2022
- 10/01/2022
- 28/02/2023
- 18/04/2023
- 04/07/2023

With respect to future agenda items it was agreed to add an item on Lessons from Graven-Hill around the Custom Build Housing

The meeting closed at 7.45 pm

Notes

OF A MEETING OF THE



The Future Oxfordshire Partnership Housing Advisory Group

HELD ON TUESDAY 5 JULY 2022 AT 6.30 PM
VIRTUAL VIA ZOOM

Present:

Members: Councillors Susan Brown (Chair), Robin Bennett, Nick Mawer, Judy Roberts, Geoff Saul and Linda Smith

Officers: Babatunde Ogundele (Future Oxfordshire Partnership), Dave Scholes (Oxford City Council) and Paul Staines (Oxfordshire Housing and Growth Deal Team)

30 Apologies for absence and notification of substitutes; declaration of interests; Chair's announcements

Apologies for absence were submitted by Councillor Pete Sudbury, Oxfordshire County Council.

Councillor Liz Brighthouse substituted for Councillor Pete Sudbury.

There were no declaration of interests.

The Chair welcomed Members and Officers present at the meeting.

31 Notes of the previous meeting

The notes of the meeting held on 19 April 2022 were agreed to be an accurate record of matters discussed.

The Chair informed members to get in touch with Paul Staines directly if there were any questions about the Lessons Learnt Report circulated.

32 Update on Community Led Housing

The Advisory Group was provided with a briefing note by Paul Staines, Interim Head of Programme, on Community Led Housing (CLH). The briefing note pointed out that the promotion of CLH was one of the specific ambitions highlighted in the Oxfordshire Housing and Growth Deal and after that, the then Growth Board had commissioned a report on invigorating CLH that had several recommendations endorsed by the Board

One key recommendation was for partners to consider if they could enable Community Led Housing groups to access finance to bring their projects forward, particularly Early-Stage Finance. The report proposed that councils could as one example describe a business model in their budgets to access borrowing that is then lent on to CLH groups on commercial terms

Paul Staines confirmed he was in touch with Oxfordshire County Council in the first instance to enquire if there was any appetite for considering a county wide finance model for Community Led Housing on behalf of the partnership for the year 2023 and beyond. It was pointed out that Members representing Oxfordshire County Council have been briefed on this proposal and have indicated they would wish to understand the proposal in more detail, more detailed work was being completed with the hope that this could form a business case and budget bid later in the year.

Paul Staines confirmed he would be developing this business case in collaboration with officers from Oxford City.

Councillor Robin Bennett confirmed that South Oxfordshire and Vale of White Horse District Councils Officers have shown interest to help with developing this business case.

Councillor Nick Mawer pointed out that to his knowledge there was not a huge demand for Community Led Housing in Cherwell District Council other than Hook Norton. It was also pointed out that officers are concerned with the amount of time and resources from the various departments that this programme might lead to for this work. It was confirmed that a financial model that seeks to 'wash its own face' including any necessary admin costs would be the starting point for any business case.

Members queried if Housing projects would consider disabled accessibility and parking. It was confirmed that Oxfordshire County Council have made it clear that for projects to be considered they will need to align with the priorities of the council e.g., Environmental Sustainability

Members pointed out the need to look at the core issue of young people leaving care as this is an important issue due to the cost of housing making it difficult to achieve this.

At the conclusion of the discussion, the Chair thanked Paul Staines for providing the Advisory Group with the briefing note.

33 Growth Deal Update

The Advisory Group was provided with a presentation by Paul Staines, Interim Head of Programme on an update on the Growth Deal. The presentation focused on the Homes from Infrastructure Programme and the Affordable Housing Programme.

Paul Staines highlighted the need to deliver targets within the 5 years of the hfl programme and only take up the two-year extension if required.

Paul Staines pointed out that due to national issues there is a slowdown in schemes as several tenders are coming back with highly inflated cost from builders reflecting the inflationary increase in labour and materials.

Members expressed concerned with increase in costs and pointed out that this should be monitored and the highlighted the need for cabinet members to be kept informed by Officers in the respective councils.

Councillors expressed the need for a framework agreement for councils to save money suggesting West Oxfordshire District Council and Oxford City to investigate any joint commissioning work that can be done to bring costs down.

At the conclusion of the discussion, the Chair thanked Paul Staines for his presentation.

34 Dates of future meetings

- 06/09/2022
- 01/11/2022
- 10/01/2023
- 28/02/2023
- 18/04/2023
- 04/07/2023

With respect to future agenda items, it was agreed to add an item that investigates support that can be provided to the District Councils in Oxfordshire in setting up a Housing Revenue Account (HRA)

The meeting closed at 8.05 pm

Draft Notes

OF A MEETING OF THE



The Future Oxfordshire Partnership

Oxfordshire Plan 2050 Advisory Group

HELD ON THURSDAY 16 JUNE 2022 AT 10.00 AM
VIRTUAL VIA MS TEAMS

Present:

Members: Councillors Emily Smith (Chair), Colin Clarke, Duncan Enright, Debby Hallett, Alex Hollingsworth, Carl Rylett and Anne-Marie Simpson

Officers: Giles Hughes (West Oxfordshire District Council), Kevin Jacob, (Future Oxfordshire Partnership), Paul Staines, (Housing and Growth Deal Team), Andrew Thompson (Oxfordshire Plan 2050 Team) and Philip Wadsworth (Oxfordshire Plan Team)

1 Apologies for absence and notification of substitutions; declarations of interest and Chair's announcements

Apologies for late arrival were submitted by Councillor Duncan Enright, Oxfordshire County Council because of an existing commitment.

There were no declarations of interest.

The Chair welcomed Councillor Carl Rylett to the advisory group as the new representative of West Oxfordshire District Council.

2 Notes of previous meetings

The notes of the meeting held on 29 April 2022 were agreed as a correct summary.

As a matter arising, a number of members expressed concern that a number of the papers mentioned within the notes as items for the current meeting had not been included in the agenda and that the advisory group meeting planned for May had been cancelled. Giles Hughes, Chief Executive of West Oxfordshire District Council and Senior Responsible Officer for the Oxfordshire Plan 2050 responded that since the previous meeting, the Oxfordshire 2050 Plan Team had been working intensely at a fine level of detail with Planning Policy Managers from across the councils. This arrangement was proving to be successful, but he accepted that this work and work to commission additional evidence had taken longer than had been hoped for even though resources remained focussed on the development of the Plan. In response, members stressed the importance of reaching a

political agreement and approach on numbers first and questioned why additional evidence was required as political agreement on numbers had not yet been reached.

Giles Hughes continued that the decision had been taken to bring as many items and information as possible to the current meeting, recognising that this might mean the papers would be in early draft form. However, it was considered highly important to provide as early an opportunity for members of the advisory group to feedback on the papers being developed.

Members were referred to the draft revised Plan timetable included for discussion as an Agenda item and the first indicative draft of Regulation 18 Part 3 consultation document.

3 Oxfordshire Plan 2050 Timetable and work programme

The advisory group considered a paper that set out different options around a revised timetable for the Oxfordshire Plan.

It was noted that the officer recommended revised timetable was to undertake a further Regulation 18 (Part 3) public consultation commencing in late October 2022 before the Regulation 19 stage could be undertaken. A further joint workshop between Leaders and the Oxfordshire Plan Advisory Group was expected to take place on the 14 July 2022.

A number of members stressed the importance of the work around future housing need and numbers having been completed and a consensus position reached between the authorities before another Reg 18 consultation. However, it was also pointed out by members that the political agreement on numbers and approach should come first and inform the work in time for such a consultation to be undertaken. The scale of the practical challenges that would need to be overcome in the context of the difficulty of meeting previous commitments was also highlighted.

It was also stressed that there was a risk of significant adverse knock on implications for the review of individual Local Plans in several of the Districts if a Part 3 consultation were to commence later than October 2022. Officers responded that although challenging an October timescale was achievable.

The importance of communication at all levels of any changes to the programme was emphasised by members and concurred with by officers who agreed it would be important to develop an appropriate statement which could be shared with members outside of the meeting.

A general point made was that in developing a revised programme due consideration needed to be given to any potential timetable impact arising from the local government pre-election period leading into the local government elections in 2023. Officers agreed to undertake further investigations and seek appropriate advice.

Members discussed the first three options set out in the paper and a range of views were expressed and clarification provided by officers around each option. After further discussion, the consensus of the advisory group was in support of a further Regulation 18 public consultation (Part 3) prior to the Regulation 19 stage.

4 Revised "6 Steps" process update

The advisory group was informed that further discussion was to take place with the Planning Policy Managers in each partner council later that day and therefore the update would be presented to a future meeting.

5 1st draft of the Oxfordshire Plan 2050 consultation documentation

The advisory group considered an early draft Oxfordshire Plan 2050 (Regulation 18 Part 3) consultation document. In presenting the document, Phil Wadsworth, Oxfordshire Plan 2050 Lead explained that although what was presented was in early draft form, officers had wanted to engage the advisory group members at the earliest opportunity around the overall direction of travel and style of the document.

As well as comments in the meeting, it was suggested that in addition to feeding back via Planning Policy Managers and other appropriate officers, members could consider submitting additional detailed individual comments direct to the Plan Team if they wished to. The Chair commented that it was important that all members should engage fully with their Planning Policy Managers and other members regarding the Plan. This was because final decisions around the Plan would ultimately be made by elected members as political decisions.

Members were informed that the draft plan document had been discussed with partner council Planning Policy Managers and so reflected their input. There had been an effort to condense the Plan and to reduce the number of proposed policies to reflect the nature of the document as a spatial level plan and the balance between it and Local Plans. The document would also seek to address how feedback from the Regulation 18 Part 2 consultation had been addressed. In addition to the full consultation document, it was also intended to provide a more accessible summary version.

A number of points were raised by various members of the advisory group regarding the draft:

- It was very important for readers to be able to understand how the latest version of the consultation document related and linked back to previous versions in terms of common threads.
- The reader needed to be able to see how responses to previous consultations had been considered and reflected. Officers responded that as the document was refined further, it would set out how previous feedback had been addressed in greater detail.
- It was imperative that the welcome acknowledgement and emphasis within previous versions towards climate change and the holistic, good growth principles of the Oxfordshire Strategic Vision were retained. A number of members insisted that the revisions to the Oxfordshire Strategic Vision, Good Growth Principles and Objectives be undone and it was pointed out by them that the Vision and good growth principles had received strong support in the consultation responses. It was felt to be a regressive move to change them.
- Policies needed to be kept as concise as possible and the order reflect the overall focus on climate change.

Officers commented that these points were acknowledged and that it was also important to reflect the requirements of the NPPF and to have a view to future consideration by the Planning Inspectorate.

It was agreed that:

- 1) for the next meeting Officers prepare a list of changes between the previously consulted Oxfordshire Plan 2050 consultation document and the current draft setting out the rationale for any changes.
- 2) members of the advisory group give feedback on the current draft through their relevant partner council Planning Policy Manager and in addition individually if they wished to.

6 Update on mapping and spatial options work

Andrew Thompson, Principal Planner, Oxfordshire Plan 2050 Team provided a presentation that set out an update on spatial options identification and assessment using a data layering approach. This included:

- Details of an updated methodology for identification of broad locations for future change.
- High level details of sites suggested through the 'Call for Ideas'
- Site filtering processes, (including use of Housing and Economic Land Availability Assessments – HELAA)
- Long list of site clusters

The advisory group was informed that it was intended to present further mapping information to the July meeting on potential housing numbers and scale.

In discussion, members raised a number of detailed technical questions and highlighted the issue of the inclusion of employment sites to provide an employment insight as well as dwelling information. The view was also expressed by a member that it was important in hierarchical terms that the Oxfordshire Plan 2050 provided a steer to Local Plans as a spatial level strategy.

The update was noted.

7 Dates of future meetings

The date of future meetings as set out in the Agenda was noted.

The meeting closed at 12.10 pm

Notes

OF A MEETING OF THE



The Future Oxfordshire Partnership Environment Advisory Group

HELD ON TUESDAY 21 JUNE 2022 AT 10.00 AM
VIRTUAL VIA MS TEAMS

Present:

Councillors: David Rouane (Chair), Sally Povolotsky, Andrea Powell, Andrew Prosser, Pete Sudbury, and Imogen Thomas

Officers: Sarah Gilbert, (Climate Action Team Leader, Oxfordshire County Council), Susan Harbour, (Strategic Partnership Manager, South Oxfordshire and Vale of White Horse District Councils), Alex Jeffery, (Future Oxfordshire Partnership), Suzanne Malcolm, (Senior Responsible Officer) and Mish Tullar, (Head of Corporate Strategy, Oxford City Council)

Guests: Laurence Oakes-Ash (City Science) and Fiona Steel (Good Food Oxfordshire).

43 Apologies for absence and notification of substitutions; declarations of interest and Chair's announcements

Apologies were received from Councillor Pete Sudbury, Oxfordshire County Council, for the first half of the meeting. Councillor Sudbury joined the meeting before agenda item 5.

There were no declarations from Members.

The following announcements were made by the Chair:

- The Chair introduced himself, followed by introductions from the other members of the Environment Advisory Group for the benefit of new members.

44 Notes of the previous meeting

The notes of the previous meeting held on 24 March 2022 were agreed to be an accurate record of matters discussed.

Councillor Powell commented that an item on the solar panel strategy was noted as being brought to this meeting but as it is not on the agenda, queried where this might be on the work programme.

Councillor Rouane responded that this was included in agenda item 6 and that correspondence has also been received from Campaign to Protect Rural England (CPRE) and the item had also been raised at FOP. Councillor Rouane commented that it needs to be discussed at what forum this item would be appropriate and perhaps it would be a joint discussion with the Oxfordshire Plan 2050 Advisory Group.

Councillor Rouane also noted that a speaker on climate adaptation from a mainstream organisation has not yet been organised. Councillor Povolotsky recommended Ocado as an organisation to be considered.

45 Implementation of the Pathways to a Zero Carbon Oxfordshire Route Map work - Update

The Advisory Group considered a report and received an update from Sarah Gilbert, Climate Action Team Leader, Oxfordshire County Council, on the Progress of Delivering a Zero Carbon Oxfordshire Route Map and Action Plan. Sarah also provided a verbal introduction of PaZCO for the benefit of new members to the advisory group and provided a summary of EAGs involvement with PaZCO to date.

The report recommended that the advisory group note the appointment of City Science and their proposed approach to developing a net zero route map and action plan for Oxfordshire. Laurence Oakes-Ash was at the meeting representing City Science.

To date, City Science have consolidated the evidence in the carbon baseline for Oxfordshire and their task now is to convert that evidence into meaningful and tangible outcomes. Part of their work to date has been completing a literature review and 1:1 meetings with stakeholders to help establish best practice and to test and align with previous and emerging work in the county which aligns with the original PaZCO and the local transport and connectivity plan among others.

The next stage of the work is five thematic workshops which have emerged from discussions with Officers and partners about the most beneficial areas to focus on -

1. Rural travel
2. Freight
3. Domestic retrofit
4. Finance and Local Models of Finance
5. SME support to decarbonise and the role of FOP partners

The workshops will focus on prioritising the actions that are taken forwards and prioritising what is going to work best for Oxfordshire which will feed into quantitative prioritisation. From the ideas that emerge from the workshops, City Science will calculate how much carbon they expect those projects to save which will then be prioritised to feed into focus groups to follow later in the summer.

The Chair then opened the item for discussion. Comments and questions were received from members of the group.

Councillors noted that circular economy and food (consumption and diet) were absent from the themed workshops. Laurence responded that circular economy would be thematic across all areas and is something that is being pursued. On food, Sarah responded that their approach is that because the food strategy has been developed and has quite a lot of traction within the County, it would be most appropriate for the actions and issues from that strategy to be reflected in the PaZCO work rather than create another area of work, although a piece on consumption has been accelerated through to a focus group.

Councillors expressed a preference to ensure this work integrates with the existing landscape of various strategies and action plans and that the work should take a science-based approach with targets that are clearly communicated by utilising the already established communications strategy. Laurence responded on integration saying that there has been an existing policy review and tangible targets and objectives should be aligned to existing documents but also asked for suggestions of other existing strategies that might align with the route map.

The Councillors discussed behavioural change and it was suggested that this could be raised in each of the workshops because each of those areas has behavioural change as one of the contributing factors. Laurence responded that movement towards action is at the heart of their approach and City Science has action on their minds and this is more than just a report. In addressing behaviour change, Laurence commented that the Council's sphere of influence needs to be considered and how the capacity already within the system is harnessed.

Councillor Powell queried how members will be involved in the consultation. Sarah responded that they are aware members will have an appetite to be engaged and as such there is intention to open the groups to Councillor attendance and in addition, there would be a member consultation following the workshops to provide an update to Councillors.

Responding to a comment in the meeting chat, Councillor Rouane stated that the OxPlan 2050 sub-group is looking at the carbon impact of housing strategies, therefore it was not worth EAG repeating this work.

The advisory group members indicated that they were happy with the approach set out in the report.

46 Presentation on the work of Good Food Oxfordshire by Fiona Steel

Fiona Steel, from Good Food Oxfordshire (abbreviated to GFO) provided a presentation around the work that GFO are undertaking around the Oxfordshire Food Strategy. A draft strategy and the presentation were circulated to group members ahead of the meeting.

GFO is a network of over 150 local organisations committed to a better food system for Oxfordshire. GFO has been operating in Oxford City since 2014 and over the last two years expanded county wide. GFO were asked by the Councils to work to build a multi-stakeholder food strategy which was started in September 2021.

There is a genuine challenge around food which can be summarised into four areas that are putting pressure on the system: food poverty, climate emergency, food supply and health crisis. A coherent food strategy should tackle all four of these factors in six key areas and ambitions: food justice, food for the planet, sustainable food economy, good

food movement, governance and strategy and sustainable supply chain. Within these, GFO has identified the following priority areas for action:

1. Tackle food poverty and diet-related ill health
2. Build vibrant food communities
3. Grow our local food economy
4. Strengthen short, transparent local food supply chains
5. Improve the health and sustainability of institutional catering

The approach that GFO are taking in delivering this programme is realising that there a lot of programmes that touch on food, but GFO are trying to work within the public health agenda around health inequality, the healthy place shaping agenda, climate action framework and the corporate and local plans and acknowledging that food happens within each of those areas, but this strategy needs to be embedded within each of those plans.

Part 1 of developing the strategy has been completed, step 2 concerns implementation and this involves developing food action plans within each district to engage stake holders at a grass roots level to build a plan for each district in line with their district plan.

Fiona concluded the presentation by noting several foundational projects where GFO are building understanding around supply chains, school food and community wealth building.

Questions were then received from members of the advisory group.

Councillor Thomas commended the inclusion of community wealth building but also noted the omission of meat and dairy reduction from the presentation & strategy. Fiona responded that the messaging is 'less and better meat and dairy', and the strategy would highlight the importance of sustainable agriculture.

Councillors raised the importance of elements such as micro-agriculture and the need to educate people about where their food comes from, and a question was raised about how schools would be engaged in the strategy. Fiona responded that micro-agriculture must be part of the model and that engaging with schools was central to the strategy but as a foundational project due to the pressures already being experienced by schools. On micro-agriculture, Councillor Rouane suggested feedback to the OxPlan 2050 sub-group with reference to local plans and challenges with planning issues on this topic.

In terms of what the group could do and what members could take to their Councils to have the greatest influence, identifying pockets of land for community growing but also establishing and supporting community gardens by commitment of resources were recommended by Fiona. Growing initiatives can be supported in community centres by resourcing and supporting cooking tutors by means of recruitment and compensation. Finally, encouraging local institutions such as schools and hospitals and social care institutions to buy from local farmers.

Councillor Rouane thanked Fiona for her presentation and recommended a follow up in 6 months to receive an update on the progress of the strategy should be added to the forward programme.

47 Presentation on climate adaptation by Councillor Pete Sudbury

The group received a presentation from Councillor Sudbury on Climate Adaptation and Climate Change Risk Assessment 3 (CCRA3). The presentation is for the information of members only and has no official status.

Following the presentation, the item was opened for discussion.

Councillors raised the lack of resilience planning as a concern and noted issues such as the Tree Policy not discussing climate-ready trees or planting guides being included in design guides. The messaging on climate adaptation was also discussed by Councillors who noted that there should be a forum where climate adaptation can be discussed without people being scared, that should give people confidence that they can do something about climate change and that the messaging on climate adaptation needs to be around people's lives within their lifetime. Councillor Prosser noted that the phrase climate urgency was more favourable over climate emergency.

Councillor Rouane asked Councillors whether the group should adopt a different tone regarding their messaging on climate adaptation and whether the group should write to the Future Oxfordshire Partnership and ask that the other advisory groups should continue to give significant weighting to climate change in their discussion and recommendations?

Councillors noted that the communications piece was an evolving scheme that should be a positive and engaging strategy that makes clear the seriousness of the situation but also discusses actions are tangible for 'normal' people. It was suggested having a lexicon or framework guide of words to use to convey the climate emergency. Councillors added that there should be a focus on planning for the future with a psychology of messaging that allows people to envision a future as it is going to be, by scaling things down to a domestic level and then up again to connect with the global impact.

Councillors noted that people are aware of climate change and The Councils cannot afford to lose people's interest on the matter as keeping citizens, communities, and businesses safe is a comforting message for people of Oxfordshire.

Officer's present at the meeting commented that it could be challenging to change the tone of messaging but perhaps the wider communications piece can be looked at and was a point to be discussed at the Officer group. Officers noted that consistency of messaging is crucial and perhaps the Thames Valley resilience forum could also be looked at in this regard.

Councillor Rouane made two suggestions that were supported by the group

1. The Councils should consider a more urgent approach towards messaging on climate change.
2. That as Chair of the advisory group he should write to the Future Oxfordshire Partnership and ask that the other work groups continue to give significant weighting to climate change in their discussions/recommendations.

48 Work Programme

It was agreed that the next meeting should include the following agenda items:

- Update from OxLEP on their Clean Growth Sub-Group. Suzanne noted that OxLEP are doing a review of their sub-groups and looking at how OxLEP and those involved in that group could work closer with EAG.
- To receive a presentation from a mainstream business in Oxfordshire on the work they are undertaking to implement Pathways to Zero Carbon. Suzanne noted that we had pushed back for some other, more mainstream, businesses but Ocado could also be a good option and Councillor Povolotsky would pick this up with Suzanne. Two presentations from companies in contrasting markets would be preferred.
- To receive a significant update on PaZCO following the conclusion of their workshops.

Agenda items suggested for future meetings:

- An update from Good Food Oxfordshire on their Food Strategy – a 6-month timeframe was suggested.

49 Future meetings

The date of the next meeting was originally scheduled to be on 2nd September 2022 however to ensure that a significant update on the PaZCO work can be delivered to the Environment Advisory Group, this meeting will be delayed until 20th September 2022.

Future Oxfordshire Partnership Forward Plan

The Forward Plan sets out all forthcoming issues scheduled for meetings of the Future Oxfordshire Partnership. The Plan will be updated and published on the Partnership’s website each month. Where matters for consideration are likely to require the disclosure of exempt information, and the exclusion of the press and public (pursuant to Part 1 of Schedule 12A of the Local Government Act 1972) this will be made clear in the Forward Plan.

29 November 2022 – Cherwell District Council, Bodicote House, Bodicote, Banbury OX15 4AA

Item	Description	Contact
The Oxford to Cambridge Arc	To receive any updates in respect of regional developments within the Oxford to Cambridge Arc.	Andrew Down, Future Oxfordshire Partnership Director
Q2 Housing and Growth Deal Progress Report	To receive the Quarter 1 Year 5 (2022/2023) progress report for the Oxfordshire Housing and Growth Deal and endorse any amendments to the programmes of work as necessary.	Paul Staines, Interim Head of Programme
Q2 Housing and Growth Deal Financial Report	To receive the financial summary for Quarter 1 Year 5 (2022/2023) for the Oxfordshire Housing and Growth Deal.	Lorna Baxter, Oxfordshire County Council
Oxfordshire Local Nature Partnership Update	To receive an update on the Oxfordshire Local Nature Partnership	Matt Whitney, Local Nature Partnership Manager
Reports of Advisory Group Chairs	To receive updates from the Chairs of the advisory groups and summary notes from these meetings if available	Chairs of the Advisory Groups

23 January 2023 – Cherwell District Council, Bodicote House, Bodicote, Banbury OX15 4AA

Item	Description	Contact
The Oxford to Cambridge Arc	To receive any updates in respect of regional developments within the Oxford to Cambridge Arc.	Andrew Down, Future Oxfordshire Partnership Director
Pathways to a Zero Carbon Oxfordshire Route Map Update	To receive a report from City Science on the Oxfordshire Net Zero Route Map and Action Plan.	Suzanne Malcolm, Deputy Chief Executive Place, South and Vale Councils
Reports of Advisory Group Chairs	To receive updates from the Chairs of the advisory groups and summary notes from these meetings if available	Chairs of the Advisory Groups

20 March 2023 – Cherwell District Council, Bodicote House, Bodicote, Banbury OX15 4AA

Item	Description	Contact
The Oxford to Cambridge Arc	To receive any updates in respect of regional developments within the Oxford to Cambridge Arc.	Andrew Down, Future Oxfordshire Partnership Director
Oxfordshire's Visitor Economy (provisional)	To consider a report from the Future Oxfordshire Partnership's Executive Officer Group concerning Oxfordshire's Visitor Economy. The report will describe and update on progress of the £1.64 million Visitor Economy Renaissance Programme and also highlight potential destination management changes in relation to Government's response to the independent review of destination management organisations (DMOs) in England.	Helen Ryan-Wallis, OxLEP
Q3 Housing and Growth Deal Progress Report	To receive the Quarter 3 Year 5 (2022/2023) progress report for the Oxfordshire Housing and Growth Deal and endorse any amendments to the programmes of work as necessary.	Paul Staines, Interim Head of Programme
Q3 Housing and Growth Deal Financial Report	To receive the financial summary for Quarter 3 Year 5 (2022/2023) for the Oxfordshire Housing and Growth Deal.	Lorna Baxter, Oxfordshire County Council

Reports of Advisory Group Chairs	To receive updates from the Chairs of the advisory groups and summary notes from these meetings if available	Chairs of the Advisory Groups
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